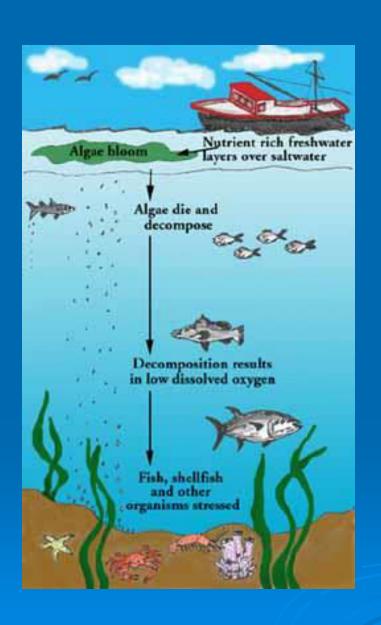
## Economic and Biophysical Models to Support Conservation Policy: Hypoxia and Water Quality in the Upper Mississippi River Basin

CARD Resources and Environmental Policy (REP) Division: Hongli Feng-Hennessy,
Philip Gassman, Manoj Jha, Luba Kurkalova, Catherine Kling, and Silvia Secchi
November 2004



## Hypoxia

- Depleted oxygen creates zones incapable of supporting most life
- 53% of U.S. estuaries experience hypoxia for at least part of the year

# Gulf of Mexico Hypoxia





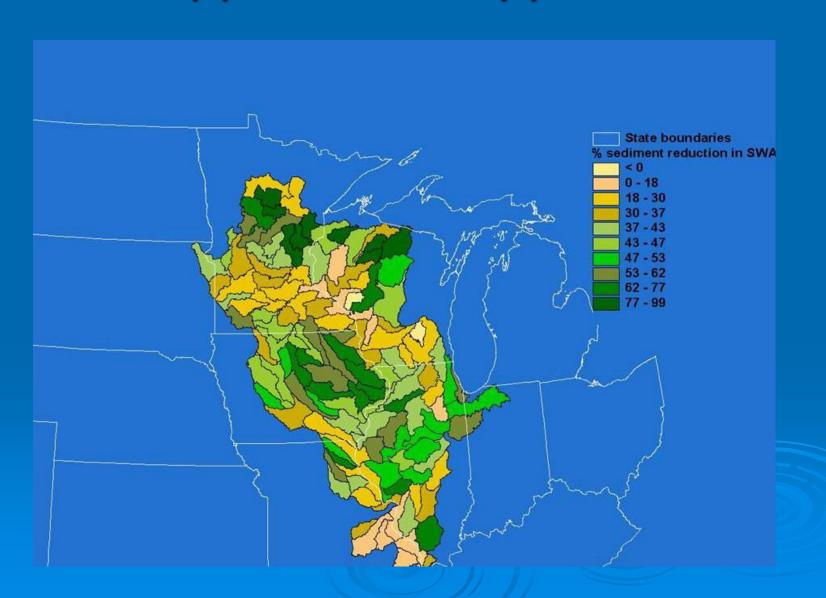
- 7,000 square mile area in the Gulf of Mexico suffers from hypoxia (NOAA)
- Cause linked to nutrient rich content of Mississippi river water flowing in to the Gulf

# Local Water Quality Concerns



- Impaired aquatic life use in 19% of Iowa's assessed rivers and 35% of assessed lakes; swimming use is impaired in 54% of river miles and 26% of assessed lakes and ponds
- Sediment is the greatest pollutant,
- Agriculture accounts for over 50% of impairments (EPA)

## The Upper Mississippi River Basin



### Some stats

#### THE UMRB:

- covers 189,000 square miles in seven states,
- is dominated by agriculture: cropland and pasture together account for nearly 67% of the total area (NAS),
- has more than 1200 stream segments and lakes on EPAs impaired waters list, highest concentrations of phosphorous found in the world (Downing),
- is estimated to be the source of nearly 40% of the Mississippi nitrate load discharged in the 1980- 1986 (Goolsby et al.),
- contains over 37,500 cropland NRI points

### This Work

- Estimate soil erosion benefits from conservation policy in large region (next step nutrients)
- But, use "small" unit of analysis (110,000 NRI points in region) to preserve rich regional heterogeneity
  - in costs,
  - land and soil characteristics,
  - environmental changes
- Study two fundamentally different land uses:
  - Land Retirement
  - Working land
- Integrate two environmental models:
  - edge of field environmental benefits (EPIC)
  - and watershed effects (SWAT)

