

# Economic Drivers of Cover Crop Adoption

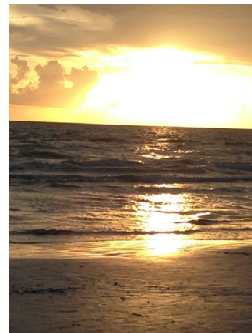


Alejandro Plastina  
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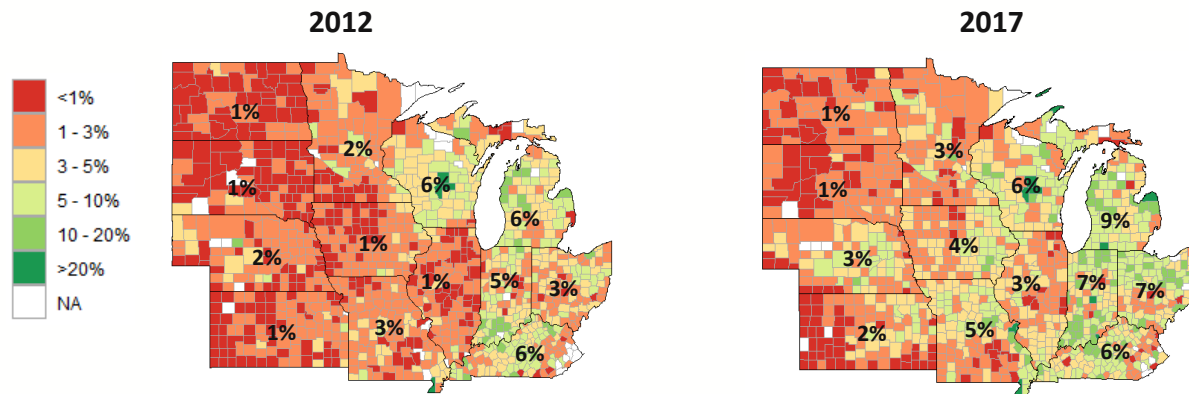
Soil Management Summit 2020  
University of Minnesota Extension  
December 16, 2020

## What makes you feel good?



Photos: [www.weforum.org](http://www.weforum.org); [www.fishingbooker.com](http://www.fishingbooker.com)

## Percent of Cropland in Cover Crop (2012-2017)



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Data Source: USDA-NASS

## Motivations to Use Cover Crops Focus Groups IA, IL, MN (16 experienced CCroppers )

Fig. 2. Count of farmers in focus groups citing alternative motivations to use cover crops for the first time (by state).

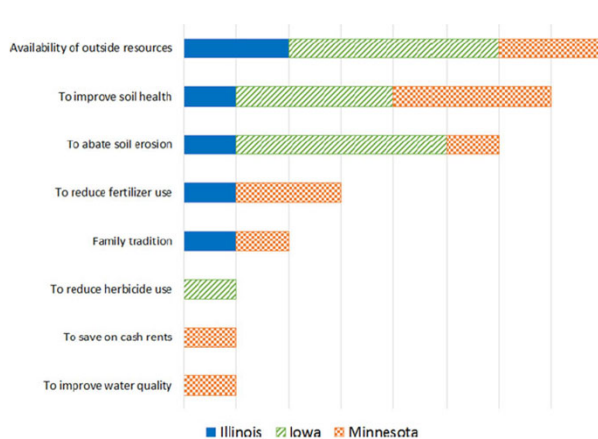
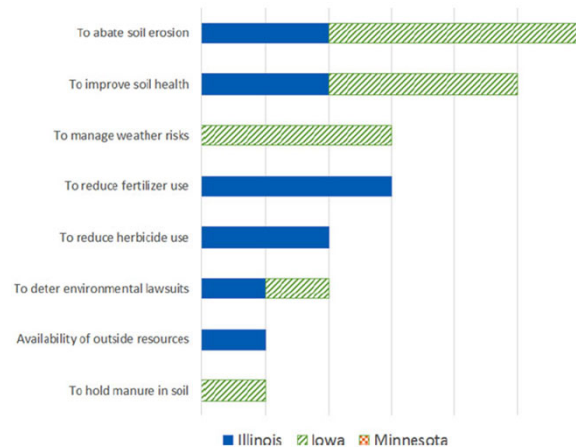
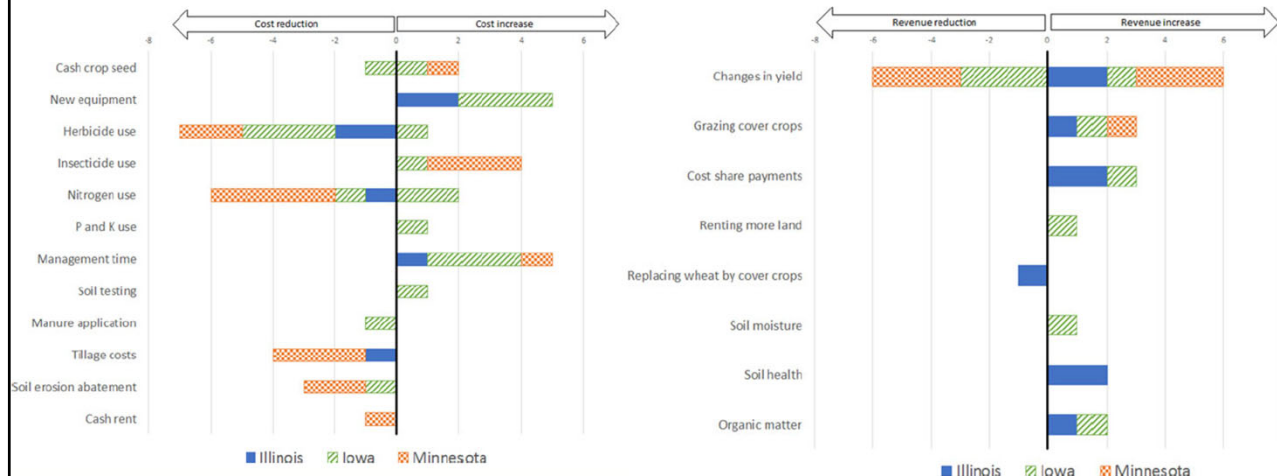


