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# The Trade and Welfare Impacts of the U.S. Retaliatory Tariff on EU Olive Oil

A. Malek Hammami and John C. Beghin<sup>1</sup>

Updated December 2020

**Abstract:** We investigate the welfare and trade impacts of U.S. retaliatory tariffs from the Airbus WTO dispute on EU olive oil, using a calibrated multi-market partial-equilibrium displacement model. The model accounts for four differentiated types of retail olive oil in the U.S. market. U.S. retailer-blenders source olive oil in eight foreign markets and domestically and for two qualities of oil (virgin, other), and in two shipping container types (non-bulk, bulk). We consider two main scenarios: A 100% tariff on all EU olive oils as initially announced by the USTR, and the actual and final 25% tariff on non-bulk Spanish olive oil. The first scenario leads to significant loss of welfare for U.S. consumers of \$924 million, much reduced EU olive oil exports to the United States (\$354 million), and increased imports from non-EU sources (\$90 million). The second scenario has much more muted effects, with mitigated welfare losses for U.S. consumers (\$55 million), strong decreases of Spanish olive oil exports shipped in smaller containers, much larger exports of bulk Spanish olive oil and other olive oils. Aggregate EU exports to the United States are slightly lower given the substantial trade diversion induced by the targeted tariff. We discuss the political economy of the contrasting initial announcement and limited implemented retaliation.

**JEL codes:** F14, Q17

**Keywords:** Olive oil, retaliatory tariff, Airbus WTO dispute, trade impact

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## **1. Introduction**

The “Boeing-Airbus” case (DS316) encapsulates the 15-year dispute between the European Union (EU) and the United States at the World Trade Organization (WTO), regarding airplane manufacturing subsidies, from a U.S. perspective. The WTO previously ruled that the EU had unfairly subsidized Airbus, which has hurt the American aircraft company Boeing. Based on an investigation under Section 301 of US Trade Law of 1974, the United States had asked the WTO permission to impose a 100% retaliatory tariff on up to \$15 billion of goods imported from the EU because the EU had not complied with the ruling (USTR, 2019a). In October 2019, The WTO authorized the United States to impose retaliatory tariffs on EU products in order to compensate for illegal subsidies of \$7.5 Billion annually estimated by the U.S. Trade Representative (USTR, 2019b). The initial retaliation list included several agricultural commodities, food and beverage products like Whiskey, Roquefort cheese, seafood, and olive oil. The implemented retaliatory tariff on olive oil, finalized in December 2019, has been limited to 25% on Spanish olive oil in non-bulk (bottled) containers of less than 18kg (USTR, 2019c). Hence, the contrast between the announced and implemented tariffs on EU olive oils is pronounced. We analyze the impact of the announced and implemented tariffs on olive oil imports and U.S. consumers. The information is useful to parties engaged in relevant industries, to those who might be impacted by similar tariff threats, and to researchers who might conduct similar studies in trade issues.

The olive oil consumed in the USA is almost all (90%) imported from the Mediterranean basin. Imports are mostly from EU countries (80%), principally, Italy, Spain, Greece, Portugal, and from non-EU Mediterranean sources such as Tunisia, Morocco, Turkey, and Israel. The United States produces its own olive oil in California in limited quantities (about 5% of U.S. consumption). It is considered a new-world producer, along with Argentina, Australia, Chile, and a few other countries (US Census Foreign Trade, 2020). U.S. consumption of olive oil has been significantly increasing over

the past decades driven by the increase of awareness about the health benefits of olive oil as a main component of the Mediterranean diet (Escrich et al., 2011), income growth, the increasing sophistication of the U.S. consumers' palate, and U.S. population growth. Nearly all olive oil consumed continues to be imported mainly because U.S. olive oil production cannot satisfy the increasing demand (Xiong et al., 2014). U.S. consumption increased by 309% between 1992 and 2019, making the United States one of the world largest importers. It most recently ranked first world importer of olive oil in 2019 (USDA PS&D, 2019). Hence, large tariffs on imported olive oil can have substantial effects on trade flows and consumer welfare.

We undertake our analysis, using a calibrated multi-market partial-equilibrium displacement model. The model accounts for four differentiated types of retail olive in the U.S. market (Italian virgin, Spanish virgin, virgin blend, and non-virgin blend). U.S. retailer-blenders source olive oil in eight foreign markets and domestically and for two qualities of oil (virgin, other), and using two types of shipping container (non-bulk (less than 18kg), bulk). We consider two main scenarios: A 100% tariff on all EU olive oils as initially announced by the USTR (USTR, 2019a), and the actual and final 25% tariff on non-bulk Spanish olive oil (USTR, 2019c).

We find that the first scenario leads to significant loss of welfare for U.S. consumers of \$924 million, much reduced EU olive oil exports to the United States, and increased imports from non-EU sources. The second scenario has much more muted effects, with mitigated welfare losses for U.S. consumers (\$55 million) and strong decreases of Spanish olive oil exports shipped in smaller containers, mitigated by larger exports of bulk Spanish olive oil and olive oils from other countries. Under this second scenario, aggregate EU exports to the United States are slightly lower given the substantial trade diversion induced by the targeted tariff on non-bulk Spanish oil. We discuss the political economy of the contrasting initial announcement and limited implemented retaliation and the

strategic value of announcing a “big stick,” that is the 100% tariff without actually using it.

In the following sections, we first provide some literature background for our analysis, then we present our modeling approach and its calibration. We follow with simulation results and discuss the implied political economy of the tariffs. In concluding comments, we discuss the effectiveness of wielding a big stick in trade dispute settlements.

## **2. Literature background**

The literature on the economics of olive oil is focused on consumption issues and is relative sparse on trade-related issues. Xiong et al. (2014) estimated U.S. olive oil demand using an Almost Ideal Demand System (AIDS). They aggregate U.S. olive oil demand into virgin Italian, virgin EU, virgin non-EU, and non-virgin oils, for which demand elasticities were estimated. Menapace et al. (2011) explored consumer preferences for extra virgin olive oil in Canada for specific labels of Country-of-Origin (COOL) and Geographical Indication Labels (GI). The authors used a consumer survey conducted in Ontario, Canada and a multinomial mixed logit approach. They found that consumers value both COOL and GI for high quality value-added olive oil, with a strong premium for Italian oils relative to Greek and Spanish oils. Several studies focus on consumer behavior and food marketing in Europe (Karipidis et al., 2005; Kalogeras et al., 2009; Bernabéu & M. Díaz, 2016; Cacchiarelli et al., 2016; Carbone et al., 2018; and Scarpa & Del Giudice, 2004). Most of these studies measure quality attributes and associated willingness to pay, using hedonic price models.

The literature on olive oil trade offers very few trade-policy analyses. The exception is Ronen (2017) who analyzes the trade-enhancing effects of nontariff measures in olive oil trade, using a gravity equation approach. Tasdogan et al. (2005) looked at the market power of the three largest EU exporters in foreign markets, but do not consider any policy affecting exports. Several studies provide

qualitative assessments of global market trends in olive oil markets (e.g., Mili and Bouhaddane, 2019).

### **3. Modelling approach and scenarios**

We use a calibrated multi-market partial-equilibrium displacement model as in Miao et al. (2012), Sumner and Wohlgenant (1985), Wohlgenant (2011), Perrin and Scobie (1981), and many others. The model is calibrated with recent data pre-dating the tariff retaliation announcement of 2019. The calibration and data sources are presented after the model description.

As stated in the introduction, we consider two main scenarios: A 100% tariff on all EU olive oils as initially announced by the USTR (USTR, 2019a), and the actual-and final- 25% tariff on Spanish olive oil in small containers under 18 kg. (USTR, 2019b). An elaboration of the second scenario is considered in a third scenario, assuming that Spanish oil in bottles is a separate oil in the U.S. retail market. This elaboration implies a different substitution structure for U.S. consumers and among imported olive oils. These scenarios correspond to announced (scenario I) and actually implemented policies (scenarios II and III). Each scenario calls for a different aggregation of the imported oils in the retail sector. The aggregation of olive oil inputs and the number of retail oil available to the consumer in the model adapt with the scenarios as explained below.

We assume that all international prices at the border of the United States are exogenously determined. Hence, because of this simplification, our analysis provides an upper bound on the trade and welfare effects of the tariffs. Prices within the U.S. olive markets are affected by the retaliation tariffs and do vary accordingly as described below. Retail prices are endogenous.

