# WHAT THE TAX REFORM MEANS FOR YOUR COOPERATIVE AND ITS MEMBERS

## Cooperative Network's Federal Dairy Issues Forum

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Keri L. Jacobs, Asst. Prof of Economics Iowa State University

- 1. How did we get here?
- 2. What are the trade-offs farmers and co-ops will have to consider?
- 3. A challenge



## OBLIGATORY DISCLAIMERS

 I am not a tax professional and relied heavily on the writings of tax professionals who understand these things. All errors are mine.

Acknowledgement: Kristine Tidgren, Iowa State University Center for Ag Law & Taxation (CALT): <a href="https://www.calt.iastate.edu/">https://www.calt.iastate.edu/</a>

 All co-ops and producers need to decide for themselves how best to navigate these changes.





Good 'Ole Section 199

## WHERE WE WERE — SEC 199

- Domestic Production Activities Deduction (DPAD) enacted as part of the American Jobs Creation Act (P.L. 108-357 signed into law 10/22/2004).
- Intent was to spur jobs creation in manufacturing for all tax payers: a deduction based on qualified production activities income (QPAI: think net income), limited by W2 wages paid.
- The deduction phased in from 3% in 2005 to eventually 9% of QPAI in 2009.
- IRS rulings in 2008: Cooperatives were recognized as what they are—an extension of their members' operations that produce a domestic product.



# QPAI FOR FARMERS IS, COARSELY, NET INCOME

and share of exp for other income  OPAI	\$ 40,000
Addl. exp/deductions allocable to DPGR	\$ 10,000
less: Cost of Goods Sold	\$450,000
Domestic Production Gross Receipts (DPGR)	\$500,000

QPAI is essentially Schedule F net income (profit or loss from farming) plus Form 4797 (gain from sale of raised livestock).

The deduction in this case is 9% of QPAI, but limited to 50% of W2 wages or 9% of taxable income, whichever is less.



## FARMERS' BASIC SEC 199 CHOICE

#### Sales to Co-op

#### Co-op level deduction:

- 9% of QPAI from member business, without deduction of qualified payments to patrons (no reduction by PURPIM, patronage)
- No individual-level AGI or W2 wage limitation of passed-through DPAD.
- Co-op designates
   members' sales as
   PURPIM—there is no
   individual-level deduction.

### Sales to Independent

- 9% of QPAI limited to *lesser* of:
  - o 50% of W2 wages
  - o 9% of taxable income

The more
wages a farmer
has, the less
clear is this
choice



# WHERE WE WERE — CO-OP'S USE OF DPAD AND BENEFITS

- In order to qualify, co-ops' payments to members must be per unit retains paid in money (PUMPIM)
- Co-ops rewrote membership agreements to ensure that payments for products marketed by the co-op are PUMPIMs
- Why was the co-op's role important?
  - Reduce overall system tax liabilities
  - Co-ops generated DPAD in cases their members could not, and passed it through.
  - o In grain, members—particularly smaller ones—do not have W2 wages that qualify: the farm-level deduction is \$0.
  - o NCFC estimated the annual impact of \$220 million!



# WHERE WE WERE - CHALLENGES BROUGHT BY DPAD

Generally the qualification of payments for sales to the coop as PURPIM helped producers, but there were consequences:

- Larger producers with wages questioned doing business as a member
- Co-ops' unallocated retains grew quickly pros and cons
- If regionals kept DPAD, the local co-ops lost out on "sales up"
- Disrupted the predictable pass-through feature of co-ops
- Confusing to members