Fig. 3. Count of farmers in focus groups citing alternative motivations to continue using cover crops (by state).



Plastina et al. 2018. *Renewable Agriculture and Food Systems*

## Perceived Changes in Cost & Revenue Focus Groups IA, IL, MN (16 experienced CCroppers )

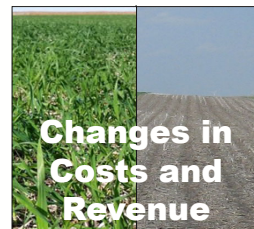


Plastina et al. 2018. *Renewable Agriculture and Food Systems*

## Net Returns to Cover Crops?

### PARTIAL BUDGETS:

- For each farm operator, expenses and revenues in their production system with cover crops are compared against expenses and revenues in their production system without cover crops.



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PRACTICAL FARMERS  
of Iowa

NORTH CENTRAL  
SARE  
Sustainable Agriculture  
Research & Education

NCR-SARE LNC15-375

## Changes in Net Returns IA IL MN (n=15)

Source of Change in Costs	Value of Change in \$/acre		Source of Change in Revenue	Median Value of Change in \$/acre	
	Mean	Median		Mean	Median
CC Seed cost	\$20.4	\$18.0	Cost-share	\$11.7	\$10.0
CC Planting	\$20.3	\$20.0	Yield change	\$9.0	\$0.0
Extra herbicide cost for termination	\$2.5	\$0.0	Feed cost savings	\$0.7	\$0.0
+/- Other costs (NPK, manure, cash rent, soil erosion repair, etc.)	<b>-\$0.1</b>	\$0.0	<i>Subtotal</i>	<i>\$21.4</i>	<i>\$10.0</i>
<i>Subtotal</i>	<i>\$43.1</i>	<i>\$38.0</i>	<b>Net Returns</b>	<b>Mean</b>	<b>Median</b>
			Total Change R-C	<b>-\$21.7</b>	<b>-\$28.0</b>
			No feed cost savings	<b>-\$22.4</b>	<b>-\$28.0</b>
			No Cost-share	<b>-\$34.1</b>	<b>-\$38.0</b>

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Total Change R-C Range = [-67; +66]; 2/15 positive returns  
Plastina et al. 2018. *Renewable Agriculture and Food Systems*

## Regional Online Survey (n=79) MN IA IL ND IN NE OH MI MO SD WI



Sources of changes in net profits	Cover crops terminated with herbicides followed by corn for grain (\$/acre)	Cover crops terminated with herbicides followed by soybeans (\$/acre)
<u>A. Changes in revenue:</u>		
1. Cash Crop Yield	-9.18	31.74
2. Cost-share program	25.33	28.07
<i>Subtotal</i>	<i>16.16</i>	<i>59.81</i>
<u>B. Changes in costs:</u>		
1. Cover crop planting	31.84	31.14
2. Herbicide expenses	4.05	3.82
3. Other Costs	1.02	-0.27
<i>Subtotal</i>	<i>36.91</i>	<i>34.69</i>
<i>Net change in profit (A-B):</i>	<i>-20.76</i>	<i>25.13</i>
<i>Net change in profit without Cost-Share</i>	<i>-46.09</i>	<i>-2.95</i>