The assumption of exogenous international prices is relaxed later as a robustness check. Results are shown in Appendix 1. Results are within the same order of magnitudes as under the exogenous border price assumption. Hence, we focus on the simpler case in our reporting.

### *The blender-retailer and its derived demand for imported olive oil*

We assume perfect competition in blending/retailing,<sup>2</sup> leading to the implication that the proportional change in retail prices can be identified by the relative change in marginal costs of olive oil retailed to consumers. We consider a U.S. retailer/blender sector importing oils of different qualities and from different origins and different containers, to combine them with an aggregate other input to produce and retail a vector of olive oils of different qualities. We initially adopt the retail product stylized aggregation of Xiong et al. (2014) to describe the retail sector. We consider virgin Italian oil, an aggregate virgin oil from other countries, and then a lower quality non-virgin retail olive oil as the 3rd category. Further, in the analysis for scenario III, we explore the implications of disaggregating the virgin oil aggregate from other countries into a separate virgin Spanish oil (from non-bulk Spanish imports), and a residual aggregate virgin oil from other sources.

From cost minimization principle under CRS, the U.S. blender-retailer changes in marginal costs and retail prices for retail oil  $k$  are moving in concert as follows (in percentage changes):

$$d\ln RP_k = d\ln MC_k = \sum_{i=1}^{n_k} S_{ik} d\ln W_{ik}, \quad (1)$$

Where  $RP_k$  and  $MC_k$  are the retailing price and marginal cost of product  $k$ , for  $k = \{\text{virgin Italian oil, other virgin oil, other olive oil, and Spanish virgin (for scenario III)}\}$ ;  $S_{ik} = \frac{X_{ik}W_{ik}}{\sum_{i=1}^{n_k} X_{ik}W_{ik}}$  is the cost share of the given input  $i$  in product  $k$ ; and  $X_{ik}$  denotes the quantity of input  $i$  into output  $k$ , and where subscript  $i$  goes from 1 to  $n_k$ ,  $n_k$  being the number of inputs going into product  $k$ . Percentage changes in any variable  $x$  are expressed as  $d\ln x = dx/x$ ). To illustrate, in scenario I, virgin Italian oil has  $n_1 = 2$  (imported Italian oil, aggregate other input); other virgin oil has  $n_2 = 3$  (two olive oil imports, and 1

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<sup>2</sup> Alternatively, one could use an approach characterized by constant return to scale (CRS) in olive oil blending/retailing with a constant retail margin and monopolistic competition to arrive at an equivalent impact on retail prices.

aggregate other input). The detailed oil input composition of each retail oil is explained in detail below for each scenario. Variable  $W_{ik}$  is the price of input  $i$  for the blender-retailer of product  $k$ , inclusive of tariffs and trade costs. Tables 1 and 2 present olive oil inputs and output quantities and prices categories and classifications used in our analysis.

**Table 1. Olive oil input quantities and prices classification**

<b>Oil input origin and quality by scenario</b>	<b><math>X_{ik}</math> input quantities (Kg)</b>	<b><math>W_{ik}</math> input prices (US\$/Kg)</b>
Virgin Italian	$X_{11}$	$W_{11}$
Virgin EU non-Italian (Scenario I)	$X_{22}$	$W_{22}$
Virgin non-EU <sup>3</sup>	$X_{32}$	$W_{32}$
Non-virgin EU <sup>4</sup> (Scenario I)	$X_{43}$	$W_{43}$
Non-virgin non-EU	$X_{53}$	$W_{53}$
Virgin Spanish non-bulk	$X_{SpnB2}$	$W_{SpnB2}$
Virgin Spanish bulk	$X_{SpB2}$	$W_{SpB2}$
Virgin remaining EU (EU, non-Italian & non-Spanish)	$X_{II2}$	$W_{II2}$
Non-virgin Spanish non-bulk	$X_{SpnB3}$	$W_{SpnB3}$
Non-virgin Spanish bulk	$X_{SpB3}$	$W_{SpB3}$
Non-virgin remaining EU	$X_{II3}$	$W_{II3}$
Oil composite aggregate in blended oil $k$	$X_{ock}$	$W_{ock}$

**Table 2. Olive oil output quantities and prices classification**

<b>Retail olive oils</b>	<b><math>Y_k</math>: Output quantities (Kg)</b>	<b><math>RP_k</math>: Output price (US\$/Kg)</b>
Virgin Italian (all scenarios)	$Y_1$	$RP_1$
Virgin non-Italian <sup>5</sup> (all scenarios)	$Y_2$	$RP_2$
Virgin Spanish branded (Scenario III)	$Y_{Sp}$	$RP_{Sp}$
Non-virgin <sup>6</sup> (all scenarios)	$Y_3$	$RP_3$
Other oils (Canola, Soybean) (all scenarios)	$Y_4$	$RP_4$
All other goods (all scenarios)	$Y_5$	$RP_5$

<sup>3</sup> including US Virgin olive oil

<sup>4</sup> including US Virgin olive oil

<sup>5</sup> including US Virgin olive oil

<sup>6</sup> including US Virgin olive oil

From cost minimization under CRS, the change in input demand quantities are obtained:

$$d\ln X_{ik} = d\ln Y_k^S + \sum_{j=1}^{n_k} \delta_{ijk} \ln W_{jk}, \quad (2)$$

where  $Y_k^S$  is the supply quantity of the final product  $k$ . Parameter  $\delta_{ijk} = \sigma_{ijk} S_{jk} = \frac{\partial X_i}{\partial W_j} \frac{W_j}{X_i}$  is the output-constant price elasticity of input  $X_i$  with respect to  $W_j$ . Note that  $\sigma_{ijk}$  is the elasticity of substitution between inputs  $X_i$  and  $X_j$  in oil  $k$ .

The changes in input prices  $W_{jk}$  induced by the U.S. tariff  $\tau$  are as follows:

$$d\ln W_{jk} = \begin{cases} \tau & \text{if input } j \text{ is subject to the ad valorem tariff} \\ 0 & \text{otherwise} \end{cases}. \quad (3)$$

### ***Consumer demand for olive oils***

We assume a representative consumer minimizing the expenditure coming from consuming the olive oil vector, another vegetable oil aggregate (soy and canola oils), and an aggregate all other good. From the expenditure function, using the envelope theorem, we have Hicksian demands  $Y^D$  of the form  $Y_k^D = Y_k^D(RP, U)$ , with  $RP$  denoting the vector of retail prices corresponding to the consumption vector, and  $U$  denoting utility. We normalize the price of the aggregate all other goods to 1 to impose homogeneity in prices.

Changes in Hicksian demands induced by the change in retail olive oils can be expressed in terms of relative prices and compensated elasticities as follows:

$$d\ln Y_k^D = \sum_{j=1}^J \varepsilon_{kj} d\ln RP_j, \quad (4)$$

with  $\varepsilon_{kj}$  denoting the compensated price elasticity of demand for good  $k$  with respect to the retail price of good  $j$ , and  $J$  denoting the set of goods affected by retail prices changes induced by the retaliatory

tariff.

Consumer welfare is evaluated using compensating variation,  $CV$ , for the change in retail prices:

$$CV = e(RP^1, U^0) - e(RP^0, U^0), \quad (5)$$

With superscripts 0 and 1 indicating pre- and post-tariff retaliation periods; function  $e$  represents the expenditure function of the consumer. Variable  $CV$  is interpreted as the consumer's willingness to accept a compensation to be as well off with the price increase as she/he was prior to the price change. We follow Azzam and Rettab (2012) to approximate the true  $CV$  using a first-order approximation to the change in expenditure induced by the retail price changes, evaluated around the original levels of demand and their changes as captured by equation (4). This is explained in detail in the Appendix.

### ***Market equilibrium***

At the market's equilibrium, the percentage change in quantity of retail olive oil  $k$ ,  $Y_k$ , is equivalent to the percentage change in the quantity consumed by the U.S. representative consumer ( $Y_k^D$ ) and the quantity supplied by the U.S. blender/retailer ( $Y_k^S$ ). Equilibrium in retail olive oil markets implies the following:

$$d\ln Y_k^S = d\ln Y_k^D = d\ln Y_k. \quad (6)$$

For input markets, the equilibrium is established by equation (3) defining the input price changes and assuming a horizontal supply of these inputs at the prevailing input price.

