# Biofuel Impacts on Agriculture

Chad Hart
Center for Agricultural and Rural Development
Iowa State University

March 29, 2007

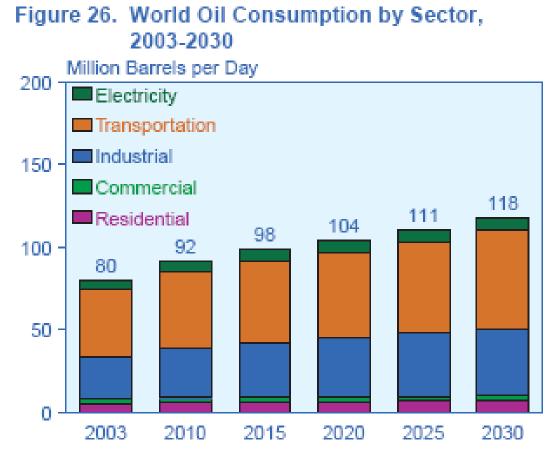
ISU Livestock Field Specialist Meeting

Ames, Iowa

E-mail: chart@iastate.edu



## Projected World Oil Consumption

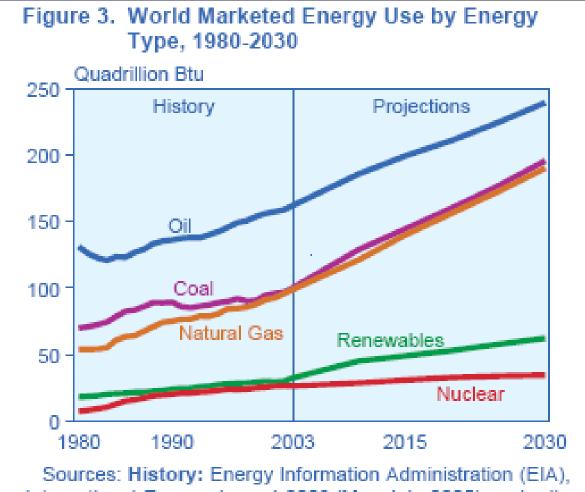


Sources: 2003: Derived from Energy Information Administration (EIA), International Energy Annual 2003 (May-July 2005), web site www.eia.doe.gov/iea/. Projections: EIA, System for the Analysis of Global Energy Markets (2006).



Source: Energy Information Administration, International Energy Outlook 2006

# Projected World Energy Sources

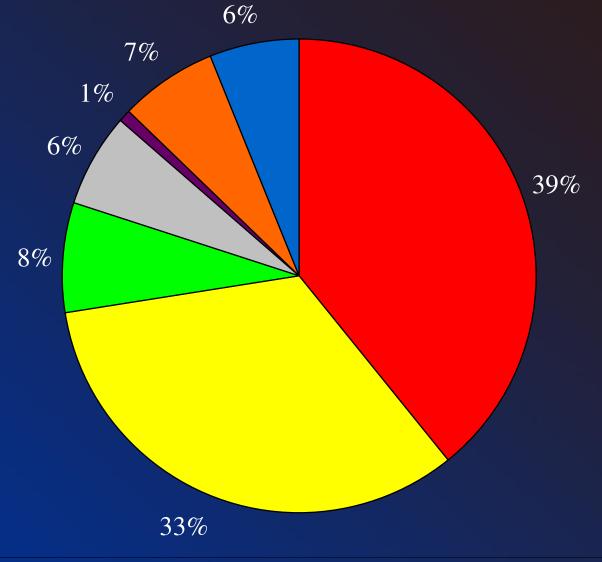


Sources: History: Energy Information Administration (EIA), International Energy Annual 2003 (May-July 2005), web site www.eia.doe.gov/iea/. Projections: EIA, System for the Analysis of Global Energy Markets (2006).



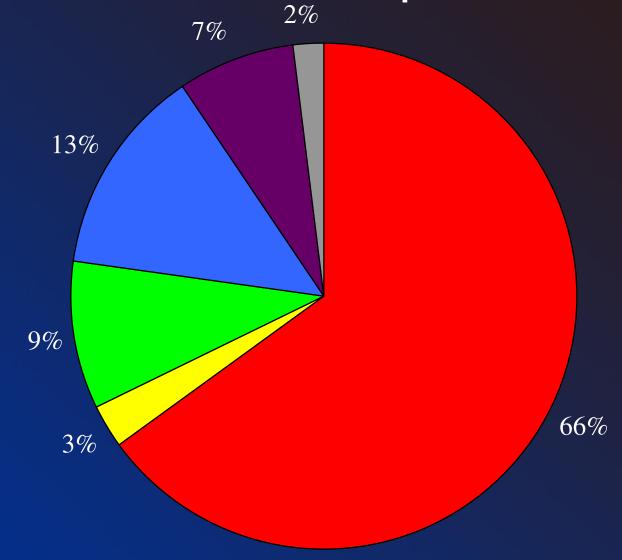
Source: Energy Information Administration, International Energy Outlook 2006