# Two Major Conservation Programs: Land Retirement, Working Land Practices

- Land retirement
  - Expensive
  - Lots of environmental benefits
- Working land
  - Cheaper
  - Less environmental benefits





# Modeling Approach

- Pose Hypothetical Conservation Policy
- Predict farmer choices between working landconventional tillage, working land-conservation tillage, and land retirement
  - Economic model of working land
    - Returns to conventional tillage
    - Returns to conservation tillage
  - Economic model of land retirement
- Predict environmental effects
  - Field level changes in erosion, phosphorous, nitrogen, carbon sequestration under each of the above three land uses
  - Watershed level changes in sediment and nutrients (phosphorous and nitrogen), under combinations of the above three land uses

#### **Empirical Economic Model**

- Adoption model to estimate returns to conservation tillage
- Specification, Estimation, and Prediction Samples
  - 1. Specification search by 8-digit HUC (14 models) in 1<sup>st</sup> sample
  - 2. Estimate on 2<sup>nd</sup> sample to obtain clean estimate of coefficients and standard errors
  - 3. Use prediction sample to assess model fit out of sample
- Cash rental rate as a function of yields to estimate opportunity cost of land retirement, vary by county and state
- Data Sources: 1992 and 1997 NRI data (soil and tillage), Census of Agriculture (farmer characteristics), Climate data of NCDA, Conservation tillage data from CTIC, Cropping Practices Surveys (budgets), cash rental rates

#### Model of conservation tillage adoption

$$\Pr[adopt] = \Pr[\pi_{1} \geq \pi_{0} + P + \sigma_{\varepsilon}\varepsilon]$$

$$= \Pr[\beta x \geq \pi_{0} + \alpha \sigma_{profit} + \sigma_{\varepsilon}\varepsilon]$$

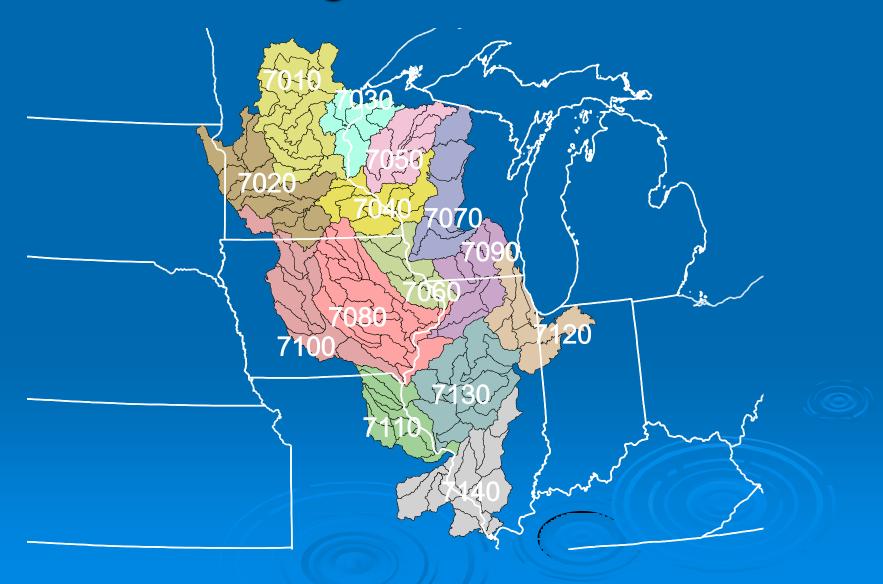
$$= \Pr\left[\frac{\beta x}{\sigma_{\varepsilon}} - \frac{\pi_{0}}{\sigma_{\varepsilon}} - \frac{\alpha \sigma_{profit}}{\sigma_{\varepsilon}} \geq \varepsilon\right]$$

#### **Model Specification and Data (Continued)**

$$\Pr(adopt) = \Pr\left[\frac{\beta x}{\sigma_{\varepsilon}} - \frac{\pi_0}{\sigma_{\varepsilon}} - \frac{\alpha \sigma_{profit}}{\sigma_{\varepsilon}} \ge \varepsilon\right]$$