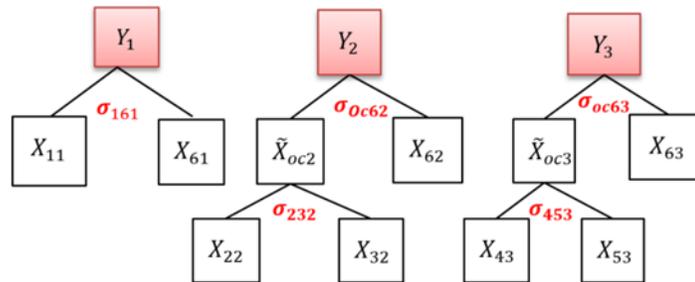
System (1) through (6) can be solved recursively by substituting the input price changes (3) into marginal cost and retail price changes (1), which themselves can be substituted into equation (4) to obtain the change in demand for retail olive oils. Using the equilibrium condition in the retail olive oil markets, these changes in retail demand are equal to changes in retail supply of oils, which can be substituted in the changes in derived demand for imported olive oil input in (2), along with input price changes (3). This last step determines the change in imports of olive oils.

### Scenarios and input aggregation

In Scenario I, all EU oils ( $X_{11}$ ,  $X_{22}$  and  $X_{43}$ ) are taxed at  $\tau = 100\%$ . We use the following aggregation and blending/retailing structure for three oils (virgin Italian, virgin non-Italian (blend), and non-virgin).

The first scenario involves five olive oil inputs in three retail olive oils as shown in figure 1.

Italian retail oil  $Y_1$  is obtained by combining virgin Italian oil imports  $X_{11}$  with an aggregate other input  $X_{61}$ . Since all EU oils are taxed at the same rate (100%), we keep all non-Italian olive oil imports from Europe aggregated into a single input  $X_{22}$  in the virgin non-Italian oil retail blend  $Y_2$ . These EU (non-Italian) imports  $X_{22}$  are blended with non-EU virgin oil imports  $X_{32}$  into an oil input composite  $X_{oc2}$ , which itself gets combined with an aggregate other input  $X_{62}$ . The non-virgin retail oil  $Y_3$  follows a similar structure as  $Y_2$ , with a composite oil  $X_{oc3}$  nesting EU and non-EU non-virgin oils ( $X_{43}$  and  $X_{53}$ ) which itself is combined with an aggregate other input ( $X_{63}$ ). The involved elasticities of substitution  $\sigma_{ijk}$  are indicated in red in Figure 1.

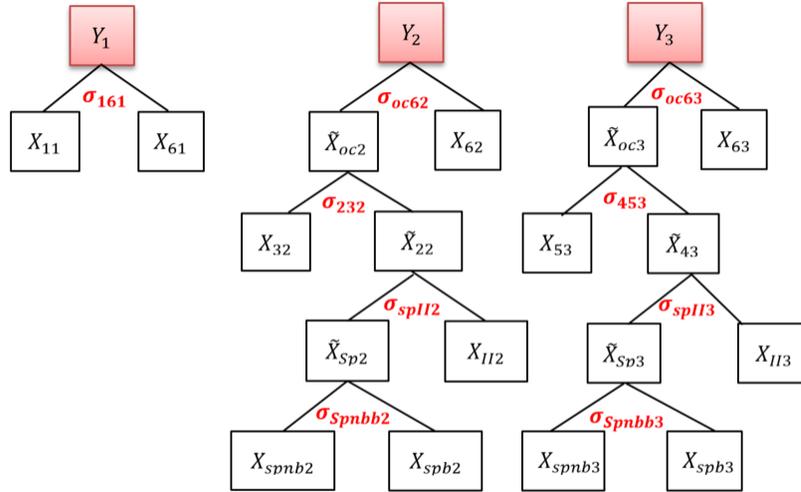


*Note:*  $\tilde{X}_{ik}$  are nesting composites, thus might be subject to change for each scenario subject to its composition.

**Figure 1: Nesting and elasticity of substitution between inputs for scenario I**

The second scenario keeps the Italian oil structure unchanged. However, with the retaliatory tariff only imposed on non-bulk Spanish olive oil imports, the structure of  $Y_2$  (and  $Y_3$ ) requires a different decomposition of olive oil imports with three nests. EU virgin oil imports are decomposed into Spanish virgin oils, which are non-bulk, as opposed to bulk, and other EU virgin oils (non-Italian, non-Spanish). These non-bulk and bulk Spanish oils are first combined in a Spanish oil composite

$X_{sp2}$ . The Spanish oil composite  $X_{sp2}$  gets combined with the remaining (non-Italian, non-Spanish) EU virgin  $X_{II2}$  oils into an EU composite oil import  $X_{22}$ ; The composite  $X_{22}$  itself is combined with non-EU oil imports  $X_{32}$  into  $X_{oc2}$ , the top nested olive oil input. The latter is eventually combined with the aggregate other input  $X_{62}$ . Output  $Y_3$  follow a similar sequence of nests with non-virgin oil imports. These nestings are shown in Figure 2, with the associated elasticities of substitution.

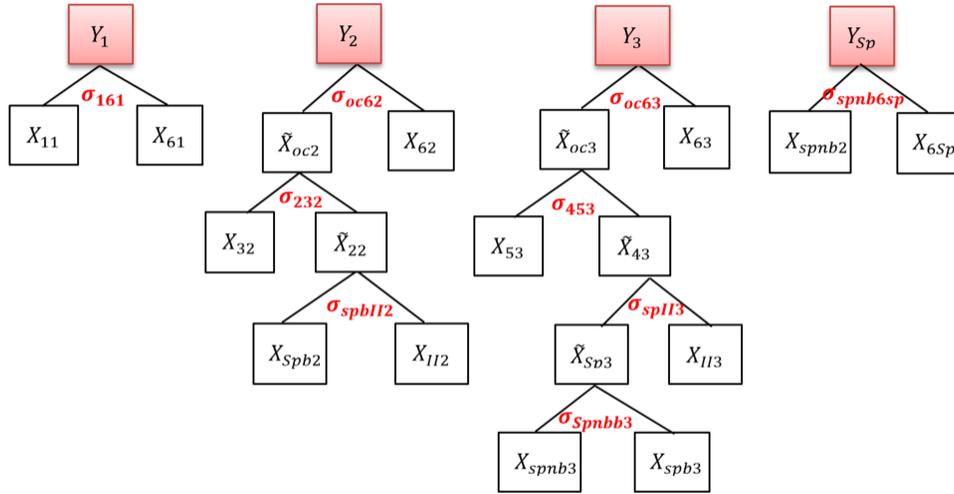


*Note:  $\tilde{X}_{ik}$  are nesting composites, thus might be subject to change for each scenario subject to its composition.*

**Figure 2: Nesting and elasticity of substitution between inputs for scenario II**

In scenario III, we consider Spanish non-bulk olive oil as a separate branded olive oil, which is retailed by the blender-retailer sector as  $Y_{sp}$ . In this variation, Spanish branded oil behaves like the Italian branded oil, with no blending with other oils (--only Spanish non-bulk olive oil is used to produce that retail Spanish oil). In this latter case, input olive oil demand for the blended retail virgin oil  $Y_2$  first combines Spanish bulk virgin oil imports with the remaining EU virgin oil (non-Italian, non-Spanish non-bulk) into a EU composite virgin  $X_{22}$ . Then as before,  $X_{22}$  gets combined with non-EU virgin oil imports  $X_{32}$  into a new composite  $X_{oc2}$ , the top nested olive oil input. The latter is eventually combined with the aggregate other input  $X_{62}$  as in the previous scenario. The non-virgin oil  $Y_3$  is modelled as in Scenario II. Figure 3 shows the nestings for the third scenario with associated

elasticities of substitution.



*Note:  $\tilde{X}_{ik}$  are nesting composites, thus might be subject to change for each scenario subject to its composition.*

**Figure 3: Nesting and elasticity of substitution between inputs for scenario III**

In the following section, we explain how we calibrate the model to compute the impact of the announced and implemented tariffs. We specify the source and value of the various retail oils (vector  $Y$ ) and their prices  $RP$ , the various inputs (vectors  $X$  for each retailed oil), and their prices  $W$ , the price elasticities for the consumer demands, and the elasticities of substitution in the blending/retailing sector.

### ***Data sources and Calibration***

Imported olive oil volumes and values come from the U.S. Census Foreign Trade and are average values for 2014-2018, prior to the tariff announcement. We account for all olive oil imports under HS 1509 and HS 1510. Table 3 shows the input price and quantities used in the calibration for the three scenarios as illustrated in figures 1-3. We use USDA PS&D data to represent domestically produced olive oil and its use, which is small and aggregated into the non-Italian virgin blend. We also use PS&D data for other oils consumption (soy and canola) in the United States. We use the same years as for the import data.