Plastina et al. 2018. *Journal of the American Society of Farm Managers and Rural Appraisers*

## Mail Survey administered by NASS

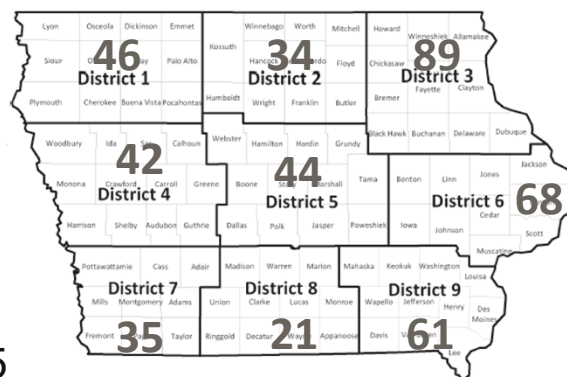
- Sample size: 1,250 Iowa farmers
- Stratified random sample of operators from 2012 Census of Agriculture:
  - that reported planting 10+ acres of cover crops;
  - in rotation with row crops;
  - in farms of 50+ cropland acres in size;
  - NASS sampling strategy accounted for farm sizes, and geographical coverage.

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## Respondents

- 674 responses  
(54% resp. rate)
- 440 planted Cover Crops  
(35% rate)
- Data on CC planted in fall 2015  
→ cash crop in 2016



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Plastina et al. 2018. *Journal of Applied Farm Economics*  
Survey instrument:  
<https://www.card.iastate.edu/conservation/economics-of-cover-crops/>



## Changes in Revenue and Costs

Source of Change in Costs	Median Value of Change in \$/acre		Source of Change in Revenue	Median Value of Change in \$/acre	
	CC followed by Corn	CC followed by Soybeans		CC followed by Corn	CC followed by Soybeans
CC Seed cost	\$16	\$15	Cost-share	\$20	\$15
CC Planting	\$16	\$17	Yield change	\$0	\$0
Extra herbicide cost for termination	\$3	\$2	Feed cost savings	\$22	\$20
+/- Other costs (NPK, manure, cash rent, soil erosion repair, etc.)	\$0	\$0	<i>Subtotal</i>	<i>\$42</i>	<i>\$35</i>
<i>Subtotal</i>	<i>\$35</i>	<i>\$34</i>	<b>Net Returns</b>	<b>CC followed by Corn</b>	<b>CC followed by Soybeans</b>
			Total Change R-C	\$7	\$1
			No feed cost savings	<b>-\$15</b>	<b>-\$19</b>
			No Cost-share	<b>-\$35</b>	<b>-\$34</b>

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2016 Average Yields following CC: Corn 196.4 bu/a; Soybean 57.9 bu/a

## Major Findings from Statewide Survey

Substantial variability in net returns, driven by:

1. savings in feed (grazing/harvesting CC) (+)
2. cost-share program payments (+);
3. planting costs (-);
4. termination costs (-)
5. yield differences (+ or -).

Results are robust to:


- tillage, planting, years of experience with CC



Photo: Fernando Miguez

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Plastina et al. 2018. *Journal of Applied Farm Economics*



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Home Products/Output News Tools Research Areas Ag Policy Review Farmland

Economics of Cover Crops Economics of Switchgrass People

# Partial budgets tools:

**Net Returns Calculator for Cover Crops Terminated with Herbicides**

**Begin here:**

Agricultural District:  
☒ State of Iowa   ☐ Northwest   ☐ North Central   ☐ Northeast   ☐ West Central   ☐ Central   ☐ East Central

Following Cash Crop:  
☐ Corn   ☒ Soy

Tillage method:  
☐ All observations   ☒ Rotational no-till or continuous no-till   ☐ Conventional or vertical tillage

Cover crop mix:  
☐ All observations   ☒ Cereal rye

Do you custom hire your cover crop planting?   ☒ No   ☐ Yes

Do you apply a pre-plant burn down in all your acres (with and without cover crops)?   ☐ No   ☒ Yes

Expected crop price (\$/bushel):    autofill with:      