#### World Ethanol Production, 2006





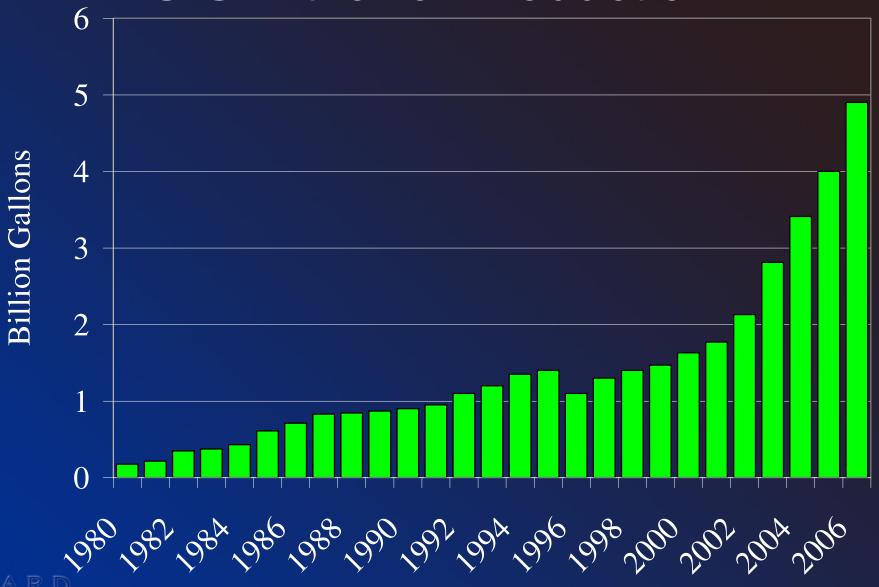
# World Ethanol Imports, 2006



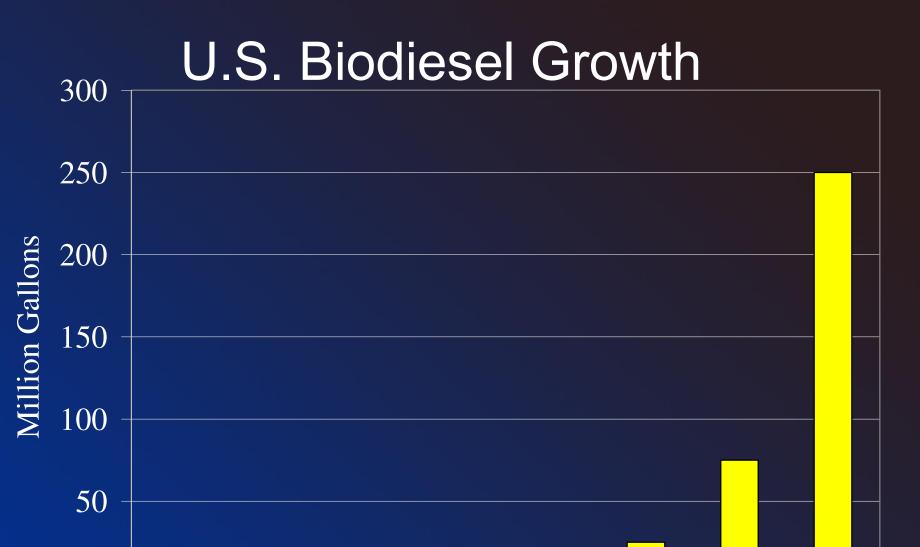


■ U.S. ■ EU ■ India ■ Japan ■ South Korea ■ Rest of World

#### U.S. Ethanol Production





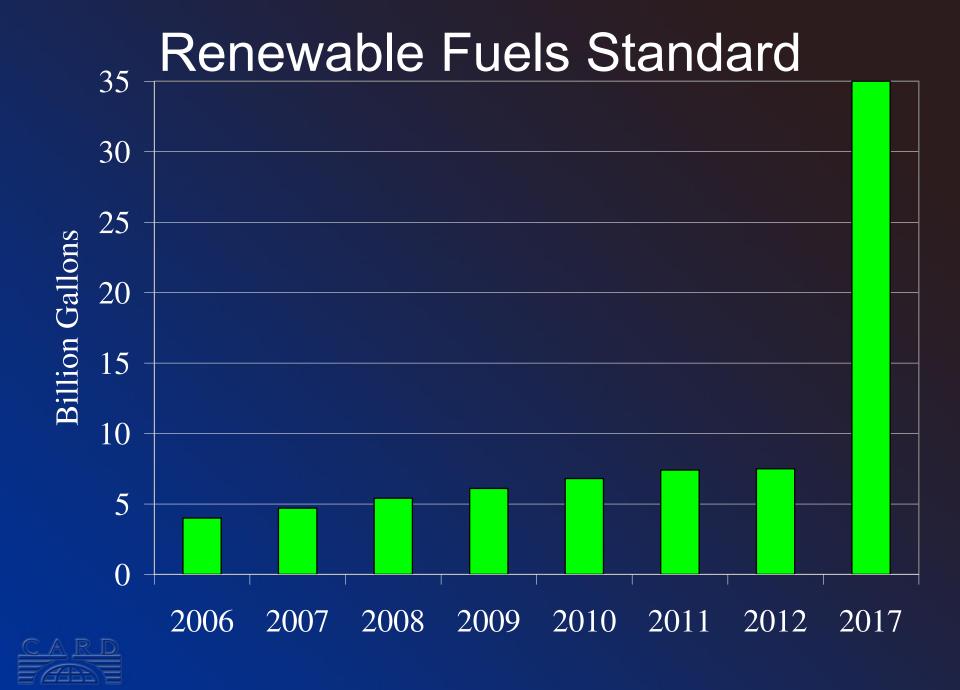


1999 2000 2001 2002 2003 2004 2005 2006

Source: National Biodiesel Board



0



# **Ethanol Industry Snapshots**

	Ethanol Plants	Capacity (mgy)
Jan. 2000	54	1,749
Jan. 2001	56	1,921
Jan. 2002	61	2,347
Jan. 2003	68	2,707
Jan. 2004	72	3,101
Jan. 2005	81	3,644
Jan. 2006	95	4,336
Jan. 2007	110	5,386

Source: Renewable Fuels Association

# Ethanol – State by State

State	Current Capacity
	(million gallons)
IA	1,706
IL	894
NE	681
MN	557
SD	555
WI	230
KS	211
IN	162
MO	155
MI	150
ND	134
CO	88
CA	69
TN	67
KY	35
NM	30
WY	10
OH	4
FL	4
OK	2
GA	1

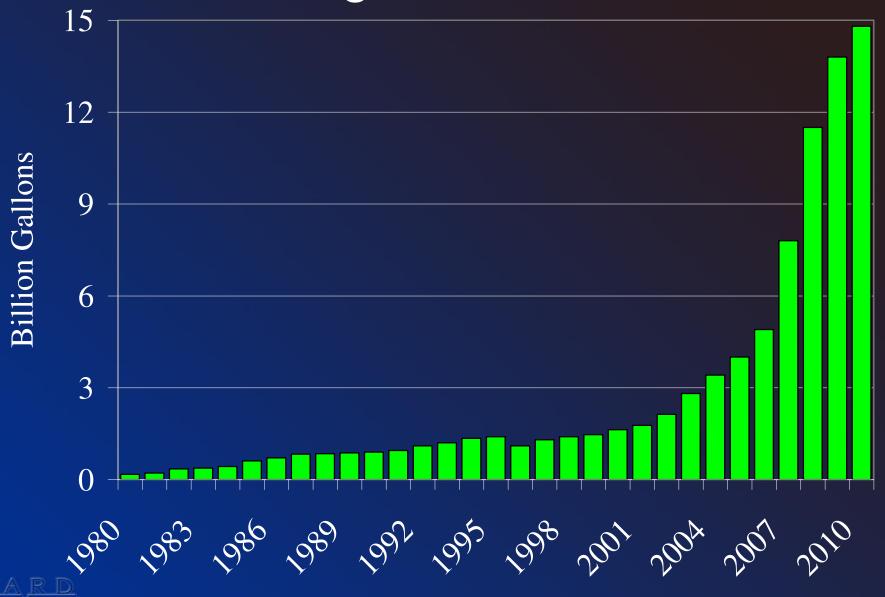


# Biodiesel – State by State

State	Current Capacity
	(million gallons)
TX	143
IA	139
IL	66
TN	65
MN	63
MO	47
OH	39
SC	36
CA	36
AL	35
AR	27
CO	27
NJ	24
OK	23
VA	22
FL	22
GA	19
IN	15
LA	15
MI	15
PA	12
IA	1Z