We collected U.S. retail stores data online from major retailers (mostly in \$ per gallon) as

representative of retail prices. These prices are then transformed in \$ per kg using a density of 1gallon=3.45kg to account for the lighter density of oil. The latter retail prices were collected in fall 2019. As there is a wide range of brands and perceived qualities in olive oils, there is some simplification implied by these 3 (4 in Scenario III) price levels. They nevertheless represent a large share of olive oil consumption through major retailers. Higher retail price levels would imply lower cost shares for the olive oil imports in the blending/retailing sector and smaller effects of the tariffs on all variables.

We characterize the substitution among inputs, using two types of elasticities of substitution  $\sigma_{ijk}$ . First, we have the high substitution within oil composites between different substitutable olive oil inputs, and then we have the low substitution between the oil input and the aggregate other-input, representing marketing inputs such as packaging, transportation, and advertising. The latter is set low because it is hard to substitute for the oil input with more packaging or other non-oil inputs. Table 5 shows the consensus estimates used for the calibration of these derived demand (equation (2) with implied substitution elasticities and cost shares).

The cost shares are calculated based on the value of imported inputs in the retail value of each oil.

**Table 3. Input prices and quantities used in the model**

Variables	$X_{ik}$ : input quantities (Kg)	$W_{ik}$ : input Prices \$/Kg
Virgin Italian	$X_{11} = 90,458,327$	$W_{11} = 4.94$
Virgin EU non-Italian (scenario I)	$X_{22} = 83,628,232$	$W_{22} = 4.55$
Virgin non-EU	$X_{32} = 8,170,296$	$W_{32} = 4.42$
Non-virgin EU (scenario I)	$X_{43} = 83,139,415$	$W_{43} = 3.87$
Non-virgin non-EU	$X_{53} = 532,860$	$W_{53} = 2.62$
Virgin Spanish non-bulk (scenario II & III)	$X_{SpnB2} = 34,630,181$	$W_{SpnB2} = 4.70$
Virgin Spanish bulk (scenario II & III)	$X_{SpB2} = 40,217,930$	$W_{SpB2} = 3.83$
Remaining EU virgin (scenario II & III)	$X_{II2} = 8,780,121$	$W_{II2} = 4.71$
Non-virgin Spanish non-bulk (scenario II & III)	$X_{SpnB3} = 15,010,531$	$W_{SpnB3} = 4.50$
Non-virgin Spanish bulk (scenario II & III)	$X_{SpB3} = 34,753,795$	$W_{SpB3} = 4.11$
Remaining non-virgin EU (scenario II & III)	$X_{II3} = 33,375,089$	$W_{II3} = 3.05$

Source: Input quantities  $X_{ik}$  are pre-tariff average values from U.S. Census Foreign Trade (2020)

**Table 4. Output prices and quantities used in the model**

Variables	$Y_k$ : Output quantities (Kg)	$RP_k$ : Output price (\$/Kg)
Virgin Italian	$Y_1=90,458,327$	$RP_1=11.41$
Virgin non-Italian (scenario I&II)	$Y_2=91,798,528$	$RP_2=7.76$
Virgin non-Italian (scenario III)	$Y_2=57,168,347$	$RP_2=7.76$
Spanish branded (scenario III)	$Y_{Sp}=34,630,181$	$RP_{Sp}=10$
Non-virgin	$Y_3=83,672,274$	$RP_3=4.57$
Other oils	$Y_4=9,006,000,000$	$RP_4=2.22$
All other goods (in dollars)	$Y_5=50,373.24 * 325,000,000$ $= 1.64 E+13$	$RP_5=1^7$

Source: Output quantities  $Y_k$  are pre-tariff average values from U.S. Census Foreign Trade (2020); for Retail prices  $RP_k$  were estimated as averages from major retail stores websites in fall 2019. See text.

**Table 5. Elasticities and shares used in the model**

Variables	Values				
	(scenario I)	(All scenarios)		(scenario II)	(scenario III)
$S_{ik}$ cost share of input $i$ in final output $k$	$S_{22}=0.59$ $S_{43}=0.85$	$S_{11}=0.43$ $S_{32}=0.050$ $S_{53}=0.004$		$S_{Spnb3}=0.18$ $S_{Spnb2}=0.23$	$S_{Spnb3}=0.18$ $S_{Spnb2}=0.47$
Elasticities of substitution $\sigma_{ijk}$	$\sigma_{232} = \sigma_{453} = 3$	$\sigma_{i6k} = 0.01$ ( $k = 1,2,3,Sp$ )	(scenario II) $\sigma_{Spnbb2}=6.8$ $\sigma_{Spnbb3}=5.2$	(scenario III) $\sigma_{Spnbb2}=7.1$ $\sigma_{Spnbb3}=5.3$	(scenario II & III) $\sigma_{Sp112} = \sigma_{Sp113} = 4$
Hicksian elasticity of final demand $\epsilon_{ij}$	$\epsilon_{11}=-0.82^8$ $\epsilon_{21}=0.58$ $\epsilon_{31}=0.37$ $\epsilon_{Sp1}=0.75$ $\epsilon_{41}=0.01$	$\epsilon_{12}=0.25$ $\epsilon_{22}=-0.895$ $\epsilon_{32}=0.066$ $\epsilon_{Sp2}=0.5$ $\epsilon_{42}=0.001$	$\epsilon_{13}=0.13$ $\epsilon_{23}=0.058$ $\epsilon_{33}=-0.587$ $\epsilon_{Sp3}=0.29$ $\epsilon_{43}=0.001$	$\epsilon_{14}=0.02$ $\epsilon_{24}=0.05$ $\epsilon_{34}=0.10$ $\epsilon_{Sp4}=0.05$ $\epsilon_{44}=-0.6$	$\epsilon_{1Sp}=0.15$ $\epsilon_{2Sp}=0.12$ $\epsilon_{3Sp}=0.02$ $\epsilon_{SpSp}=-1.23$ $\epsilon_{4Sp}=0.0001$

Source: Elasticities of demand  $\epsilon_{ij}$  are consensus values comparable to Xiong et al. (2014) and USITC (2013). Elasticities of substitution simulated for corner solutions (upper bound of -100% shock). Shares were computed from pre-tariff average quantities data from U.S. Census Foreign Trade (2020).

We choose consensus values of elasticities in the vicinity of those estimated by Xiong et al.

(2014) and USITC (2013). Homogeneity of degree 0 of demand in prices is imposed by normalizing

<sup>7</sup> All other goods retail price  $RP_5$  is normalized to 1.

<sup>8</sup> The elasticity of the virgin Italian takes the value of -1 for the third scenario to meet diagonal dominance condition (see text).

the retail price of the aggregate all other goods equal to 1 and by forcing the elasticity of any oil with respect to the price of all other goods to be the row sum of the other price responses for that oil. We drop the row and column for the aggregate all other goods in the Hessian matrix of price responses of consumer demands. We impose symmetry of the Hessian of Hicksian price responses of consumer demands. We impose the proper curvature of the Hessian of the expenditure using diagonal dominance properties of the Hessian to be negative definite. We verify or impose the condition that the sum of the absolute values of off-diagonal terms in any row of the Hessian is less than the absolute value of the diagonal term. Our consensus values reflect the fact that branded olive oils are close substitutes in consumption, along with the other virgin oil. Non-virgin oil is a lower quality substitute with a lower cross-price effect. Other oils than olive oils have a small cross-price effects with olive oils, because olive oils are used for different culinary applications.

#### 4. Scenario results

Results are shown in Table 6 for the impact on oil consumption and retail prices, Table 7 for oil imports variables, and Table 8 for the effects on welfare, tax-revenues, and export-revenues.

**Table 6. U.S. Olive oil consumption percentage change under retaliatory tariff**

<b>Output quantity change</b>	<b>Scenario I</b>	<b>Scenario II</b>	<b>Scenario III</b>
Virgin Italian $dlnY_1$	-8.9%	0.2%	2.4%
Virgin non-Italian $dlnY_2$	-32.5%	-4.9%	1.7%
Non-virgin $dlnY_3$	-27.5%	-2.0%	-2.4%
Other oils $dlnY_4$	0.3%	0.0%	0.0%
Spanish branded $dlnY_{5p}$	NA	NA	-13.7%
<b>Retail prices change</b>	<b>Scenario I</b>	<b>Scenario II</b>	<b>Scenario III</b>

Virgin Italian $dlnRP_1$	43.0%	0.0%	0.0%
Virgin non-Italian $dlnRP_2$	59.0%	5.6%	0.0%
Non-virgin $dlnRP_3$	85.0%	4.4%	4.4%
Spanish branded $dlnRP_{Sp}$	NA	NA	11.8%

Scenario I: 100% tariff on all EU olive oil; Scenario II: 25% tariff on Spanish non-bulk olive oil; Scenario III: 25% tariff on Spanish non-bulk olive oil (branded assumption).