- > Expected profit of conservation tillage (x)
  - Depends on soil characteristics, climate, and farmer characteristics
- lacksquare Expected profit of conventional tillage  $ig(\pi_{_0}ig)$ 
  - County level estimates for each crop based on budget estimates
- lacksquare Adoption premium  $\left(\sigma_{ extit{profit}}
  ight)$ 
  - Depends on historical (20 years) precipitation variability
  - Vary by crop, net returns, and farmer characteristics

# 14 4-Digit Watershed



| Table: Characteristics of the 4 Digit HUC |                             |                                      |                                          |                                                    |                  |                                                              |                                   |  |  |  |
|-------------------------------------------|-----------------------------|--------------------------------------|------------------------------------------|----------------------------------------------------|------------------|--------------------------------------------------------------|-----------------------------------|--|--|--|
| 4 Digit<br>HUC                            | Total<br>cropland<br>points | Total<br>area in<br>million<br>acres | Percentag e of total area under cropland | Percentage<br>of<br>cropland<br>area under<br>corn | e of<br>cropland | Percentage<br>of total area<br>under<br>conservation<br>till | Average<br>CRP<br>rental<br>rates |  |  |  |
| 7010                                      | 8954                        | 1.2                                  | 18                                       | 61                                                 | 4                | 2                                                            | 52                                |  |  |  |
| 7020                                      | 7797                        | 0.92                                 | 69                                       | 50                                                 | 28               | 12                                                           | 91                                |  |  |  |
| 7030                                      | 4113                        | 0.46                                 | 10                                       | 67                                                 | 1                | 2                                                            | 35                                |  |  |  |
| 7040                                      | 6495                        | 0.65                                 | 33                                       | 69                                                 | 6                | 14                                                           | 78                                |  |  |  |
| 7050                                      | 3847                        | 0.55                                 | 11                                       | 70                                                 | 1                | 4                                                            | 40                                |  |  |  |
| 7060                                      | 5930                        | 0.55                                 | 42                                       | 78                                                 | 6                | 32                                                           | 122                               |  |  |  |
| 7070                                      | 5141                        | 0.66                                 | 14                                       | 66                                                 | 1                | 5                                                            | 73                                |  |  |  |
| 7080                                      | 14965                       | 1.46                                 | 67                                       | 62                                                 | 24               | 45                                                           | 128                               |  |  |  |
| 7090                                      | 7167                        | 0.66                                 | 56                                       | 78                                                 | 9                | 22                                                           | 121                               |  |  |  |
| 7100                                      | 8375                        | 0.9                                  | 64                                       | 54                                                 | 28               | 43                                                           | 116                               |  |  |  |
| 7110                                      | 5883                        | 0.59                                 | 44                                       | 35                                                 | 19               | 14                                                           | 69                                |  |  |  |
| 7120                                      | 7661                        | 0.63                                 | 55                                       | 58                                                 | 22               | 18                                                           | 116                               |  |  |  |
| 7130                                      | 9745                        | 1.13                                 | 72                                       | 57                                                 | 29               | 26                                                           | 129                               |  |  |  |
| 7140                                      | 7776                        | 0.79                                 | 44                                       | 42                                                 | 19               | 13                                                           | 79                                |  |  |  |