Sources of changes in net profits	Mean (\$/acre)	Median (\$/acre)	Your Scenario (\$/acre)
<b>A) Changes in Revenue</b>			
1. Cost-share program	\$18.71	\$15.00	<input type="text" value=""/>
2. Value of change in following cash crop yield	\$0.39	\$0.00	<input type="text" value=""/>
3. Savings or extra revenue from grazing/harvesting cover crop for forage	\$16.14	\$17.00	<input type="text" value=""/>
<b>Subtotal A: Changes in Revenue</b>	<b>\$35.24</b>	<b>\$32.00</b>	<input type="text" value=""/>
<b>B) Changes in Cost</b>			
1. Cover crop planting			
a. Seeds	\$16.38	\$14.00	<input type="text" value=""/>
b. Planting (excluding seeds)	\$15.93	\$16.99	<input type="text" value=""/>
<b>Subtotal B: 2</b>	<b>\$32.31</b>	<b>\$30.99</b>	<input type="text" value=""/>

**Economics of Cover Crops**

**Iowa State University Extension and Outreach - Ag Decision Maker**  
 See the Ag Decision Maker page [Economics of Cover Crops](#), for more information.

This decision tool contains three different worksheets:  
[Cover Crops Budget](#)   For analyzing the projected economic costs and benefits of cover crops, without grazing or harvesting.  
[Grazing Cover Crops Budget](#)   For analyzing the projected economic costs and benefits of cover crops, with grazing or harvesting.  
[Grazing Cover Crops Results](#)   For analyzing the actual economic costs and benefits resulting from cover crops, including grazing or harvesting.

More information on the economics of cover crops can be found at:  
[Practical Farmers of Iowa, Grazing Cover Crops fact sheet](#), [www.practicalfarmers.org/app/uploads/2013/11/Grazing-Cover-Crops-Fact-Sheet-2013.pdf](#)  
[Practical Farmers of Iowa cover crop information](#), [www.practicalfarmers.org/member-priorities/cover-crops/](#)  
[On-farm research quantifies value of grazing cattle on cover crops](#), [www.practicalfarmers.org/news-events/newsroom/news-release-archived/28152/](#)  
[CARD Cover Crop website forthcoming](#), [www.card.iastate.edu/](#)

Version 1.4, 7/2018  
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[Questions? Email agdm@iastate.edu](mailto:Questions?Email=agdm@iastate.edu)

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<https://www.extension.iastate.edu/agdm/crops/html/a1-91.html>

<https://www.card.iastate.edu/conservation/economics-of-cover-crops/>

## Criticism of Survey Results

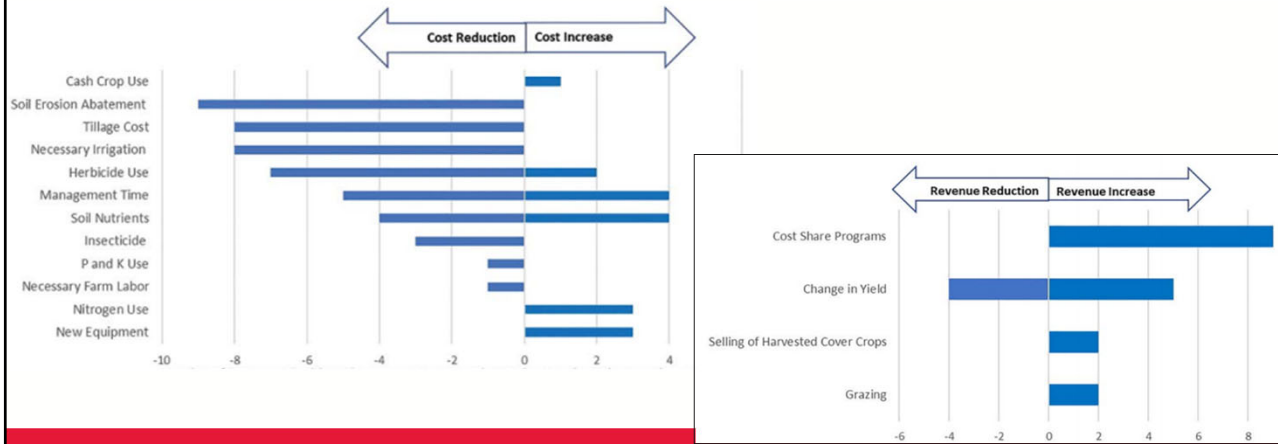
- “Inconvenient” results
- No “hard science,” only “opinions”
- Missing “long-term effects” on soil health and land values

My response:

- Survey other states
- Collect data from experimental plots
- Impact of land tenure on CC adoption?
- Effect of cover crops on land values?