# Continuing Ethanol Growth



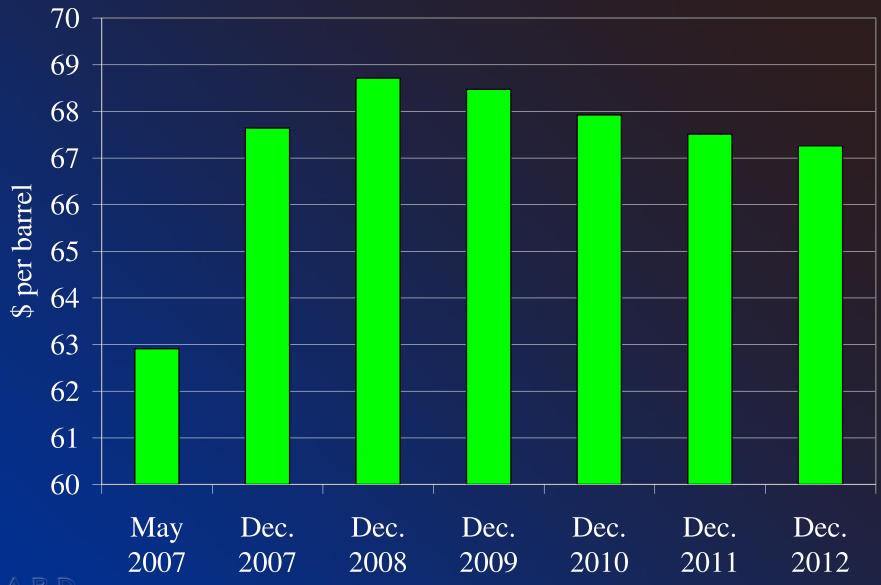
# Ethanol – State by State

State	Current Capacity	Being Built	Total
		(million gallons)	
IA	1,706	1,740	3,446
NE	681	1,424	2,105
IL	894	291	1,185
MN	557	451	1,008
SD	555	425	980
IN	162	687	849
WI	230	282	512
KS	211	295	506
OH	4	399	403
TX	0	370	370
MI	150	107	257
ND	134	100	234
TN	67	138	205
NY	0	164	164
MO	155	0	155
OR	0	143	143
CO	88	50	138
GA	1	100	101
KY	35	50	85
CA	69	0	69
MS	0	60	60
AZ	0	55	55
WA	0	55	55

# Biodiesel – State by State

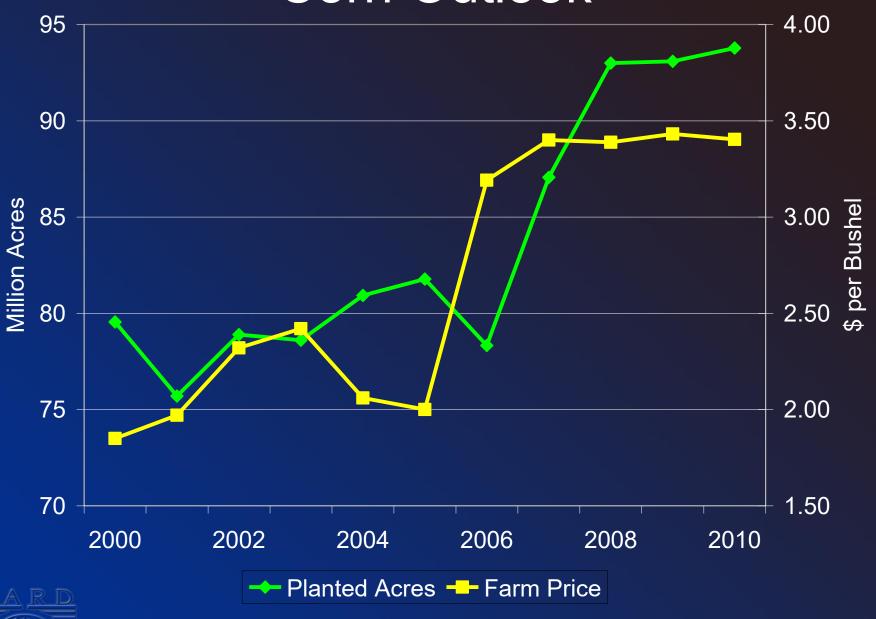
State	Current Capacity	Being Built	Total
	(million gallons)		
IA	139	210	349
TX	143	164	307
NJ	24	150	174
IL	66	80	146
IN	15	120	135
MO	47	78	125
ND	0	117	117
WA	8	101	109
MS	9	99	108
SC	36	61	97
WI	1	83	84
AR	27	53	80
TN	65	13	78
AL	35	40	75
NV	6	60	66
PA	12	54	66
OH	39	26	65
CA	36	29	64
MN	63	0	63
GA	19	40	59
KY	7	50	57
NE	0	55	55
OK	23	31	54