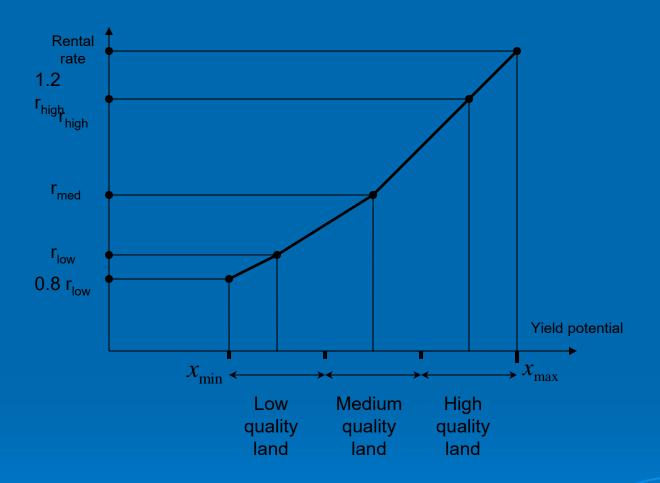
| Tab            |                           |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
|----------------|---------------------------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|
|                |                           |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
|                | HUC                       | 7010 | 7020 | 7030 | 7040 | 7050 | 7060 | 7070 | 7080 | 7090 | 7100 | 7110 | 7120 | 7130 | 7140 |
|                | INTERCEPT                 | Χ    | Χ    | Χ    | Х    | Х    | Х    | Х    | Х    | Х    | Χ    | Х    | Х    | Х    | Х    |
|                | CORN ID                   | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Х    | Χ    | Х    | Х    |
|                | SOY ID                    | Х    | Χ    | Х    | Х    | Х    | Х    | Х    | Х    | Х    | Х    | Х    | Х    | Х    | Х    |
| ST             | SLOPE                     | Χ    | Х    | Х    | Х    | Х    | Х    | Х    | Х    | Х    | Х    | Х    | Х    | Х    | Х    |
|                | SOIL PERMEABILITY         | Χ    | Х    | Χ    | Χ    |      | Χ    |      | Χ    |      | Χ    | Х    |      |      |      |
| IL<br>ARACTERI | AVERAGE WATER CAF         | Χ    | Χ    | Χ    | Χ    |      | Х    |      | Χ    |      | Χ    | Х    |      |      |      |
| ¥              | ERODIBILITY INDEX         |      |      | Χ    | Χ    |      | Х    |      | Х    |      | Χ    | Х    |      |      |      |
| SOIL           | ORGANIC MATTER            |      |      | Χ    | Χ    |      | Х    |      | Х    |      | Χ    | Х    |      |      |      |
| SO             | SOIL ACIDITY              |      |      | Χ    | Χ    |      | Χ    |      | Χ    |      | Χ    | Х    |      |      |      |
| 본              | MAXIMUM TEMP              | Χ    | Χ    | Χ    | Χ    |      | Χ    |      | Χ    |      | Χ    | Х    | Χ    |      | Х    |
| WEATH<br>ER    | MINIMUM TEMP              | Χ    | Χ    | Χ    | Χ    |      | Χ    |      | Χ    |      | Χ    | Χ    |      |      |      |
| <u>≯</u>       | PRECIPITATION             | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Х    | Χ    | Χ    | Х    |
| ER             | TENANT                    | Χ    | Χ    | Χ    | Χ    |      | Χ    |      | Χ    |      | Χ    | Х    |      |      |      |
| 1 5            | OFF_FARM                  | Χ    | Х    | Χ    | Х    |      | Χ    |      | Χ    |      | Χ    | Х    |      |      |      |
| FARM           | MSHARE                    | Χ    | Х    | Х    | Χ    | Х    | Χ    | Χ    | Χ    | Χ    | Χ    | Х    | Χ    | Х    | Х    |
| ARM<br>HAR     | AGE                       |      |      | Χ    | Χ    |      | Χ    |      | Χ    |      | Χ    | Х    |      |      |      |
| 7 5            | RURAL-URBAN CODE          |      |      | Χ    | Χ    |      | Χ    |      | Χ    |      | Χ    | Х    |      |      |      |
|                | Variance of precipitation | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Х    | Χ    | Χ    | Х    |
| .⊑             | Var*conventional return   | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Χ    | Х    | Χ    | Χ    | Х    |
| egative ter    | Var*tenancy               | Χ    | Χ    | Χ    | Χ    |      | Χ    |      | Χ    |      | Χ    | Х    |      |      |      |
|                | Var*off-farm              | Χ    | Χ    | Χ    | Χ    |      | Χ    |      | Χ    |      | Χ    | Х    |      |      |      |
|                | Var*maleshare             | Χ    | Χ    | Χ    | Χ    | Х    | Χ    | Χ    | Χ    | Χ    | Χ    | Х    | Χ    | Х    | Χ    |
|                | Var*averageage            | Χ    | Χ    | Χ    | Χ    |      | Χ    |      | Χ    |      | Χ    | Х    |      |      |      |
|                | Var*code                  | Χ    | Χ    | Χ    | Χ    |      | Х    |      | Χ    |      | Χ    | Х    |      |      |      |
|                | Inverse of sigma          | Х    | Х    | Х    | Х    | Х    | Х    | Х    | Х    | Х    | Х    | X    | X    | X    | X    |