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## Focus groups in Georgia (n=14) Irrigated cotton & peanuts, 4 locations



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Hancock et al. 2020. *Journal of the American Society of Farm Managers and Rural Appraisers*

## Benefits associated with cover crops in South Carolina (n=308, 51% CC users)

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1 Does not matter to me; 2 Not important; 3 Indifferent/Neutral; 4 Somewhat important; 5 Very important

	Count-CC Users							Count-CC Non-Users						
	1	2	3	4	5	Mean	Rank	1	2	3	4	5	Mean	Rank
Reduces soil erosion	4	5	5	28	83	4.45	2	8	4	16	29	54	4.05	2 *
Controls weeds	3	3	13	36	68	4.33	4	5	4	27	32	41	3.92	6 *
Provides nitrogen scavenging	5	6	25	31	54	4.02	10	6	6	33	31	33	3.72	10 *
Increases yields in following cash crop	7	6	27	21	63	4.02	9	6	6	41	23	32	3.64	13 *
Economic return	4	5	24	26	63	4.14	6	5	5	35	25	41	3.83	7 *
Deep tap roots	6	10	27	39	38	3.78	13	8	5	49	26	22	3.45	17 *
Attracts pollinators to my farm	5	12	38	25	39	3.68	14	8	6	37	30	28	3.59	14 *
Reduces nutrient/pesticide runoff	5	8	15	33	56	4.09	7	8	4	31	29	35	3.74	9 *
Winter kills easily	8	26	49	16	18	3.09	18	8	9	44	33	16	3.36	18 *
Winter hardiness/survival	7	12	34	27	37	3.64	15	9	4	45	28	23	3.48	16 *
Controls insects	7	10	51	22	25	3.42	17	10	4	38	28	29	3.57	15 *
Reduces diseases	8	10	40	28	30	3.53	16	9	7	28	33	33	3.67	12 *
Increases soil organic matter and soil health	2	3	6	29	83	4.53	1	7	3	14	32	55	4.13	1 *
Reduces soil compaction	4	3	11	31	71	4.35	3	8	2	23	33	44	3.94	4 *
Provides a nitrogen source	5	6	22	34	54	4.04	8	7	2	24	32	45	3.96	3 *
Fibrous root system	7	6	29	35	40	3.81	12	8	2	32	31	36	3.78	8 *
Decreases the cost of producing the following cash crops	5	7	37	26	44	3.82	11	9	2	36	30	33	3.69	11 *
Environmental Benefits to protect waterways	5	4	19	28	62	4.17	5	8	2	24	32	44	3.93	5 *

\* significantly different at  $p < 0.05$  (Chi-Squared test).

Clay et al. 2020. *Agriculture*



## Challenges associated with cover crops in South Carolina (n=308, 51% CC users)

1 Not a Problem I Considered; 2 Not a Challenge; 3 Neutral; 4 Somewhat of a Challenge; 5 A Difficult Challenge

	Count—Cover Crop (CC) Users								Count—CC Non-Users							
	1	2	3	4	5	Mean	Rank		1	2	3	4	5	Mean	Rank	
Cover crops sometimes use too much moisture	58	32	22	6	2	1.85	14		41	14	39	11	0	2.77	5	*
Not knowing most effective seeding rate	33	41	17	27	1	2.34	9		27	21	30	23	4	2.19	11	*
Selecting the right cover for my operation	27	36	22	30	5	2.58	5		21	18	31	28	8	3.25	2	
No measurable economic return	24	25	39	15	13	2.72	1		19	12	41	21	12	2.77	5	*
Cover crop becomes a weed the following year	40	50	18	9	1	2.34	9		30	17	32	16	10	2.19	11	*
Nitrogen conversion to organic forms	21	36	56	4	3	2.58	5		30	18	46	10	1	2.24	8	
Yield reduction in the following cash crop	30	43	34	6	5	2.72	1		29	13	47	8	7	2.77	5	
Increased insect potential	32	35	35	11	4	1.99	11		27	11	46	16	4	2.19	11	*
Time and labor required for planting and management	18	29	16	47	10	2.58	5		16	8	28	31	25	2.24	8	
Cover crop seed cost	16	13	31	48	14	2.72	1		15	6	37	27	20	3.10	3	*
Cover crop seed availability	19	30	32	29	6	1.99	11		19	9	46	24	8	2.19	11	
Increased disease potential	34	37	39	7	1	2.43	8		28	16	46	10	5	2.24	8	*
Increases overall crop production risk	31	41	38	8	2	2.72	1		22	13	51	12	5	3.10	3	*
Cost of planting and managing cover crops	19	15	30	49	8	1.99	11		13	7	30	32	25	3.46	1	

\* significantly different at  $p < 0.05$  (Chi-Squared test).

