

# The Subsidy for Adopting Conservation Tillage: Estimation from Observed Behavior

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# Introduction and Objectives

- What does it take for farmers to adopt conservation tillage practices? Or what compensations are needed?
  - Profit loss from switching
  - Reluctance (or premium) due to uncertainty
    - risk aversion, option value (or incentive to learn more)
- New modeling strategy to estimate the two elements based on **observed behavior**
  - The subsidy (\$) needed for adoption
  - Decomposing the subsidy into profit loss and adoption premium
- Estimate the “supply curve” of conservation tillage
  - The subsidy needed for each level of adoption

# Model

Traditional approach (e.g., Soule, Tegene, and Wiebe (2000), Uri (1998))

$$\begin{aligned}\Pr[adopt] &= \Pr[\pi_1 \geq \pi_0 + \sigma_\varepsilon \varepsilon] = \Pr[\pi_1 - \pi_0 \geq \sigma_\varepsilon \varepsilon] \\ &= \Pr[\delta x \geq \sigma_\varepsilon \varepsilon] \\ &= \Pr\left[\frac{\delta x}{\sigma_\varepsilon} \geq \varepsilon\right]\end{aligned}$$

Pautsch, Kurkalova, Babcock, and Kling (2001)

$$\begin{aligned}\Pr[adopt] &= \Pr[\pi_1 \geq \pi_0 + \sigma_\varepsilon \varepsilon] = \Pr[\pi_1 - \pi_0 \geq \sigma_\varepsilon \varepsilon] \\ &= \Pr[\beta x - \pi_0 \geq \sigma_\varepsilon \varepsilon] \\ &= \Pr\left[\frac{\beta x}{\sigma_\varepsilon} - \frac{\pi_0}{\sigma_\varepsilon} \geq \varepsilon\right]\end{aligned}$$

## Model (continued)

$$\begin{aligned}\Pr[adopt] &= \Pr[\pi_1 \geq \pi_0 + P + \sigma_\varepsilon \varepsilon] \\ &= \Pr[\beta x \geq \pi_0 + \alpha \sigma_{profit} + \sigma_\varepsilon \varepsilon] \\ &= \Pr\left[\frac{\beta x}{\sigma_\varepsilon} - \frac{\pi_0}{\sigma_\varepsilon} - \frac{\alpha \sigma_{profit}}{\sigma_\varepsilon} \geq \varepsilon\right]\end{aligned}$$



# Data

- Random sub-sample (1,339 observations) of Iowa 1992 NRI data (soil and tillage) supplemented with Census of Ag. (farmer characteristics) and climate data of NCDA
- 63% of farmers already use conservation till without any subsidy

## Model Specification and Data (Continued)

$$\Pr(\text{adopt}) = \Pr \left[ \frac{\beta x}{\sigma_\varepsilon} - \frac{\pi_0}{\sigma_\varepsilon} - \frac{\alpha \sigma_{\text{profit}}}{\sigma_\varepsilon} \geq \varepsilon \right]$$

- **Expected profit of conservation tillage ( $x$ )**
  - Depends on soil characteristics, climate, and farmer characteristics
- **Expected profit of conventional tillage ( $\pi_0$ )**
  - County level estimates for each crop based on budget estimates
- **Adoption premium ( $\sigma_{\text{profit}}$ )**
  - Depends on historical (20 years) precipitation variability
  - Vary by crop, net returns, and farmer characteristics

## Results (standard errors in parenthesis)

- Net returns to conservation tillage

$$\begin{aligned} \pi_1 = & 41 \cdot I_{corn} + 0.022 \cdot SLOPE + 0.63 \cdot PM + 73 \cdot AWC + 2.57 \cdot TMAX \\ & (11) \quad (0.012) \quad (0.31) \quad (29) \quad (0.68) \\ & - 2.48 \cdot TMIN + 76 \cdot PRECIP + 194 \cdot TENANT \\ & (0.72) \quad (69) \quad (92) \end{aligned}$$

- Premium (corn producers)

$$\begin{aligned} P_{corn} = \sigma_{precip} \{ & 1400 - 2.79 \cdot \pi_0 - 103 \cdot OFFFARM \\ & (411) \quad (0.11) \quad (47) \\ & + 607 \cdot TENANT - 5.1 \cdot AGE - 763 \cdot MALE \} \\ & (274) \quad (1.8) \quad (302) \end{aligned}$$

# Results

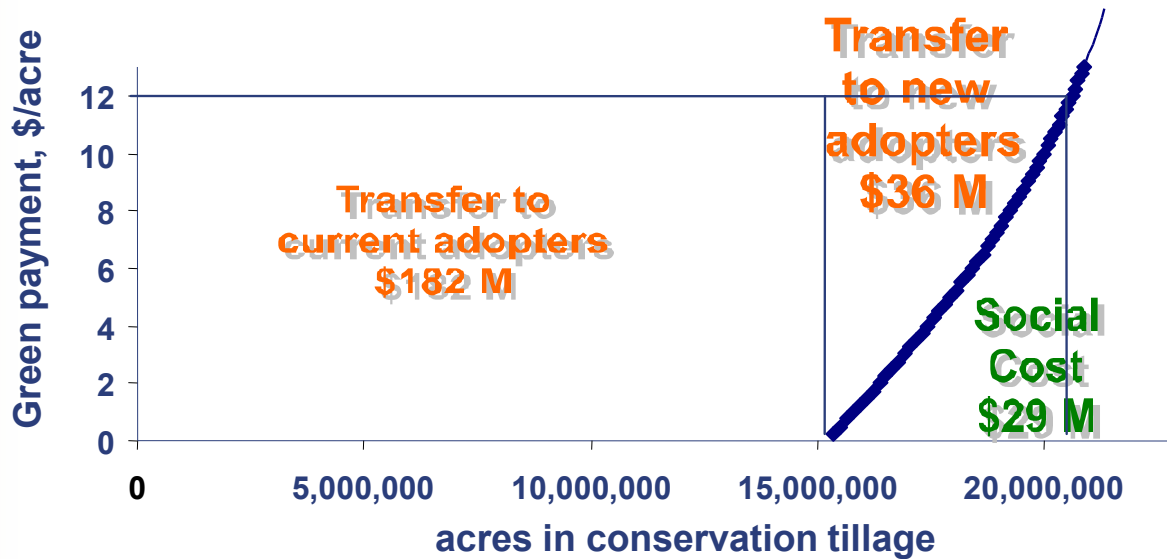
- Average required subsidy and decomposition for current non-adopters

Average/Current non-adopters	Corn (\$/acre)	Soybean (\$/acre)
Profit loss	-10.6	-34.8
Premium	13.1	38.4
Subsidy	2.5	3.6



# Conservation Tillage “Supply Curve”

Total Subsidy to Achieve 90% Adoption  
= \$247 M  
= \$29 M + \$36 M + \$182 M





# Conclusions

- The proposed methodology allows for **full recovery of the structural coefficients**
  - Adoption subsidies are computed for a sample of Iowa farmers
- **Income transfer** relative to the adoption cost can be huge
  - May be less important in states with low existing adoption and less heterogeneous adoption costs
- **Adoption premium** plays a significant role in farmers' adoption decisions
  - Future work is needed to understand the source of premium
  - Risk aversion vs. option value require different government responses