| Table: Conservation Tillage Model Fit and Summary Statisitcs |        |       |       |       |        |       |        |           |       |        |         |       |       |       |
|--------------------------------------------------------------|--------|-------|-------|-------|--------|-------|--------|-----------|-------|--------|---------|-------|-------|-------|
|                                                              |        |       |       |       |        |       |        |           |       |        |         |       |       |       |
| HUC                                                          | 7010   | 7020  | 7030  | 7040  | 7050   | 7060  | 7070   | 7080      | 7090  | 7100   | 7110    | 7120  | 7130  | 7140  |
| Area                                                         |        |       |       |       |        |       |        |           |       |        |         |       |       |       |
| combinations                                                 | 7010   | 7010  | 7030  | 7030  | 7040   |       | 7060   |           |       |        |         | 7130  | 7130  | 7080  |
| that best fits                                               | 7020   | 7020  | 7040  | 7040  | 7050   | 7060  | 7070   |           | 7080  | by     | by      | 7120  | 7080  | 7110  |
| the HUC                                                      | 7030   | 7030  | 7080  | 7080  | 7080   | 7080  | 7080   | by itself | 7090  | itself | itself  | 7080  | 7140  | 7130  |
|                                                              |        |       |       |       |        |       |        |           | net   |        |         |       |       |       |
| Model type                                                   | diff * | diff  | diff. | diff. | diff.  | diff  | diff.  | diff.     | ret** | diff.  | net ret | diff  | diff  | diff. |
| N                                                            | 246    | 750   | 77    | 420   | 67     | 406   | 119    | 1641      | 680   | 856    | 412     | 660   | 1161  | 580   |
| mean subsidy                                                 | 196.1  | 115.7 | 65.02 | 66    | 127.05 | 71.2  | 138.1  | 24.45     | 93.3  | 11.89  | 17.6    | 119.6 | 143.9 | 70.1  |
| median subsid                                                | 210    | 79.35 | 84.16 | 33.6  | 185.4  | 30.72 | 111.77 | 21.8      | 76.5  | 11.63  | 15.01   | 42.2  | 135.6 | 51    |

\*Diff: model where the difference between net returns from conservation tillage and conventional tillage is an independent variable. \*\*net ret: model where the net returns from conventional tillage is the independent variable

#### LR costs: cropland cash rental rates

- Cropland cash rental rate is a monotonic function of corn yield potential
- Data: 1997, IA (ISU Extension)
  - Average cash rental rate by 3 land quality classes
  - Proportions of land in the 3 land quality classes
  - By county
- EPIC prediction of corn yield potential in cornsoybean rotation
- Estimated piece-wise-linear functions by county
- Used them to estimate cash rental rate at every 1997 NRI point