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Clay et al. 2020. *Agriculture*

## Net Returns from Experimental Data IA

- INRC Grant to develop BMPs for CC (cereal rye), based on:
  - seeding rate,
  - seeding method,
  - and termination date.

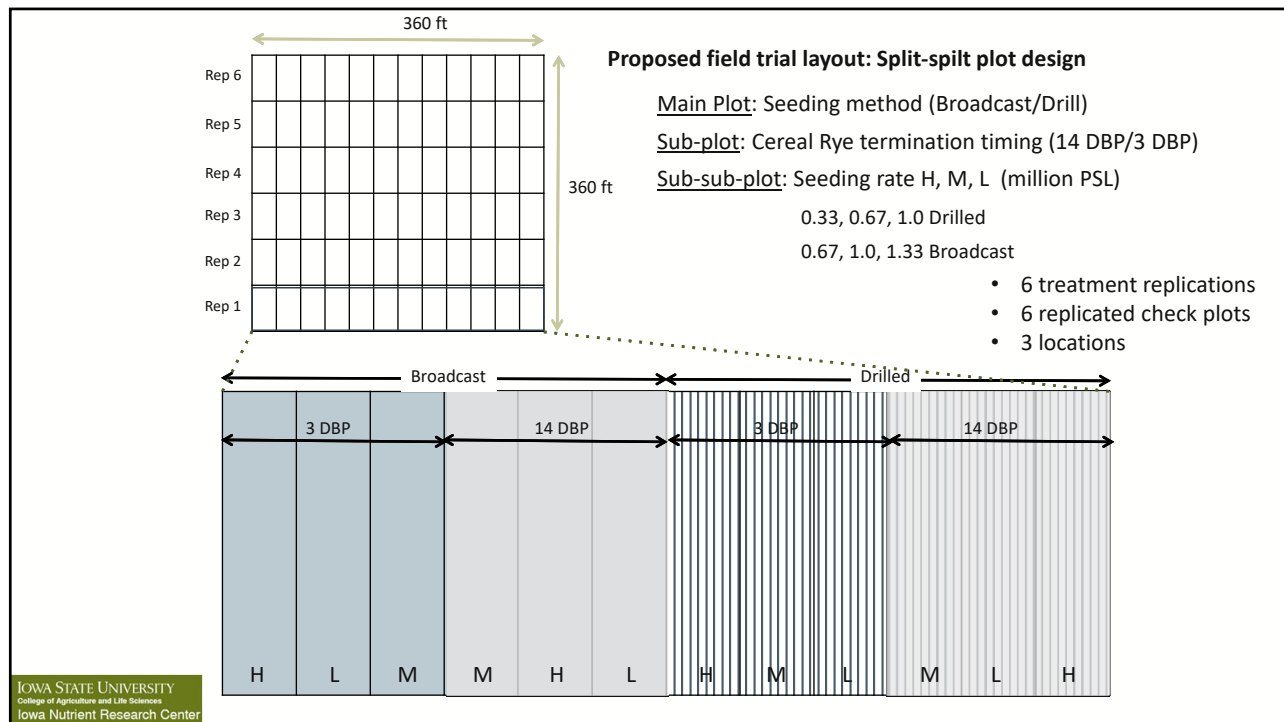
PIs: Alison Robertson and Mark Licht.

CO-PIs: J. Arbuckle, M. Castellano, L. Dong, B. Hartzler, E. Hodgson, A. Lenssen, M. McDaniel, T. Moorman, A. Plastina

- One of multiple objectives: Calculate economic returns to CC.

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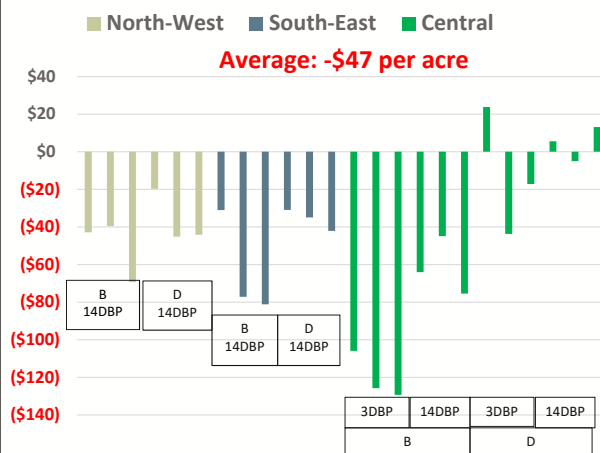
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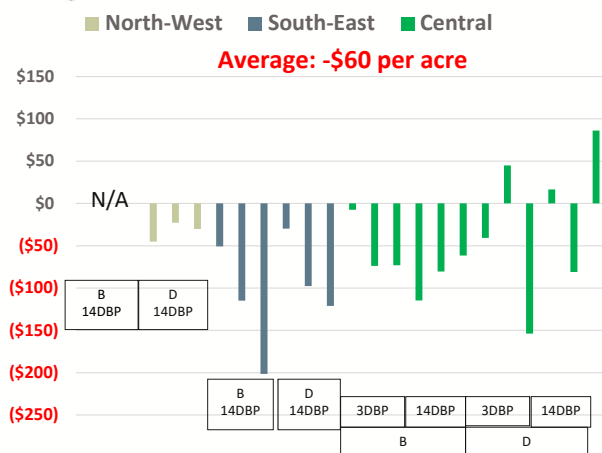
# Net Returns (Experiments):