#### Oil Futures As Of 3/27/2007

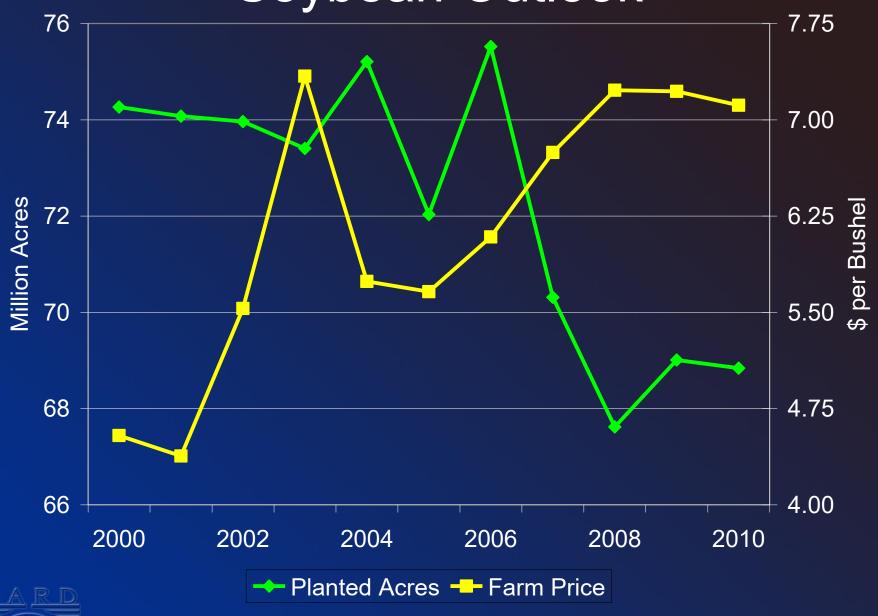




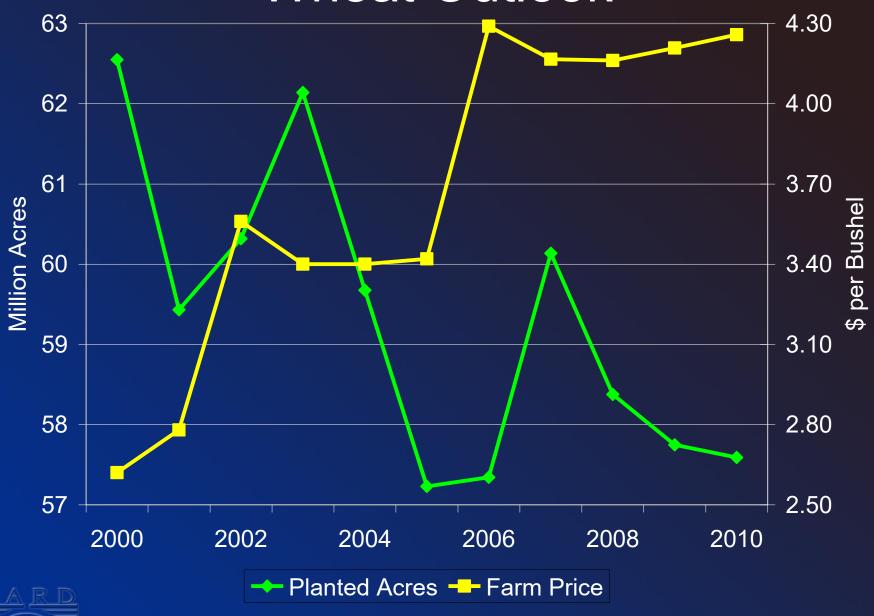
#### Corn Outlook



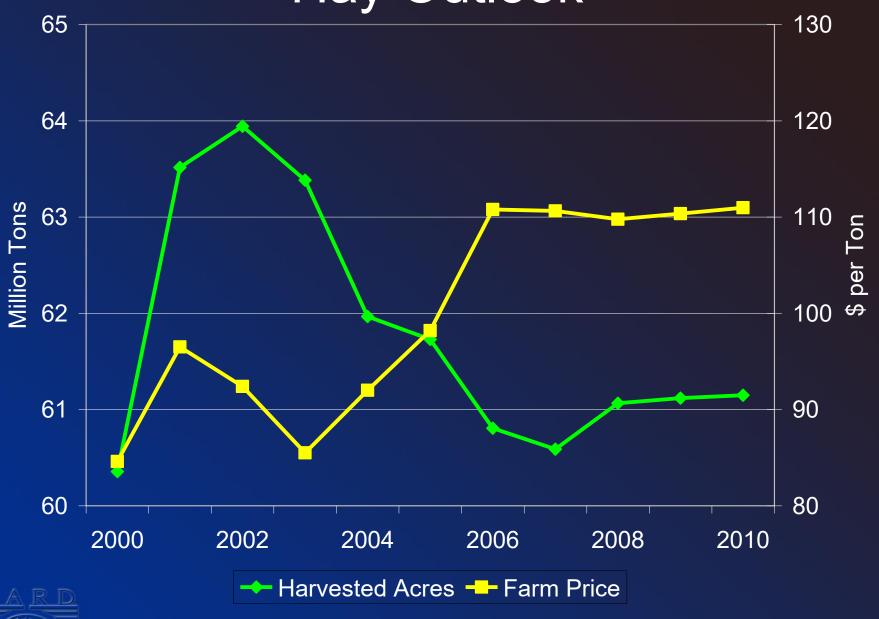
Soybean Outlook



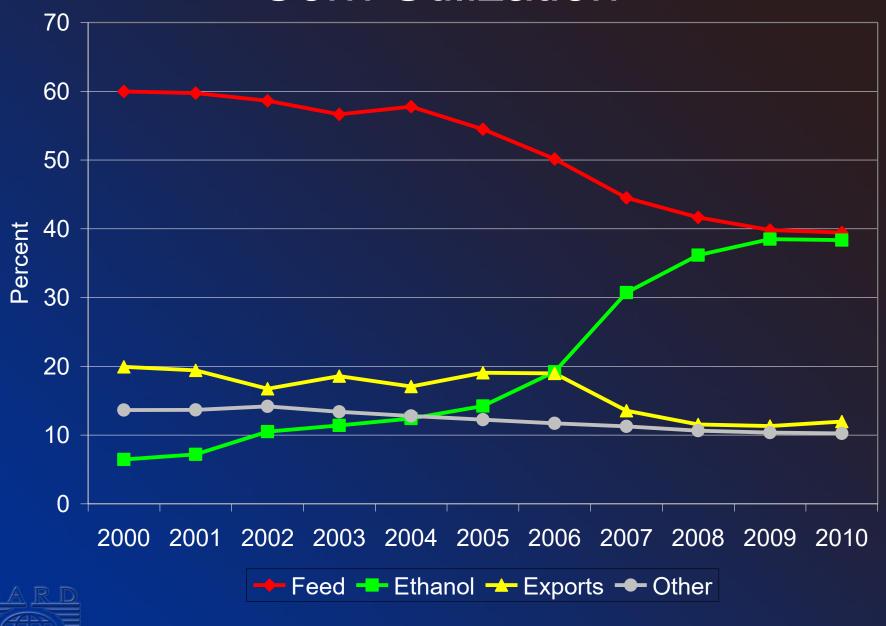
#### Wheat Outlook



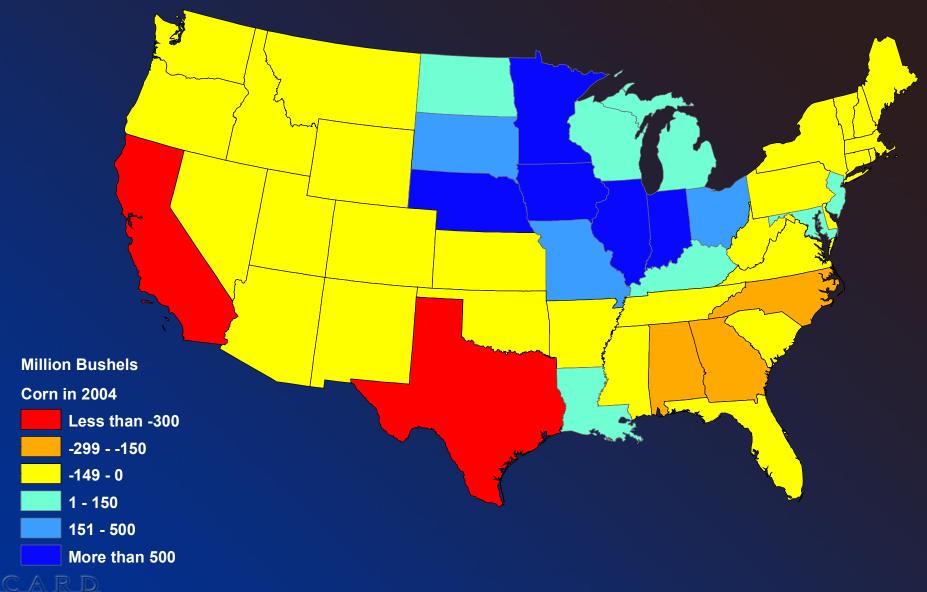
## Hay Outlook



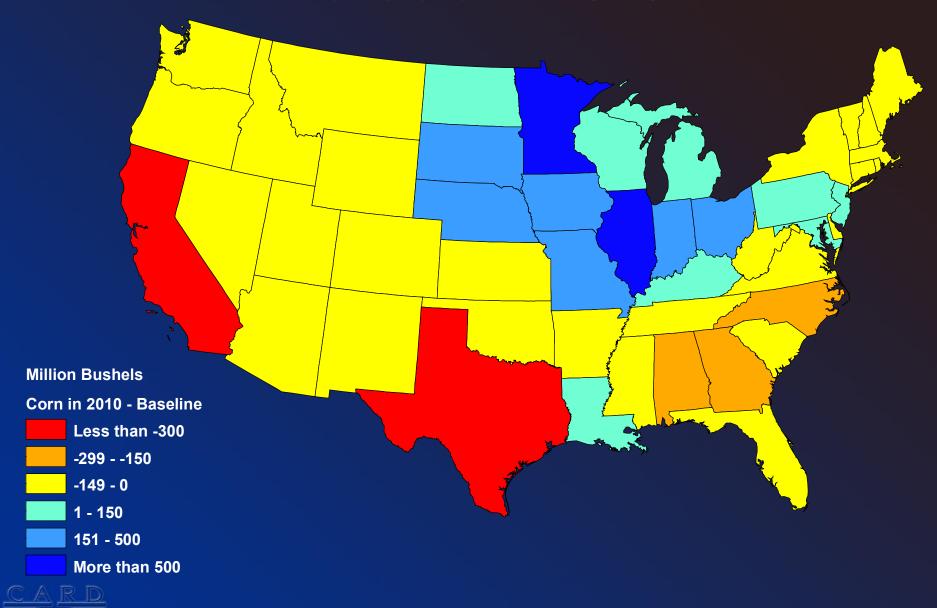
#### Corn Utilization



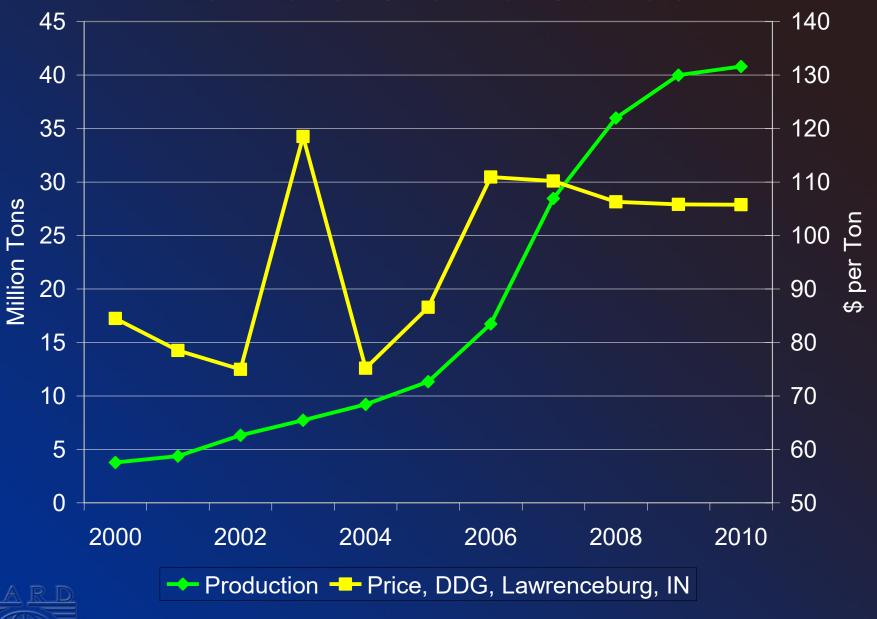
# Corn Available for Export



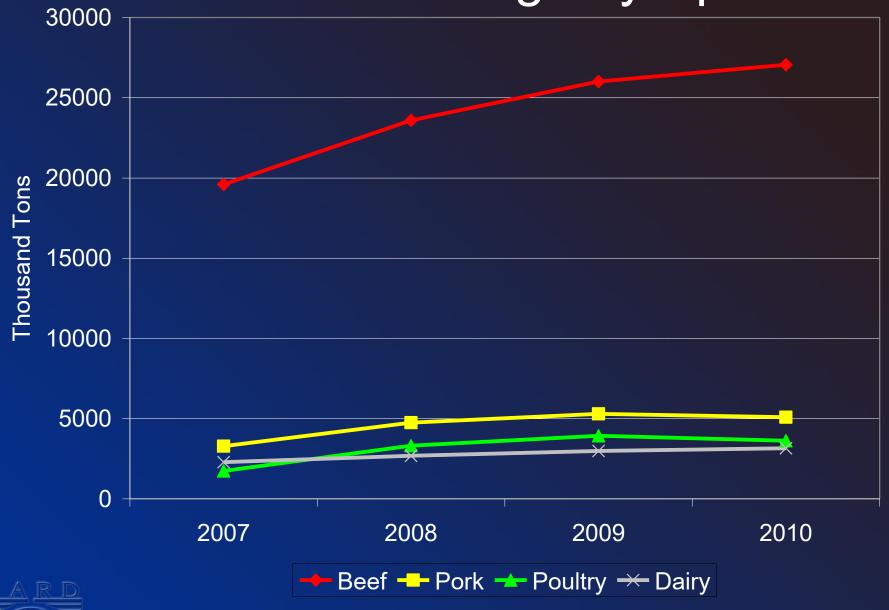
### Available in 2010



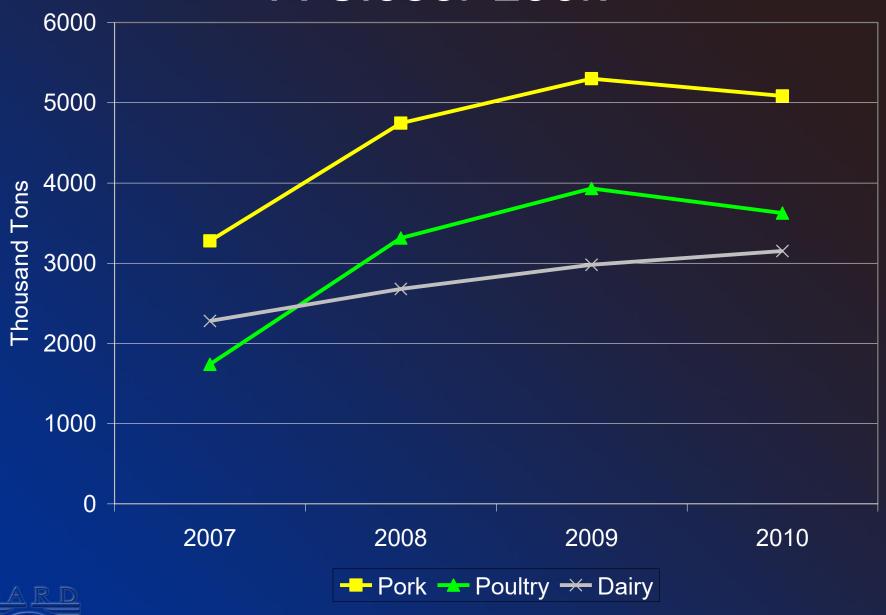
#### Distillers Grains Outlook



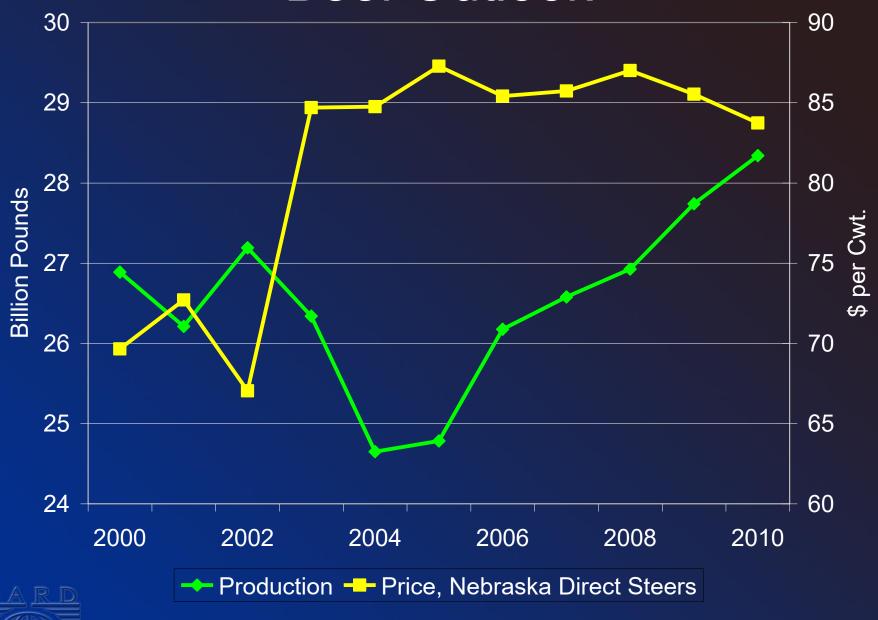
## Distillers Grains Usage by Species



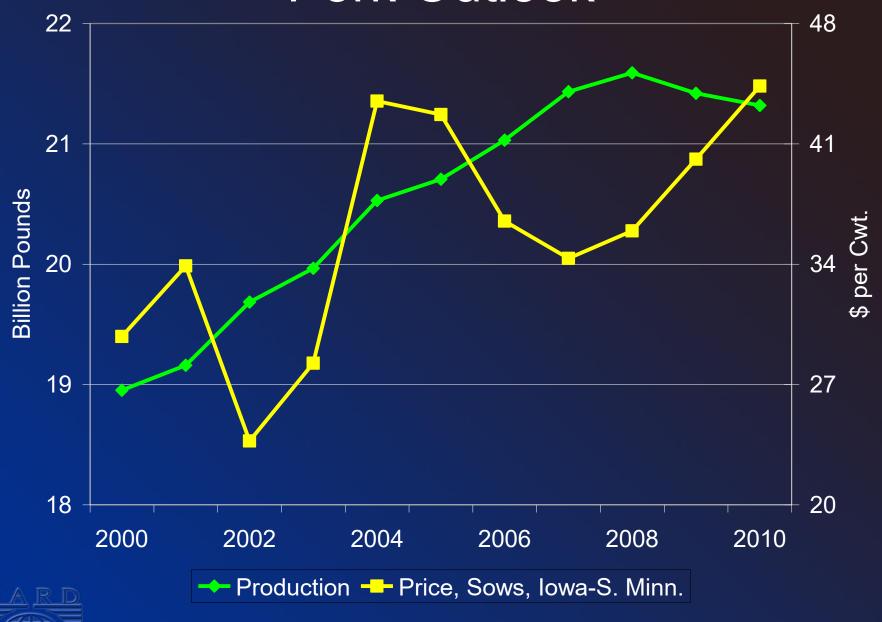
# A Closer Look



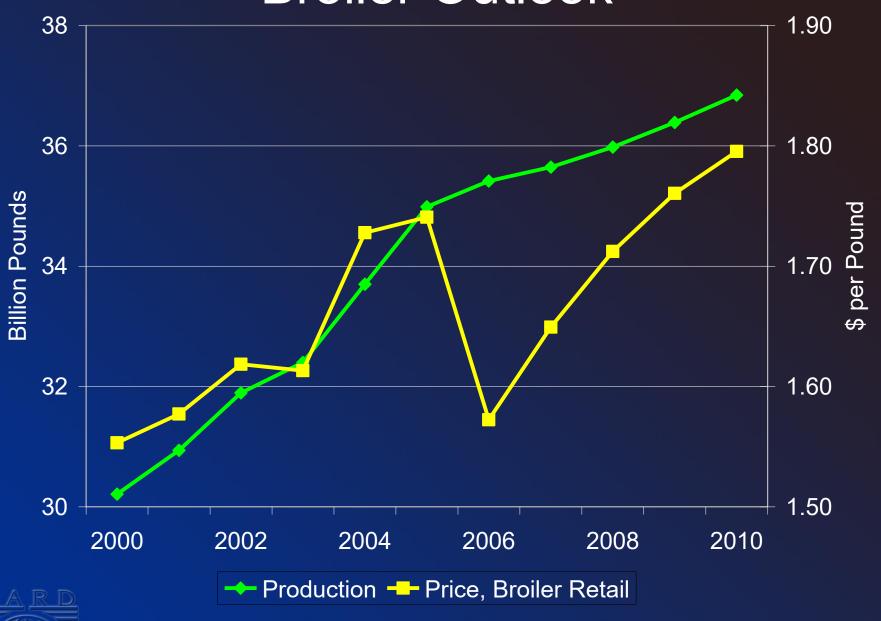
### Beef Outlook



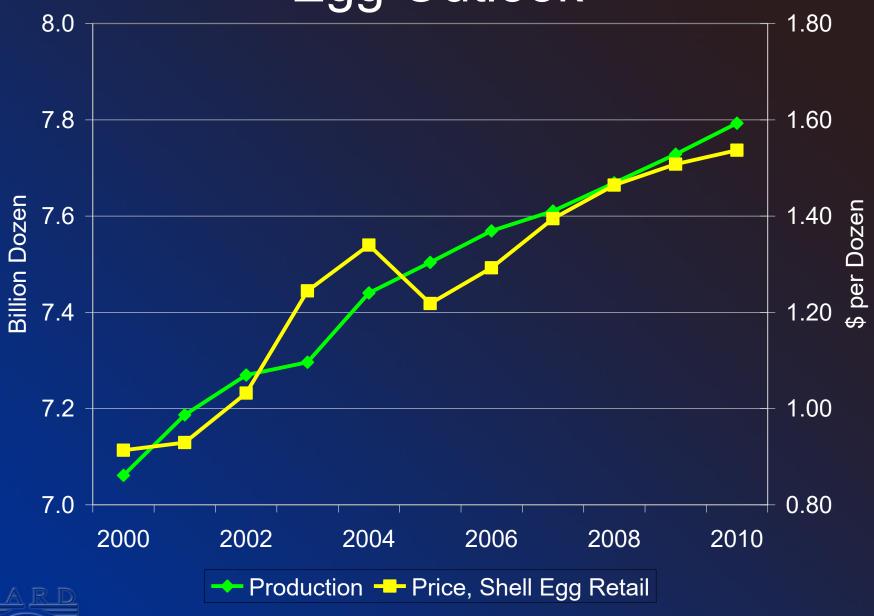
## Pork Outlook



#### **Broiler Outlook**



# Egg Outlook

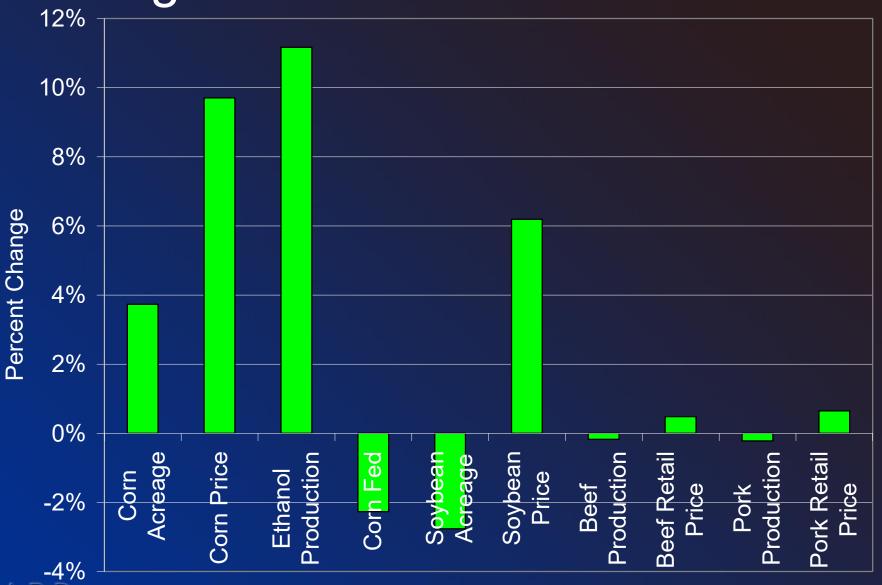