Table 6 shows that under scenario I, all the three types of olive oils are impacted by the tariff with a decrease of 9%, 32% and 28% for Italian virgin, non-Italian virgin and for the non-virgin, respectively. Under Scenario I, Italian oil price  $RP_1$  increases by 43% and the price of virgin non-Italian blend increases by 59%. The retail price of non-virgin oil  $RP_3$  increases by 85%. The increase in the price of Italian oil is relatively moderate because the cost share of the Italian oil input ( $S_{I1}$ ) is relatively small compared to the share of oil in the other retail olive oils.

Under scenario II, price and consumption effects are moderate under the tariff targeting Spanish non-bulk oils. The impact is a 5% decrease in consumption of non-Italian virgin and a 2% decrease in the non-virgin oil consumption. Moreover, Italian virgin retailed olive oil would increase by a negligible 0.2% through substitution effects in consumption. In scenario III, when the Spanish branding effort is considered for the Spanish virgin non-bulk, the branded Spanish oil decreases by almost 14%. More substitution between retail oils induces the consumption of Italian Virgin oil to increase by 2%. Meanwhile the virgin non-Italian oil is no longer influenced by the tariff and consumption would increase by 2%. Non-virgin oils decrease by 2% as they contain Spanish no-virgin oil.

**Table 7. U.S. olive oil input percentage change after retaliatory tariffs**

<b>Input quantity change</b>	<b>Scenario I</b>	<b>Scenario II</b>	<b>Scenario III</b>
Virgin Italian $dln X_{11}$	-8.3%	2.0%	2.4%

Virgin EU non-Italian $dln X_{22}$	-58.7%	NA	NA
Virgin Spanish non-bulk $dln X_{SpnB2}$	NA	-98.9%	-13.5%
Virgin Spanish bulk $dln X_{SpB2}$	NA	71.1%	1.6%
Remaining EU-Virgin $dln X_{I12}$	NA	35.1%	1.6%
Virgin non-EU $dln X_{32}$	241.2%	24.4%	1.6%
Non-virgin EU $dln X_{43}$	-29.0%	NA	NA
Non-virgin Spanish non-bulk $dln X_{SpnB3}$	NA	-99.4%	-100.0%
Non-virgin Spanish bulk $dln X_{SpB3}$	NA	30.6%	31.2%
Remaining non-virgin EU $dln X_{I13}$	NA	19%	18.5%
Non-virgin non-EU $dln X_{53}$	271.0%	13.7%	13.3%

Scenario I: 100% tariff on all EU olive oil; Scenario II: 25% tariff on Spanish non-bulk olive oil; Scenario III: 25% tariff on Spanish non-bulk olive oil (branded assumption).

For olive oil imports (Table 7), results are as follows. In scenario I, aggregate EU virgin olive oil imports decrease by 59% (rounded), and EU non-virgin imports decrease by 29%. Through substitution in oil blends, non-EU virgin and non-virgin oils increase sharply by 241% and 271%. Italian virgin olive oil, which is considered higher in quality only decreased by 8% despite of the hefty tariff because its retail price increase is much smaller than the tariff. The relatively smaller cost share of the imported oil input in the retail value of Italian oil dampens the impact of the tariff. The blending/retailing sector cannot easily substitute away from Italian oil imports because it is not part of a blend of oils of different origins. Hence, that price response in the input demand is small. These two effects (small impact on final demand, limited impact of the tariff on the derived demand for Italian oil imports) explain the results for Italian oils. Meanwhile, this decrease in EU olive oils is substituted with an important increase in the non-EU olive oils of 241% and 271% for virgin and non-virgin, respectively.

However, under scenario II, the tariff induces a 99% decrease in Spanish non-bulk virgin and a 100% decrease in Spanish non-bulk non-virgin olive oils. It causes an important increase in bulk corresponding Spanish olive oils by 71% and 31%, for virgin and non-virgin, respectively. It is also noticeable that other EU oils increase due to the tariff on Spanish non-bulk, by 35% and 19% for virgin and non-virgin, respectively. The non-EU olive oils are still increasing for the second scenario by 24% and 14% respectively for virgin and non-virgin olive oils.

Last, when we consider Spanish non-bulk oil as a distinct retail category (scenario III), there is some substitution by the final consumer to the Italian, blended virgin, and non-virgin oils. The direct effect on the Spanish non-bulk input is lower because there is no substitution by the blender-retailer. There is no oil input substitute for the Spanish non-bulk oil. Its demand decreases by 13%. The change in the final consumption composition induces an increase of Spanish bulk imports by 2% for the virgin and 31% for the non-virgin oils. The remaining non-virgin EU oil import increases by 18%. The non-EU olive oils are also increasing by 2% and 13%, respectively for virgin and non-virgin olive oils.

Table 8 shows the changes in welfare after the tariff imposition for U.S. consumers, the impact on tax revenues, and changes in export revenues for EU exporters/olive oil producers.<sup>9</sup> The announced 100% tariff on all EU olive oils implies a considerable consumer welfare loss of nearly 924 million dollars. Tariff revenues increase by \$796 million. EU export revenues fall substantially by \$354 million.

**Table 8. Welfare, tax, and export revenues change due to the tariff (in \$ million)**

Welfare change	country	Scenario I	Scenario II	Scenario III
CV	USA	923.7	55.2	42.3
Tariff revenues	USA	796.1	0.5	35.2

<sup>9</sup> The assumption of exogenous world prices for oil imports (at the border before tariffication) implies that no producer surplus can be defined given that these export supplies are “horizontal.” In the appendix we endogenize world prices and provide producer surplus estimates.

Export revenues	Virgin EU	-260.7	-28.1	-8.1
	Non-virgin	-93.4	-8.7	-9.1
	Total EU	-354.1	-36.8	-17.2
	Virgin non-EU	86.0	8.7	0.6
	non-virgin non-EU	3.8	0.2	0.2
	Total non-EU	89.8	8.9	0.8

Scenario I: 100% tariff on all EU olive oil; Scenario II: 25% tariff on Spanish non-bulk olive oil; Scenario III: 25% tariff on Spanish non-bulk olive oil (branded assumption)

However, in scenario II, the actual 25% tariff on Spanish non-bulk olive oil only induces a 55-million-dollar loss to consumers and generates \$1-million tariff revenues. Under the assumption of branded non-bulk Spanish oil in scenario III, the welfare loss of U.S. consumers would be slightly smaller at \$42 million and a \$35-million tariff revenues, as more substitution possibilities exist for them in the retail space. In any case, the consumer loss under the actual policy implemented is one order of magnitude smaller than the announced policy. The loss of export revenues for EU exporters are negligible, below \$10 million. The losses are confined to Spanish non-bulk exports, almost fully offset by increases in revenues of bulk exports. Other EU exporters actually export more under scenarios II and III. Next, we discuss the political economy of this difference between announced and implemented policies.

## 5. Discussion and conclusion

Our analysis quantified the economic implications of U.S. retaliation tariffs on EU olive oils imported into the United States. We find that the announced tariff would have had much larger effects than the implemented tariff. All the effects are different by at least one-order of magnitude. U.S. consumers would lose \$924 million with the announced tariff, whereas their loss is around \$42 million to \$55

million with the actual tariff. Similar contrast exists for the export revenue losses imposed on EU olive oils at the U.S. border (\$354 million versus less than \$10 million).

The announced U.S. retaliatory policy created significant trouble within the European Union, as the EU commission has to deal with the vociferous discontent of the EU olive oil lobby (Olive Oil Times, 2019). This created trouble and loss of political capital for the EU commission; however, it was also detrimental to U.S. consumers as suggested by the significant welfare loss. *In fine*, the actual implemented policy imposes a small welfare loss to U.S. consumers, while the punishment has been imposed on the EU commission with the announced policy. The announced policy has value as a warning signaling that the state of the world could be much worse, wielding a bigger stick. The USTR actually reopened the possibility to impose 100% on EU olive oil as late as June 2010 (USTR, 2020).