Construction of rental rate function

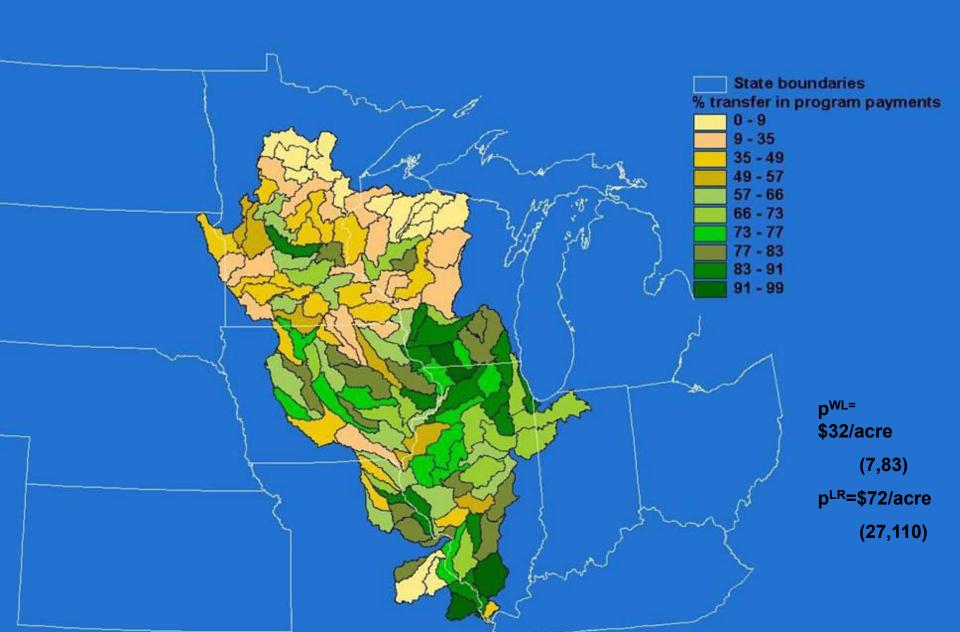
#### **Environmental Models**

- Two Models
  - Environmental Policy Integrated Climate (EPIC) Model
  - Soil and Water Assessment Tool (SWAT)
- Similarities: both
  - simulate a high level of spatial details,
  - operate on a daily time-step
  - can perform long-term simulations of hundreds of years, and
  - can/have been used regional analyses and small-scale studies.
- Key differences:
  - EPIC is field scale: no interactions between fields, aggregate environmental indicators are simple sum of field level effects
  - SWAT is watershed based: predicts changes in environmental quality at watershed outlets, highly nonlinear between practices, land characteristics, soil types, and water quality

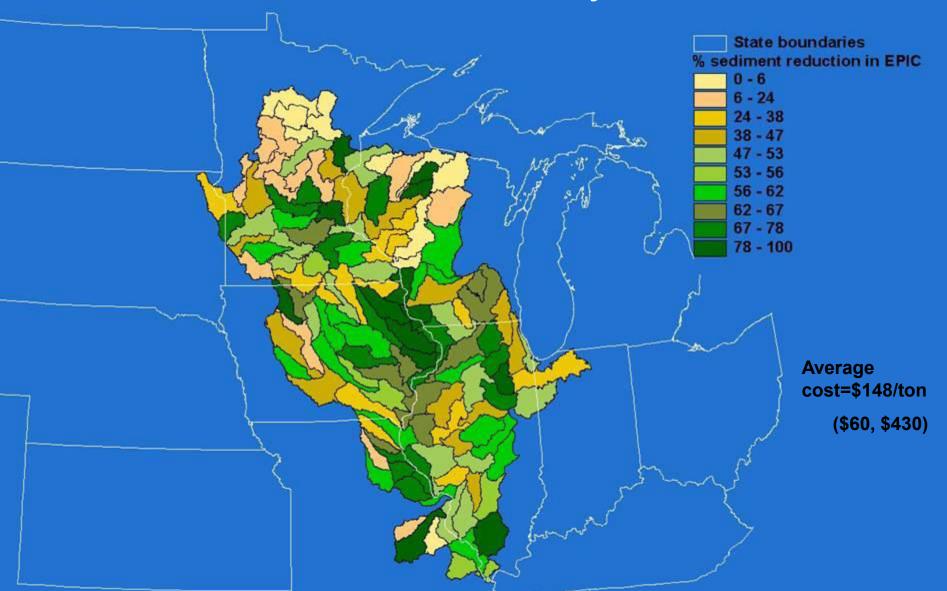
### Now the fun! Conservation Policy

- CRP and CSP-type program
- Subsidy rates differ by USGS 4-digit watersheds
- Land retirement = p<sup>LR</sup>
   20th percentile of LR costs in watershed
- Conservation tillage subsidy=p<sup>WL</sup> median conservation tillage adoption costs