### Scenario with Higher Oil Prices

- Assume oil prices are \$10/barrel higher than projected
- Margins on ethanol plants increase
- New incentive to invest in added capacity
- Major hurdle will be felt at 14 15 billion gallons due to E-10 saturation
- Drop in ethanol price will eventually encourage increase in flex-fuel cars



### Changes from Base Case for 2010





# Proposals for the 2008 Farm Bill

Chad Hart
Center for Agricultural and Rural Development
Iowa State University

March 29, 2007

ISU Livestock Field Specialist Meeting Ames, Iowa

E-mail: chart@iastate.edu



## Current Farm Support

- Three main programs
  - Direct Payment Program
  - Counter-cyclical Payment Program
  - Marketing Loan Program

 Direct payments are fixed; counter-cyclical and marketing loan payments vary with price

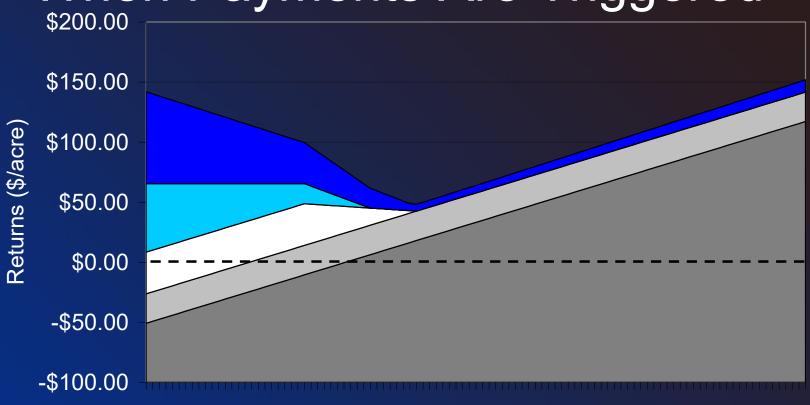