Further, the asymmetry of treatment between Spanish producers and other EU producers could be a mild form of “divide and conquer” by pitching Spanish producers against their EU competitors. Clearly, there is a big difference between \$924M and \$55M (or \$42M for the branded Spanish oil case).

What we note is that olive oil expenditure is small compared to the total per capita expenditure (less than 1%). The welfare decrease per capita is minor of the order of 3\$ per capita in scenario I, and 18 cents per capita in the second scenario. The complete list of EU products under tariff is much larger than just olive oil or agricultural products, therefore, welfare implications of the retaliatory tariffs are larger.

DS316 is not the first WTO’s dispute case where a complainant wields a bigger stick (such as announcing a retaliatory tariff or make a request to suspend tariff concessions), to make the respondent country accept conditions or change its policies. The big stick strategy has had mixed success in disputes in the WTO in the sense of ultimately getting the respondent to remove the policy at the heart of the dispute. A cursory review of WTO dispute cases suggests that many retaliation requests (“the suspension

of tariff concessions”) remain pending. When a request to retaliate led to parties reaching an agreement, the agreement often has some element of face-saving rather than fundamental change in the distortionary policy. For example, the resolved EU-US hormone dispute (DS 48 and DS 320) has not fundamentally changed the EU ban on imports of hormone-treated beef from the United States. Similarly, the Brazil-US dispute on US cotton subsidies has been resolved with a side payment to Brazilian producers rather than by a removal of US cotton farm policies, which continue to distort world cotton markets. Some threats of retaliation have led to fundamental changes. For example, in DS 384 and DS386, the U.S. country of origin label (COOL) policy was substantially changed to comply with the WTO ruling after Canada and Mexico requested the authorization to retaliate against the United States. In DS 287, Australia extensively changed its sanitary and phytosanitary policies on pork imports after the EU asked the WTO to be allowed to retaliate against Australian exports.

The United States has been using Section 301 of the 1974 US Trade Law to induce countries to change their distortionary practice and provide better market access. Some Section 301 cases have led to WTO dispute, such as in the case of the Airbus dispute. This policy has also had mixed successes in the distant past and more recently (Orden, 2020; Beghin and Schweizer, forthcoming; Kherallah and Beghin, 1998; and Elliott and Richardson, 1997). Back in the 1980’s the United States successfully opened the Korean insurance market using Section 301. However it only achieved modest success in opening Taiwanese market for distilled spirits in the 1990’s. The Taiwanese import ban was removed but high taxes and restrictions remained (Elliott and Richardson, 1997). The recent and various unilateral uses of tariffs by the United States has led to trade wars rather than genuine trade openings (Orden, 2020).

The future will tell if this strategy of announcing a damaging retaliation plan will induce the removal of EU subsidies provided to Airbus. The EU has been recently authorized by the WTO to

retaliate against the United States for its subsidies to Boeing (DS 353 –see WTO, 2020). About \$4 billion of US exports could be hit by EU tariffs. The reciprocal retaliation situation may lead parties to reach a joint solution in which the most contentious elements of the Boeing and Airbus subsidies are removed. This reciprocal dispute situation is rather rare.

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**Supplemental appendix (not intended for publication)**

**Appendix on CES nests in derived demand for oils**

Using the nested CES/CET from Van der Mensbrugge & Peters (2016) and redefining oil composite cost shares, olive oil input demands are presented as follows. For all scenarios, branded retail oil  $k$  obeys the following equation to describe changes in its derived demand for its unique oil input  $i$  and for a change in its oil input unit cost  $W_{ik}$ :

$$dlnX_{ik} = dlnY_k + \sigma_{i6k} S_{ik} dlnW_{ik}. \quad (A1)$$

For scenario I, retail oil  $k$  ( $k=2, 3$ ) using a blend of imported oils  $i$  and  $j$  has its derived demand behaving as follows for a change in unit cost  $W_{ik}$ :

$$dlnX_{ik} = dlnY_k + [\sigma_{oc6k} \tilde{S}_{ik} (S_{ik} + S_{jk} - 1) + \sigma_{ijk} (\tilde{S}_{ik} - 1)] dlnW_{ik}, \quad (A2)$$

$$dlnX_{jk} = dlnY_k + \tilde{S}_{ik} [\sigma_{oc6k} (S_{ik} + S_{jk} - 1) + \sigma_{ijk}] dlnW_{ik}, \quad (A3)$$

with  $\sigma_{oc6k}$  denoting the substitution elasticity between the nested oil input  $oc$  made of  $i$  and  $j$  and the aggregate all other inputs. Share  $\tilde{S}_{ik}$  is the cost share of input  $i$  in the cost of the composite  $i$ - $j$  in product  $k$ ,  $\tilde{S}_{ik} = \frac{W_{ik} X_{ik}}{W_{ik} X_{ik} + W_{jk} X_{jk}}$ .

For scenario II, with a tariff shock in Spanish non-bulk input prices, we have:

For Italian oil:

$$dlnX_{11} = dlnY_1, \quad (A4)$$

Virgin Spanish non-bulk ( $i = spnb, k = 2$ ):

$$dlnX_{spnb2} = dlnY_2 + [((\tilde{S}_{sp2} \tilde{S}_{spnb2}) (\sigma_{oc62} \tilde{S}_{22} (S_{22} + S_{32} - 1) + \sigma_{232} (\tilde{S}_{22} - 1)) + \sigma_{sp112} \tilde{S}_{spnb2} (\tilde{S}_{sp2} - 1) + \sigma_{spnbb2} (\tilde{S}_{spnb2} - 1))] dlnW_{spnb2}, \quad (A5)$$

with  $\tilde{S}_{sp2} = S_{sp2} / (S_{sp2} + S_{112})$ ,  $\tilde{S}_{spnb2} = S_{spnb2} / (S_{spnb2} + S_{spb22})$ , and  $\tilde{S}_{22} = S_{22} / (S_{22} + S_{32})$ .

Virgin Spanish bulk ( $i = spb, k = 2$ ):

$$dlnX_{spb2} = dlnY_2 + [((\tilde{S}_{sp2} \tilde{S}_{spnb2}) (\sigma_{oc62} \tilde{S}_{22} (S_{22} + S_{32} - 1) + \sigma_{232} (\tilde{S}_{22} - 1)) + \sigma_{sp112} \tilde{S}_{spnb2} (\tilde{S}_{sp2} - 1) + \sigma_{spnbb2} \tilde{S}_{spnb2})] dlnW_{spb2}, \quad (A6)$$

Non-Italian & non-Spanish virgin EU ( $i = II, k = 2$ ):

$$dlnX_{II2} = dlnY_2 + [((\tilde{S}_{sp2} \tilde{S}_{spnb2}) (\sigma_{oc62} \tilde{S}_{22} (S_{22} + S_{32} - 1) + \sigma_{232} (\tilde{S}_{22} - 1) + \sigma_{sp112})] dlnW_{spnb2}, \quad (A7)$$

Virgin non-EU ( $i = 3, k = 2$ ):

$$dlnX_{32} = dlnY_2 + [(\tilde{S}_{22} \tilde{S}_{sp2} \tilde{S}_{spnb2}) (\sigma_{oc62} (S_{22} + S_{32} - 1) + \sigma_{232})] dlnW_{spnb2}. \quad (A8)$$

Non-virgin Spanish non-bulk ( $i = spnb, k = 3$ ):

$$dlnX_{spnb3} = dlnY_3 + [((\tilde{S}_{sp3} \tilde{S}_{spnb3}) (\sigma_{oc63} \tilde{S}_{43} (S_{43} + S_{53} - 1) + \sigma_{453} (\tilde{S}_{43} - 1) + \sigma_{sp113} \tilde{S}_{spnb3} (\tilde{S}_{sp3} - 1) + \sigma_{spnbb3} (\tilde{S}_{spnb3} - 1))] dlnW_{spnb3}, (A9)$$

$$\text{with } \tilde{S}_{sp3} = \frac{S_{sp3}}{S_{sp3} + S_{113}}, \tilde{S}_{spnb3} = \frac{S_{spnb3}}{S_{spnb3} + S_{spb3}}, \tilde{S}_{43} = \frac{S_{43}}{S_{43} + S_{53}}.$$