Planting Costs  
 Termination Costs  
 Corn Yield Change

CC Planted Fall 2018



CC Planted Fall 2019

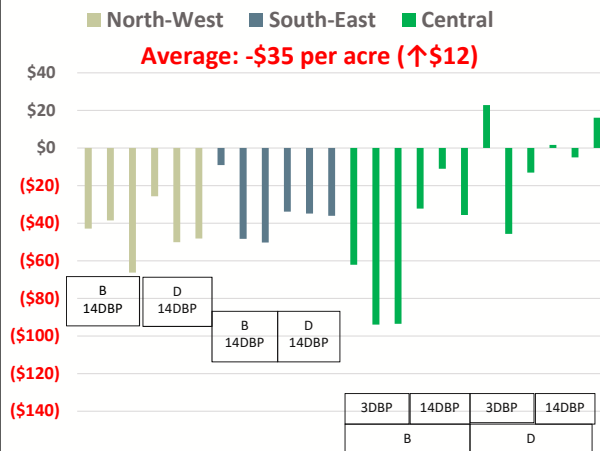


# Net Returns (Experiments):

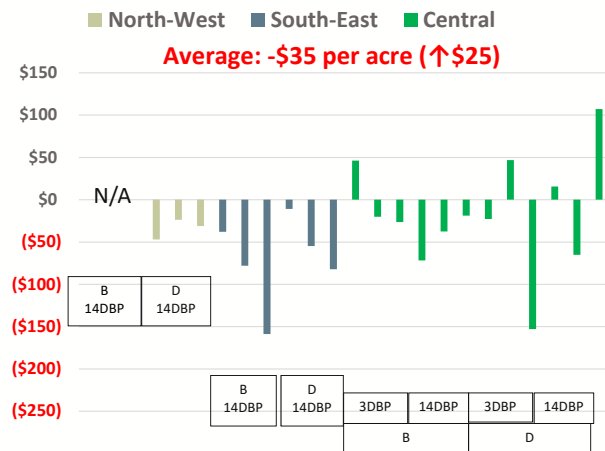
48 cows w/calves, March 1<sup>st</sup> - Termination  
Temporary Electric Fence 160 acres of CC  
w/2 internal divisions

Planting Costs  
Termination Costs  
Corn Yield Change  
**Grazing Livestock on CC**

## CC Planted Fall 2018



## CC Planted Fall 2019



## Comparison of “Average” Returns

Source	Focus groups IA IL MN (n=14) 2016	Regional Survey (n=79) Corn 2017	Regional Survey (n=79) Soy 2017	Statewide IA Survey (n=440) Corn 2017	Statewide IA Survey (n=440) Soy 2017	Experimental Plots in IA (n=24 treatments x 6 replications) Corn 2018-19
Value of Yield Change	9	-9	32	0	0	-16
Planting CC	-41	-32	-31	-32	-32	-28
Extra Termination Cost	-2	-5	-4	-3	-2	-9
<b>Net Returns</b>	<b>-34</b>	<b>-46</b>	<b>-3</b>	<b>-35</b>	<b>-34</b>	<b>-53</b>
<b>NR + Cost Share</b>	<b>-23</b>	<b>-21</b>	<b>+25</b>	<b>-15</b>	<b>-19</b>	<b>n/a</b>
<b>NR+ Grazing Livestock</b>	<b>-34</b>	<b>n/a</b>	<b>n/a</b>	<b>-13</b>	<b>-14</b>	<b>-35</b>
<b>NR + CS + Grazing L.</b>	<b>-22</b>	<b>n/a</b>	<b>n/a</b>	<b>+7</b>	<b>+1</b>	<b>n/a</b>

## Other findings from Experimental Plots

- No benefits of CC on weed management
- No benefits of CC on soil health
- No benefits of CC on insects

→ High variability of CC biomass (Cereal Rye is still a CROP!)