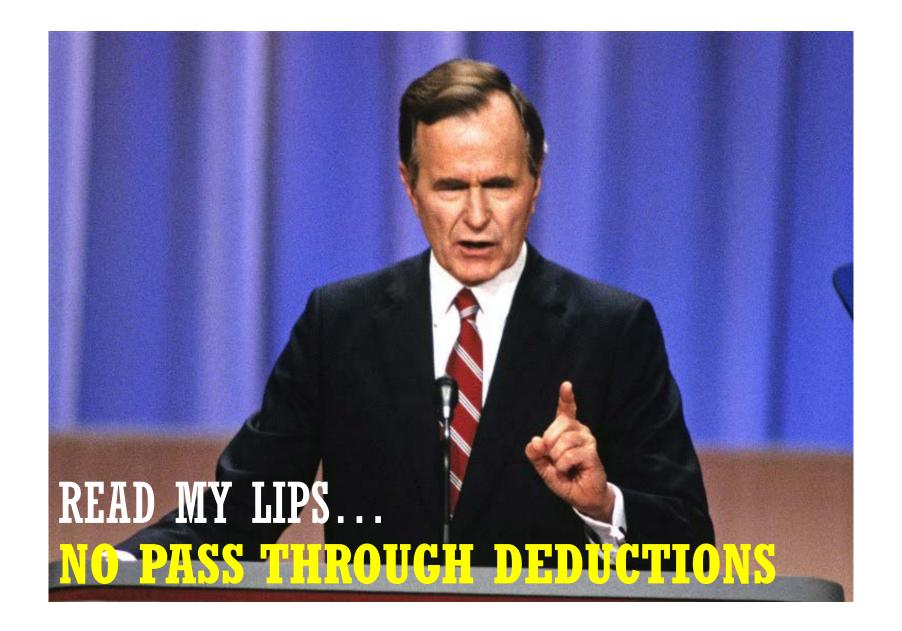


# Tax Cuts and Jobs Act feat. Sec 199A (P.L. 115-97)

### GOAL: REDUCE AND SIMPLIFY TAXES

- Reduce corporate taxes: flat 21% (permanent)
- Repeal of Sec 199 DPAD (permanent)
- Sec 199A: 20% qualified business income (temporary)
  - Farmer selling to an independent: 20% deduction of QPAI
  - Farmer selling to a co-op: 20% deduction of gross sales qualified cooperative dividends, including
  - Co-op: deduction is 20%\*(gross sales patronage), limited by greater of 50% wages or 25% wages plus 2.5% qualified property
  - An attempt to bring pass-through income taxation in line with the corporate tax reduction









## NEW & IMPROVED SEC 199A

### WHERE WE ARE NOW

- New Sec 199A: deduction (expires 2025) on income from pass-through entities: (§199A(a) and 199A(g))
  - Farmer selling to an independent: 20% of QBI (§199A(a))
  - o Farmer selling to a co-op: 20% deduction of QBI MINUS (smaller of) 9% of QBI or 50% of W2 wages attributed to sales to co-op PLUS 9% of share of distributed co-op QPAI.
  - Co-op: 9% of QPAI, including PURPIM, limited to 50% wages and taxable income
- Wage-property limitation and limited to 20% of modified taxable income on farmer-level deductions
- For the co-op member, this "fix" looks like a blend of the first Sec 199A and the old DPAD...ish.



## QBI

It's complicated, and tax professionals are awaiting guidance from the IRS on how QBI is calculated.

- Generally: QBI = Net Income Capital Gains
- Does include PURPIM and patronage from co-op
- Does not include wages, interest income, dividend income, capital gains.
- Connected with a domestic trade or business
- Each "qualified trade or business" must be calculated separately



# CHANGES FOR FARMERS SELLING TO AN INDEPENDENT

### BEFORE (Sec 199)

- 9% of QPAI, limited by lesser of:
  - 50% of W2 wages
  - o 9% of taxable income

How big a deal is this for dairy?

#### AFTER (Sec 199A(a)

- 20% of QBI, limited by:
  - o 20% of taxable income
    - minus capital gains
  - wage/capital restriction applies if income exceed \$157,500 / \$315,000 for singles / married filing jointly.



# CHANGES FOR FARMERS SELLING TO THEIR CO-OP

### BEFORE (Sec 199)

Co-op level deduct

9% of QPAI from business, with qualified pay (no reduction)
 patronage)

NOT the same 9%

- No individual-level AGI or W2 wage limitation of passedthrough DPAD.
- Co-op designates members' sales as PURPIM—there is no individual-level deduction.

### AFTER (Sec 199A(a))

- 20% of QBI is initial deduction, then subtract the smaller of:
  - → 9% of net income attributed to sale to co-op
  - 50% of W2 wages associated with sale to co-op
- THEN...ADD 0% 9% of co-op DPAD-like allocation passed through (based on QPAI), 199A(g)

(same wage/capital limitations apply)



# FARMER-MEMBERS OF CO-OPS WHO SELL TO THEIR CO-OP

#### Your Deduction:

1. Your portion of the co-op's DPAD-like pass-through, calculated from the co-op's QPAI, including PURPIM (199A(g))

#### **PLUS**

- 2. Either...
  - a) If you have no W2 wages, your deduction will likely be 20% of QBI (on-par with selling to independent)
  - b) If you have significant W2 wages, your additional deduction will likely be 11% of QBI, and you may be disadvantaged relative to selling to an independent unless the co-op deduction is passed-through.



## WHAT THIS IMPLIES (INCENTIVES)



Producers are now paying attention to the DPAD-like benefit.
Whether they understand it or not—or think they do—it will matter.

It is not predictable early in the year.



### CHALLENGE

Co-ops have a real opportunity to get their arms around:

- Education about the nature of the relationship between farmers and their co-ops
- Education about the financial value of the relationship between farmers and their co-ops
- Education about the strategic trajectory of capital structure.

How/will you educate your members about this?



## PARTING THOUGHTS

- The original Sec 199A—"grain glitch"—created a perceived market distortion that was more or less predictable.
- The new Sec 199A also creates distortions, but not ones that are easy to anticipate.
- This is an opportunity for co-ops to capitalize on a new "value" of doing business with the cooperative.
- There exist compelling arguments for passing through a portion of the co-op level DPAD-like deduction given the restructuring in corporate and individual tax brackets.
- Competitors will use messaging to compare and compete favorably.
- BUT...passing along the co-op DPAD-like deduction represents a significant shift to the current financing of some co-ops.





## THANK YOU!

KERI L. JACOBS kljacobs@iastate.edu