Non-virgin Spanish bulk ( $i = spb, k = 3$ ):

$$dlnX_{spb3} = dlnY_3 + [((\tilde{S}_{sp3} \tilde{S}_{spnb3}) (\sigma_{oc63} \tilde{S}_{43} (S_{43} + S_{43} - 1) + \sigma_{453} ((\tilde{S}_{43} - 1) + \sigma_{sp113} \tilde{S}_{spnb3} (\tilde{S}_{sp3} - 1) + \sigma_{spnbb3} \tilde{S}_{4spnb})] dlnW_{spb3}, (A10)$$

Non-Italian & non-Spanish non-virgin EU ( $i = II, k = 3$ ):

$$dlnX_{II3} = dlnY_3 + [((\tilde{S}_{sp3} \tilde{S}_{spnb3}) (\sigma_{oc63} \tilde{S}_{43} (S_{43} + S_{43} - 1) + \sigma_{453} ((\tilde{S}_{43} - 1) + \sigma_{sp113}))] dlnW_{spnb3}, (A11)$$

Non-virgin non-EU ( $i = 5, k = 3$ ):

$$dlnX_{53} = dlnY_3 + [(\tilde{S}_{43} \tilde{S}_{sp3} \tilde{S}_{spnb3}) (\sigma_{oc63} (S_{43} + S_{53} - 1) + \sigma_{o453c})] dlnW_{spnb3}. (A12)$$

For scenario III, the Spanish non-bulk oil is a separate branded oil behaving like the Italian oil in Scenario I (see equation A1).

The changes in derived demand for imported oils going into  $Y_2$  are simplified since  $X_{spb2}$  is the only Spanish element entering the EU nesting and no tariff impacts these inputs. Hence, there are no price effects in these derived demands associated with retail olive oil  $Y_2$ . The only effect is the scale effect from changes in  $Y_2$  via the final consumer responding to change in retail prices. All equations will be of the form of (A4).

The changes in derived demands for imported oil entering non-virgin retail oil  $Y_3$  are unchanged from scenario II.

## Appendix on the CV approximation

The CV is expressed as:

$$\begin{aligned} CV &= e(RP_1^1, RP_2^1, RP_3^1, RP_4^1, RP_5^1, U^0) - e(RP_1^0, RP_2^0, RP_3^0, RP_4^0, RP_5^0, U^0) \\ &= RP_1^1 Y_1^H - RP_1^0 Y_1^0 + RP_2^1 Y_2^H - RP_2^0 Y_2^0 + RP_3^1 Y_3^H - RP_3^0 Y_3^0 \\ &\quad + RP_4^1 Y_4^H - RP_4^0 Y_4^0 + RP_5^1 Y_5^H - RP_5^0 Y_5^0. \end{aligned}$$

Hicksian demands  $Y_k^H$  (after the policy change) are not observed directly because it is a function of

unobserved utility  $U^0$ . Huang (1993) defines changes in price and Hicksian quantities as follows:

$dRP_k = RP_k^1 - RP_k^0$  and  $dY_k^H = Y_k^H - Y_k^0$ . These can be substituted into the  $CV$  to give an approximation based on observed expenditures and relative changes generated by the model:

$$\begin{aligned}
CV \approx & RP_1^0 Y_1^0 \left( \frac{dRP_1}{RP_1^0} + \frac{dY_1^H}{Y_1^0} + \frac{dRP_1}{RP_1^0} \frac{dY_1^H}{Y_1^0} \right) + RP_2^0 Y_2^0 \left( \frac{dRP_2}{RP_2^0} + \frac{dY_2^H}{Y_2^0} + \frac{dRP_2}{RP_2^0} \frac{dY_2^H}{Y_2^0} \right) \\
& + RP_3^0 Y_3^0 \left( \frac{dRP_3}{RP_3^0} + \frac{dY_3^H}{Y_3^0} + \frac{dRP_3}{RP_3^0} \frac{dY_3^H}{Y_3^0} \right) + RP_4^0 Y_4^0 \left( \frac{dRP_4}{RP_4^0} + \frac{dY_4^H}{Y_4^0} + \frac{dRP_4}{RP_4^0} \frac{dY_4^H}{Y_4^0} \right) \\
& + RP_5^0 Y_5^0 \left( \frac{dRP_5}{RP_5^0} + \frac{dY_5^H}{Y_5^0} + \frac{dRP_5}{RP_5^0} \frac{dY_5^H}{Y_5^0} \right).
\end{aligned}$$

### Appendix on endogenous import prices

We assume endogenous world prices and solve the set of simultaneous equations for different supply chain markets. We use simple constant-elasticity supply for exports other than Spanish exports. For Spanish exports, we capture the possibility to ship bulk rather than non-bulk using an exporters' Constant Elasticity of Transformation (CET) approach with a  $CET = 5$ , and account for other inputs in the supply of oil accounting for an assumed 40% share of the export value. These assumptions imply an own-price elasticity of supply of 3.43. A similar value is assumed for all export supplies.

Market supply and demand, quantities and prices equations have the following specification:

$$\text{Input price change: } d \ln W_{ik} = d \ln w^*_i + d \ln(1 + t_i)$$

$$\text{Retail price change: } d \ln RP_k = \sum_i S_{ik} d \ln W_{ik}$$

$$\text{Output demand change: } d \ln Y_k^D = \sum_j \varepsilon_{kj}^D d \ln RP_j$$

$$\text{Input supply change: } d \ln X_{ik}^S = \varepsilon_{ii}^S d \ln w^*_{ik}$$

$$\text{Input demand change: } d \ln X_{ik}^D = d \ln Y_k^D + \sum_j \delta_{ij} d \ln W_j$$

After solving the system of simultaneous equations, the percentage changes in quantities and prices are obtained. The following appendix tables A.1 through A.5 provide comparisons between the changes under exogenous or endogenous world price assumptions. Table A.1 shows that under the

latter assumption, tariff effects are in general weakened because the world price decrease mitigates the impact of the tariff. Substitution effects in consumption take place, especially in scenario I, penalizing Italian olive oil consumption. The endogenous world price assumption puts input prices subject to two effects (supply & tariff) instead of just one (tariff) under the exogenous world price assumption.

**Table A.1. U.S. olive oil consumption percentage change under retaliatory tariff**

Output quantity change	Exogenous world price			Endogenous world price		
	Scenario I	Scenario II	Scenario III	Scenario I	Scenario II	Scenario III
Virgin Italian $dlnY_1$	-8.9%	0.2%	2.4%	-10.6%	1.8%	2.0%
Virgin non-Italian $dlnY_2$	-32.5%	-4.9%	1.7%	-20.0%	-4.5%	1.3%
Non-virgin $dlnY_3$	-27.5%	-2.0%	-2.4%	-26.7%	-2.4%	-2.5%
Other oils $dlnY_4$	0.3%	0.0%	0.0%	0.0%	0.0%	0.0%
Spanish branded $dlnY_{Sp}$	NA	NA	-13.7%	NA	NA	-10.6%
Output prices change	Scenario I	Scenario II	Scenario III	Scenario I	Scenario II	Scenario III
Virgin Italian $dlnRP_1$	43.0%	0%	0%	41.9%	0.2%	0.3%
Virgin non-Italian $dlnRP_2$	59.0%	5.6%	0%	54.6%	5.5%	0.4%
Non-virgin $dlnRP_3$	85.0%	4.4%	4.4%	78.1%	4.9%	4.8%
Spanish branded $dlnRP_{Sp}$	NA	NA	11.8%	NA	NA	10.1%

Scenario I: 100% tariff on all EU olive oil; Scenario II: 25% tariff on Spanish non-bulk olive oil; Scenario III: 25% tariff on Spanish non-bulk olive oil (branded assumption).

Similarly, retail prices are subject to a lower effect of the policy when world prices are assumed to be endogenous (except:  $RP_1$  in scenario II & III due to more substitution in demand).

Table A.2 presents the impact on exported quantities (or blender retailer input demand). All exported / input demand quantities have attenuated tariff effect under endogenous world prices as compared to exogenous prices (except  $X_{11}$  in scenario I due to more substitution in demand). Despite the different quantities changes between the two world price assumptions, they remain within the same range of variation and relative effects between scenarios I and II (and III).