→ High variability of potential private and social benefits

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## Why is extension focusing on CC?



Source: <http://www.umces.edu/people/boesch-gulf-mexico-hypoxia>

- Social Benefits!
- To reduce eutrophication\*
- ...and improve Water Quality
- Actual benefits depend on CC biomass, which depends on variables outside the control of producers:
- Weather, temperature, soil moisture,...

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\*The process by which a body of water becomes enriched in dissolved nutrients (such as  $\text{NO}_3^-$ ) that stimulate the growth of aquatic plant life usually resulting in the depletion of dissolved oxygen.

## What if conditions are not “right”?



- No benefit from CC to producers
- No benefit from CC to society
- Most likely beneficiaries are seed companies

→ What makes you feel good?



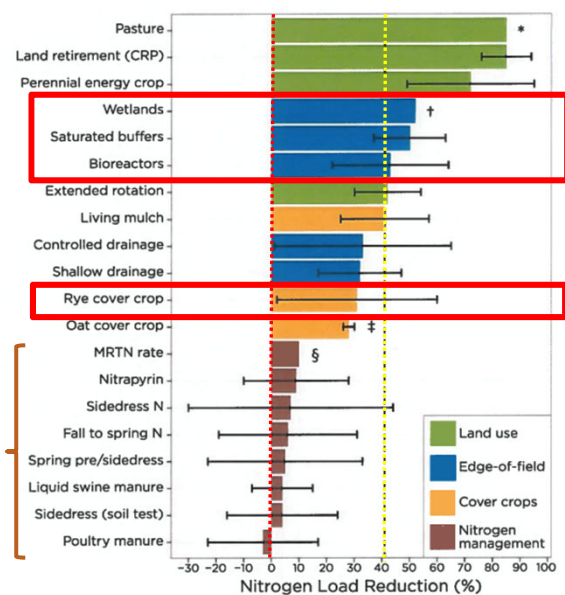
Would you feel **better** using your resources to generate **higher and more stable N reduction** with other practices?

### Iowa Nutrient Reduction Strategy: Nitrogen reduction practices

Average nitrate-nitrogen concentration or load reduction as a percentage. Error bars represent one standard deviation above and below the mean.

\* Based on the land retirement (CRP) value. There were no observations to develop a standard deviation.  
 † Based on one report looking at multiple wetlands in Iowa (Helmers et al., 2008).  
 ‡ Based on one study with three years of corn and two years of soybeans.  
 § Reduction calculated based on initial estimated application rate for each Major Land Resource Area in Iowa.

4 R's



Data from the Iowa Nutrient Reduction Strategy (IDALS, IDNR, and ISU CALS, 2014).

11

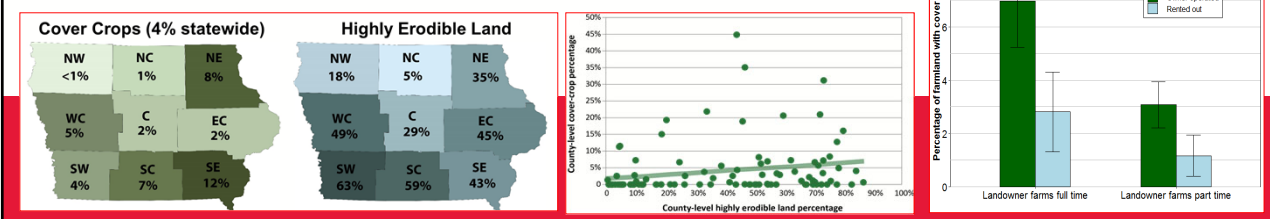


## Findings from Representative IA Survey

- Land tenure may be a barrier to adoption of CC
- Conservation use is lower on farmland owned by non-operator landowners
- Also lower among absentee landowners
- Landowners seem open to increasing CC acreage in the future
- Willing to help tenants pay for portion of planting cost



Sawadgo *et al.* 2021. Forthcoming in *Journal of Soil and Water Conservation*



## Monetizing Soil Health (INRC Grant)

- Appraisal of 3 farms with different long-term conservation practices by 9 appraisers (9 x 3 = 27 reports)
  - Repeated in 2019 and 2020 (54 reports)
  - Appraisers provided with detailed Soil Test results, but Not Informed about practices
- Preliminary finding: Rural Appraisers follow strict rules, **no room for adjusting land value based on soil health** (beyond CSR2)

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ASFMRA  
American Society  
of Farm Managers  
& Rural Appraisers  
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## **Questions? Comments?**

Thank you for your attention!

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References in:

<https://www2.econ.iastate.edu/faculty/plastina/>

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