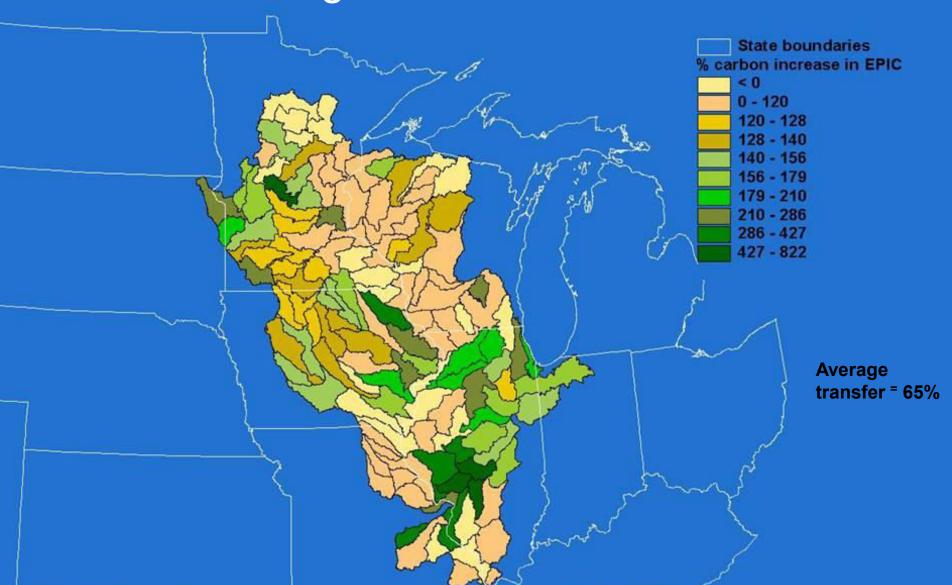
#### Predicted Program Costs: \$1.4 Billion



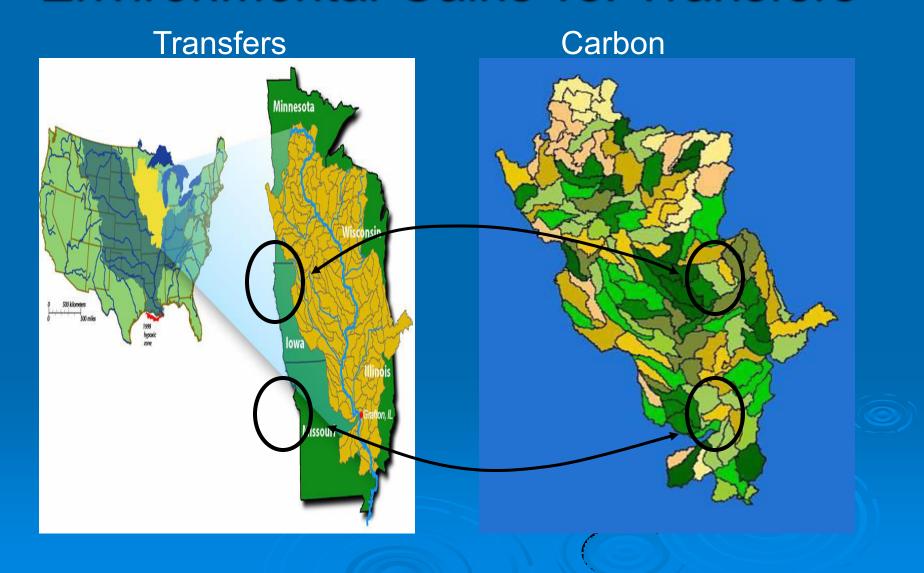
# Predicted Carbon Gains (EPIC): 9 million tons annually