**Table A.2. U.S. olive oil input percentage change after retaliatory tariffs**

Input quantity change	Exogenous world price			Endogenous world price		
	Scenario I	Scenario II	Scenario III	Scenario I	Scenario II	Scenario III
Virgin Italian $dln X_{11}$	-8.3%	2.0%	2.4%	-11.1%	1.8%	2.0%
Virgin EU non-Italian $dln X_{22}$	-58.7%	NA	NA	-34.2%	NA	NA
Virgin Spanish non-bulk $dln X_{SpnB2}$	NA	-98.9%	-13.5%	NA	-29.4%	-10.7%
Virgin Spanish bulk $dln X_{SpB2}$	NA	71.1%	1.6%	NA	8.5%	-2.1%
Virgin Spanish	NA	-7.2%	-5.8%	NA	-4.9%	-5.8%
Remaining EU-Virgin $dln X_{I12}$	NA	35.1%	1.6%	NA	15.6%	1.5%
Virgin non-EU $dln X_{32}$	241.2%	24.4%	1.6%	125.9%	12.0%	1.4%
Non-virgin EU $dln X_{43}$	-29.0%	NA	NA	-27.5%	NA	NA
Non-virgin Spanish non-bulk $dln X_{SpnB3}$	NA	-99.4%	-100.0%	NA	-35.5%	-35.6%
Non-virgin Spanish bulk $dln X_{SpB3}$	NA	30.6%	31.2%	NA	7.3%	7.2%
Non-virgin Spanish	NA	-6.1%	-6.0%	NA	-3.5%	-3.6%
Remaining non-virgin EU $dln X_{I13}$	NA	19%	18.5%	NA	11.4%	11.3%

Non-virgin non-EU $dln X_{53}$	271.0%	13.7%	13.3%	132.5%	8.2%	8.1%
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Scenario I: 100% tariff on all EU olive oil; Scenario II: 25% tariff on Spanish non-bulk olive oil; Scenario III: 25% tariff on Spanish non-bulk olive oil (branded assumption).

Table A.3 compares export prices and imports demand prices post-tariff. With exogenous world prices, there is no change in export prices by definition. Prices tend to have smaller variation in scenario II and III compared to scenario I which has a larger tariff effect with endogenous world prices.

**Table A.3. U.S. olive oil input percentage change after retaliatory tariffs**

Export price change	Exogenous world price			Endogenous world price		
	Scenario I	Scenario II	Scenario III	Scenario I	Scenario II	Scenario III
Virgin Italian $dln W_{11}^*$	NA	NA	NA	-3.2%	0.5%	0.6%
Virgin EU non-Italian $dln W_{22}^*$	NA	NA	NA	-10.0%	NA	NA
Virgin Spanish non-bulk $dln W_{SpnB2}^*$	NA	NA	NA	NA	-11.8%	-3.5%
Virgin Spanish bulk $dln W_{SpB2}^*$	NA	NA	NA	NA	7.7%	0.9%
Remaining EU-Virgin $dln W_{112}^*$	NA	NA	NA	NA	4.5%	0.4%
Virgin non-EU $dln W_{32}^*$	NA	NA	NA	36.7%	3.5%	0.4%
Non-virgin EU $dln W_{43}^*$	NA	NA	NA	-8.0%	NA	NA
Non-virgin Spanish non-bulk $dln W_{SpnB3}^*$	NA	NA	NA	NA	-12.2%	-12.3%
Non-virgin Spanish bulk $dln W_{SpB3}^*$	NA	NA	NA	NA	4.5%	4.5%
Remaining non-virgin EU $dln W_{113}^*$	NA	NA	NA	NA	3.3%	3.3%

Non-virgin non-EU $dln W_{53}^*$	NA	NA	NA	38.6%	2.4%	2.4%
<b>imported input price change</b>	<b>Scenario I</b>	<b>Scenario II</b>	<b>Scenario III</b>	<b>Scenario I</b>	<b>Scenario II</b>	<b>Scenario III</b>
Virgin Italian $dln W_{11}$	100%	0%	0%	96.8%	0.5%	0.6%
Virgin EU non-Italian $dln W_{22}$	100%	NA	NA	90.0%	NA	NA
Virgin Spanish non-bulk $dln W_{SpnB2}$	NA	25%	25%	NA	13.2%	21.5%
Virgin Spanish bulk $dln W_{SpB2}$	NA	0%	0%	NA	7.7%	0.9%
Remaining EU-virgin $dln W_{II2}$	NA	0%	0%	NA	4.5%	0.4%
Virgin non-EU $dln W_{32}$	0%	0%	0%	36.7%	3.5%	0.4%
Non-virgin EU $dln W_{43}$	100%	NA	NA	92.0%	NA	NA
Non-virgin Spanish non-bulk $dln W_{SpnB3}$	NA	25%	25%	NA	12.8%	12.7%
Non-virgin Spanish bulk $dln W_{SpB3}$	NA	0%	0%	NA	4.5%	4.5%
Remaining non-virgin EU $dln W_{II3}$	NA	0%	0%	NA	3.3%	3.3%
Non-virgin non-EU $dln W_{53}$	0%	0%	0%	38.6%	2.4%	2.4%

Scenario I: 100% tariff on all EU olive oil; Scenario II: 25% tariff on Spanish non-bulk olive oil; Scenario III: 25% tariff on Spanish non-bulk olive oil (branded assumption).

Table A.4 presents consumer and producer welfare changes post-tariff. CV is used as before to capture the loss for consumers after tariff imposition. Producer surplus shows the welfare change for oil producers.

**Table A.4. Welfare change due to the tariff (in \$ million)**

Welfare	Country	Exogenous pricing	Endogenous pricing
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change	/oil type	Scenario I	Scenario II	Scenario III	Scenario I	Scenario II	Scenario III
CV	USA	923.7	55.2	42.3	562.7	35.4	28.2
Change in producer surplus	Virgin Italian	NA	NA	NA	-13.7	2.3	2.7
	Virgin EU	NA	NA	NA	-31.4	NA	NA
	Virgin Spanish non-bulk	NA	NA	NA	NA	-16.3	-5.4
	Virgin Spanish bulk	NA	NA	NA	NA	12.4	1.4
	Virgin Spanish	NA	NA	NA	NA	-7.2	-4.3
	Virgin Remaining EU	NA	NA	NA	NA	2.1	0.2
	Virgin non-EU	NA	NA	NA	21.6	1.2	0.1
	Non-virgin EU	NA	NA	NA	-22.3	NA	NA
	Non-virgin Spanish non-bulk	NA	NA	NA	NA	-6.8	-6.8
	Non-virgin Spanish bulk	NA	NA	NA	NA	6.7	6.7
	Non-virgin Spanish	NA	NA	NA	NA	-1.8	-1.8
	Non-virgin Remaining EU	NA	NA	NA	NA	3.6	3.5
	Non-virgin non-EU	NA	NA	NA	0.9	0.0	0.0

Scenario I: 100% tariff on all EU olive oil; Scenario II: 25% tariff on Spanish non-bulk olive oil; Scenario III: 25% tariff on Spanish non-bulk olive oil (branded assumption)

The CV measure is showing a slightly lower effect of the policy on consumers under endogenous prices. Going from scenario I to III, tariff has less and less effect on producers and consumers. Thus, it implies lower producer surplus change and CV.

Table A.5 shows post-tariff export revenues changes. Assuming endogenous world prices, export revenues are less affected by the tariff. Indeed, endogenous world prices mitigate the tariff

effects and increase the cost of other oil being substituted for the oil targeted by the tariff. Similarly, to prices and quantities in previous tables, export revenues are slightly attenuated going from scenario I to III.

**Table A.5. Export revenues change due to the tariff (in \$ million)**

Oil type	Exogenous pricing			Endogenous pricing		
	Scenario I	Scenario II	Scenario III	Scenario I	Scenario II	Scenario III
Virgin EU	-260.7	-28.1	-8.1	-217.7	-16.6	-11.9
Non-virgin	-93.4	-8.7	-9.1	-108.8	4.2	3.9
Total EU	-354.1	-36.8	-17.2	-326.4	-12.3	-8.1
Virgin non-EU	86.0	8.7	0.6	74.5	5.7	0.6
non-virgin non-EU	3.8	0.2	0.2	3.1	0.2	0.1
Total non-EU	89.8	8.9	0.8	77.6	5.8	0.8

Scenario I: 100% tariff on all EU olive oil; Scenario II: 25% tariff on Spanish non-bulk olive oil; Scenario III: 25% tariff on Spanish non-bulk olive oil (branded assumption)

In sum, assuming endogenous world prices would attenuate the estimated impacts obtained under exogenous world prices. However, the effects in Scenario I will remain considerable and of the same range as those under exogenous world prices. Impacts in scenarios II and III remain moderate. The political economy of the announced and implemented tariffs remains unchanged.