# Key Settings

Crop	Target Price (\$/bu.)	Direct Payment Rate (\$/bu.)	National Loan Rate (\$/bu.)
Corn	2.63	0.28	1.95
Soybeans	5.80	0.44	5.00
Wheat	3.92	0.52	2.75



### When Payments Are Triggered



\$1.50 \$1.70 \$1.90 \$2.10 \$2.30 \$2.50 \$2.70 \$2.90 \$3.10 \$3.30 \$3.50 Price (\$/bushel)

- Market Return less Variable Costs
   Direct Payment
- Countercyclical Payment
   Marketing Loan Benefit
- Net Crop Insurance Benefit

### Farm Bill Timing

- Debate will pick up this spring
  - Commodity groups presented their proposals to the House yesterday
- Optimistic timeline: Farm bill will be passed and signed this summer, in time for winter wheat
- Both Ag. Committee chairmen (Harkin, Peterson) have stated they will pass a new farm bill, not an extension
  - Rep. Peterson has sounded more extension oriented in recent reports



#### Farm Bill Budget

- Budget determined by Congress, but based on projections of spending for current farm bill
- With crop prices projected to remain high, current farm support program cost are projected to be low

This doesn't leave much room for farm bill changes



#### Farm Bill Proposals

- There are many proposals out there
  - USDA
  - National Corn Growers Association
  - American Soybean Association
  - National Association of Wheat Growers
  - American Farmland Trust
- Can be divided into two camps
  - Modify current structure
  - Move to revenue-based farm support



#### Wheat Proposal

- Higher target price
  - Wheat: \$5.29/bu., up \$1.37
- Higher direct payment rate
  - Wheat: \$1.19/bu., up \$0.67
- No change on loan rate
- No specifics on other crops



#### Wheat Proposal

- Proposal would more than double direct payments
- Counter-cyclical payments would trigger at prices below \$4.10/bu.
  - Currently triggered at \$3.40/bu.
- Counter-cyclical payment rate would max at \$1.35/bu.
  - Current max of \$0.65/bu.