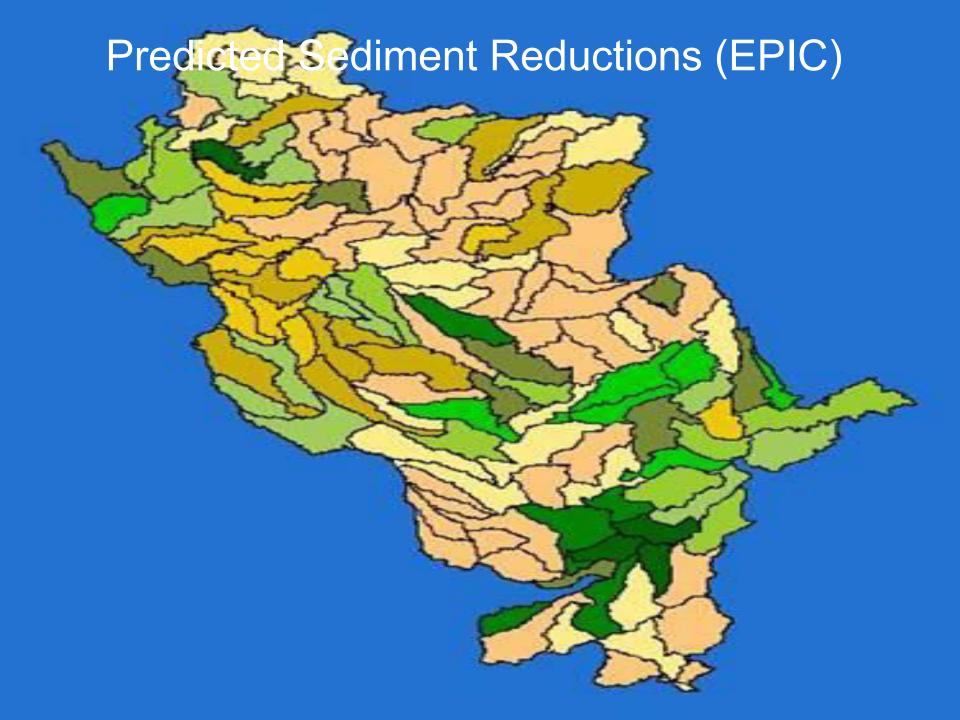


# Predicted Percentage Transfer Payments at 4-digit Watershed Outlets

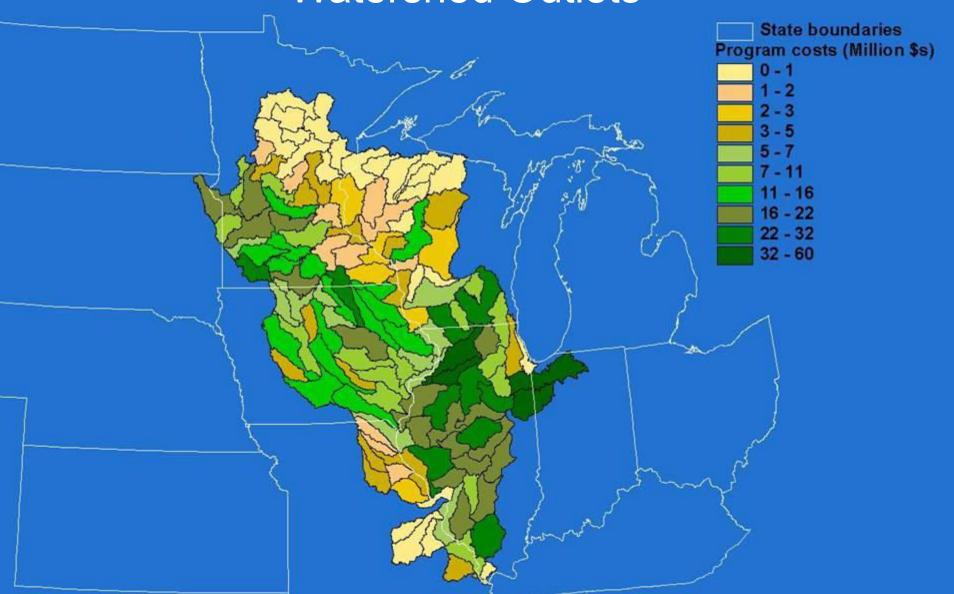


## Environmental Gains vs. Transfers



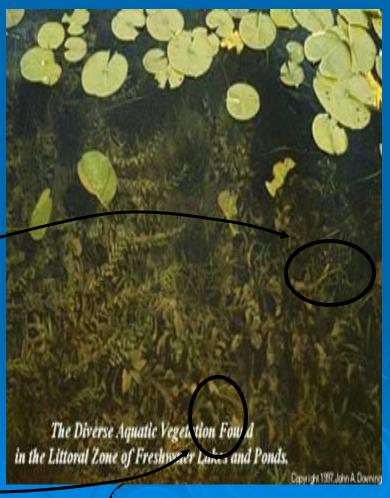


# Predicted Reduction in Sediment at 8-digit Watershed Outlets



# Sediment Predictions: SWAT vs EPIC SWAT EPIC





#### **Final Remarks**

- 1. Spatially rich model of large land area can be valuable tool
- 2. There is substantial heterogeneity in costs and environmental benefits across the UMRB
- 3. These differences have important efficiency and income distribution effects from conservation policies
- 4. The use of both an edge-of-field model (EPIC) and a watershed based model (SWAT) can increase our understanding of conservation policy efficiency as well as tradeoffs between equity and efficiency