#### Soybean Proposal

- Higher target prices
  - Higher of current target price or 130% of 2000-2004
     Olympic average of season-average prices
- Higher loan rates
  - Higher of current loan rate or 95% of 2000-2004
     Olympic average of season-average prices
- No change on direct payments

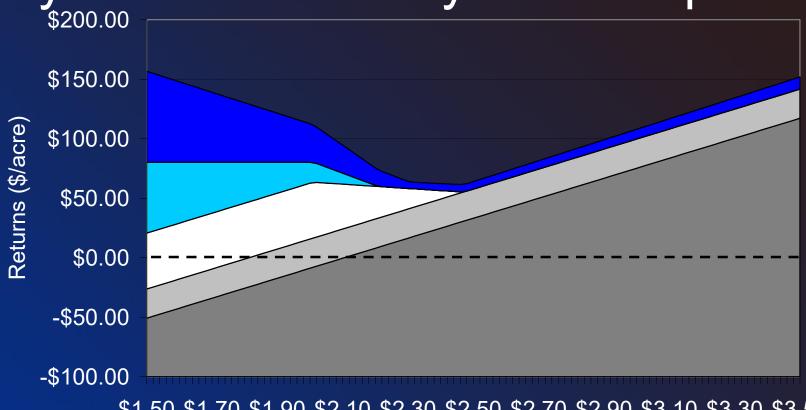


## Soybean Proposal

Crop	Target Price (\$/bu.)	Direct Payment Rate (\$/bu.)	National Loan Rate (\$/bu.)
Corn	2.75	0.28	2.01
Soybeans	6.85	0.44	5.01
Wheat	4.15	0.52	3.03



#### Payments under Soybean Proposal



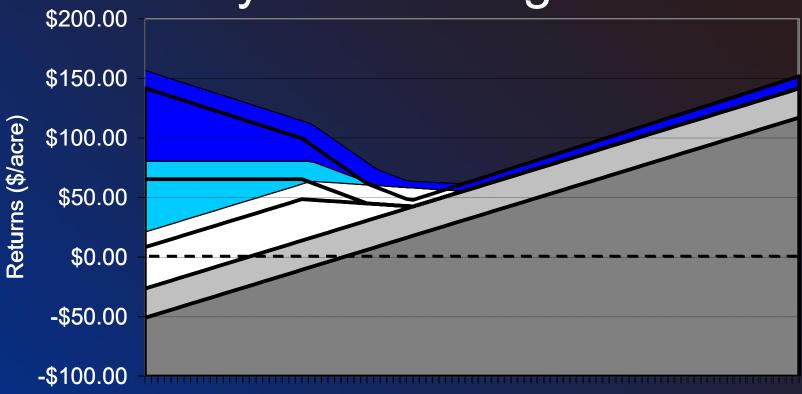
\$1.50 \$1.70 \$1.90 \$2.10 \$2.30 \$2.50 \$2.70 \$2.90 \$3.10 \$3.30 \$3.50

Price (\$/bushel)

- Market Return less Variable Costs
   Direct Payment
- Countercyclical Payment
- Marketing Loan Benefit
- Net Crop Insurance Benefit



#### Payment Changes



\$1.50 \$1.70 \$1.90 \$2.10 \$2.30 \$2.50 \$2.70 \$2.90 \$3.10 \$3.30 \$3.50

Price (\$/bushel)

- Market Return less Variable Costs
   Direct Payment
- Countercyclical Payment

- Marketing Loan Benefit
- Net Crop Insurance Benefit



#### Corn Proposal

- Revenue-based support program
  - County-level (Revenue Counter-Cyclical Program)

- Marketing loans changed to recourse loans (means farmers could not forfeit crop as payment for loan)
- No change on direct payments



### Revenue Counter-Cyclical Program

- Somewhat like current counter-cyclical program
- Revenue guarantee = Percentage\*County trend yield\*Projected price
- Actual county revenue = County yield\*National price
- Payments made when actual county revenue is below revenue guarantee
- May be integrated with crop insurance



#### American Farmland Trust Proposal

- Similar to National Corn Growers' Proposal
  - Revenue-based counter-cyclical program
- Revenue guarantee = Percentage\*National trend yield\*Projected price
- Actual revenue = National yield\*National price
- Payments made when actual revenue is below revenue guarantee
- Planned integration with crop insurance
  - Premiums and indemnities reduced by payments from revenue counter-cyclical program

#### Why Switch to Revenue?

- Critics of the current farm bill point to two main factors
  - Continuing need for disaster assistance
  - Possible overcompensation from price-based programs
    - Example: 2004 for corn, record corn yields, 3<sup>rd</sup> highest corn crop value, large corn government payments
- Targeting revenue, instead of price, can address these factors



#### **USDA** Proposal

- Set loan rate at minimum of loan rates in Housepassed version of 2002 farm bill or 85% of 5year Olympic average prices
- Change marketing loan program from daily price settings to monthly price settings
- Increase direct payment rates
- Change counter-cyclical program to be revenuebased



# **USDA** Proposal

Crop	Target Price (\$/bu.)	Direct Payment Rate (\$/bu.)	Max. Nat. Loan Rate (\$/bu.)
Corn	2.63	0.30	1.89
Soybeans	5.80	0.50	4.92
Wheat	3.92	0.56	2.58



# USDA's Revenue Counter-Cyclical Program

- Revenue guarantee = 2002-2006 National Olympic average yield\*Effective target price
  - Effective target price = Target price Direct payment rate
- Actual revenue = National yield\*Max(Season-average price, National loan rate)
- Payments made when actual revenue is below revenue guarantee
- Pays on base acres and yields, not planted acres and actual yields



#### Corn Example

- 2002-2006 National Olympic average yield = 146.4 bu./acre
- Effective target price = \$2.35/bu.
- Target revenue = \$344.04/acre
- National yield = 130 bu./acre
- Season-average price = \$2.30/bu.
- Actual revenue = \$299.00/acre
- Farm program yield = 114.3 bu./acre
- Current program payment = \$0.05/bu.
  - (\$2.35 \$2.30)
- Proposed program payment = \$0.394/bu.
  - ((\$344.04 \$299.00)/114.3)



#### The Next Farm Bill?

- May look like some of these proposals
  - As time proceeds, the odds increase for packages that look like the wheat and soybean proposals
- Congress usually blazes its own trail
  - USDA proposals do not carry significant weight in Congress
- Cost will be a major consideration

