# GRADING, MINIMUM QUALITY STANDARDS, AND THE LABELING OF GENETICALLY MODIFIED PRODUCTS

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We relate the labeling of genetically modified (GM) products to the theory of grading and minimum quality standards. The model represents three stages in the supply chain, assumes a vertical product differentiation framework, allows for the accidental commingling of non-GM products, and treats regulation as a purity threshold for non-GM products. We find that a non-GM purity level that is too strict leads to the disappearance of the non-GM product, and that some quality standard benefits farmers. Indeed, the standard that is optimal from the perspective of producers is stricter than what is optimal for consumers and for societal welfare.

Key words: biotechnology, food labeling, grading, identity preservation, minimum quality standards, regulation, uncertainty.

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The one-billionth acre of genetically modified (GM) crop was planted in 2005, only ten years after this technology was first introduced. Whereas this milestone exemplifies the widespread and fast diffusion of a tremendously promising and radical innovation, there continues to be public resistance and opposition to GM food (Evenson and Santaniello 2004). Nowhere is this more apparent than in the European Union (EU) where public opposition first led to a regulatory impasse with serious trade implications (Pew Initiative 2005),<sup>1</sup> and finally resulted in a new, complex, and stringent regulatory system centered on the notions of GM labeling and traceability. In the EU, all foods produced from GM ingredients must now be labeled, regardless of whether or not the final products contain DNA or proteins of GM origin. Such labels will have to state: "This product contains genetically modified organisms," or "This product has been produced from genetically modified [name of organism]." To avoid carrying a GM label, a high level of purity is required: the tolerance

level for the presence of "authorized" GM products is set at 0.9%.<sup>2</sup>

This drive toward GM labeling, mirrored in many other countries, is emerging as a key policy response to the introduction of GM products. This effect contributes to the ongoing transformation of the agricultural industry from one that produces largely homogenous commodities into one that eventually may be characterized by differentiated goods. Meeting the demand for differentiated food products requires a system that can credibly deliver such differentiated products to end users. Previous work in this area has centered on the notion of "grading" agricultural commodities. Grading of products and government inspections have long been used in agricultural markets in pursuit of a variety of objectives (Dimitri 2003). In this setting it is useful to separate regulations that aim at improving the health safety of the food supply from quality regulations that have mostly an informational role vis-à-vis the quality of the good as perceived by consumers (Gardner 2003). The latter are more germane when considering the issue of GM labeling (health safety considerations are arguably best dealt with at the approval stage of GM products). Specifically, the introduction of

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<sup>1</sup> The 2006 ruling of the WTO panel supported the U.S. posi-

<sup>&</sup>lt;sup>1</sup> The 2006 ruling of the WTO panel supported the U.S. position in its challenge to the moratorium that stalled GM product approvals in the EU from 1998 to 2005.

<sup>&</sup>lt;sup>2</sup> These regulations became effective in April 2004. The mandatory labeling is supplemented by traceability requirements, meant to facilitate monitoring of unintended environmental effects and to help enforce accurate labeling (European Union 2004).

GM products that some consumers deem undesirable means that the corresponding non-GM preinnovation traditional product attains, for these consumers, the status of a "superior" product.

Tapping the emerging demand for non-GM food presents challenges. If the superior non-GM product cannot be distinguished from the inferior GM one, the pooled equilibrium likely to emerge would display the attributes of Akerlof's (1970) "lemons" model; that is, it would contain too high a proportion of low-quality product (Gaisford et al. 2001). A credible labeling and certification system, that distinguishes GM from non-GM products in the marketplace, is clearly desirable. Whether that should take the form of mandatory labeling of the (inferior-quality) GM products, as with the new EU regulation, is of course highly questionable (Crespi and Marette 2003; Lapan and Moschini 2004). The problem here is not simply one of asymmetric information (i.e., the seller has private information that may be valuable to buyers, and labeling requirements may force disclosure of such information) but the fact that the information to be disclosed to consumers needs to be produced through an ad hoc process. This is because the product is handled a number of times as it moves from farmers to consumers, and the possibility for (inadvertent) mixing of distinct products exists at each stage (Bullock and Desquilbet 2002). Thus, to satisfy the underlying differentiated demand for GM and non-GM products, costly identity preservation (IP) activities are necessary, and such activities obviously need to be carried out by the suppliers of the superior (non-GM) product.

Accepting the need for a GM labeling system still leaves open the question of what features it should have. In addition to the issue of whether labeling should be voluntary or mandatory, mentioned earlier, a critical element concerns what it means to be non-GM. Because of the aforementioned need for extensive IP measures at various production and marketing stages, it is becoming apparent that 100% purity is simply not attainable.<sup>3</sup> Thus, a critical element of emerging GM labeling regulations concerns the threshold or tolerance level—i.e., the maximum level of impurity that is admissible in food while still allowing a claim of non-GM. No uniformity appears to be emerging across countries on this matter. As mentioned, the EU has set an extremely strict threshold level of 0.9%. Australia and New Zealand have an almost-as-strict tolerance level of 1% (but, unlike in the EU, these countries exempt highly refined products, such as vegetable oils, from the labeling requirements). Japan and South Korea, on the other hand, have opted for laxer standards (e.g., Carter and Gruere 2003). Their tolerance levels are 5% and 3%, respectively, and only apply to the main ingredients of a food item (top three ingredients in Japan and top five ingredients in South Korea).

The question of the appropriate threshold level for non-GM products can be viewed as the establishment of a government-mandated "minimum quality standard" (MQS). The seminal work of Leland (1979) exemplified the consequences of Akerlof's (1970) lemon problem and showed that an MQS can improve the welfare attributes of an otherwise unregulated competitive system. In agricultural economics, MQSs were analyzed by Bockstael (1984), who shows that under perfect competition and with observable quality an MQS would lead to welfare losses. This is because an MOS, in that setting, simply amounts to an arbitrary restriction on an otherwise undistorted competitive model (as also noted by Shapiro 1983). MOS issues also emerge in the context of studying the economics of grading agricultural commodities, which identifies ranges of qualities for which different markets (and different prices) arise (Bockstael 1987). Some of the connections between grading and MQSs, and the importance of distinguishing between the contexts of perfect information and of quality uncertainty, are discussed in Gardner (2003).

It is common to presume that grading envisions marketing of all product qualities, whereas an MQS excludes some qualities from the market. MQSs thus narrowly construed clearly do not apply to a number of realistic cases in agriculture. Organic standards set by the USDA, for example, identify the minimum quality (percent of organic ingredients) necessary to belong to one of three organic product categories ("100% organic," "organic," and "made with organic ingredients"). Clearly, products failing an upper category can be marketed in the lower one, and products failing the lowest organic category standard can still be marketed as conventional products (and thus are not excluded from the market). The case of non-GM labeling that we posit in this article is of the same nature: a product failing the non-GM standard can still be marketed as a

<sup>&</sup>lt;sup>3</sup> Episodes of accidental GM contamination (e.g., the high-profile Starlink case) support this presumption.

GM product. That standards do not necessarily prohibit marketing of lower qualities was noted by earlier studies (e.g., Bockstael 1984). In what follows, we will maintain this feature as an integral part of the model. Indeed, what gives rise to the potential for product differentiation in our setting (i.e., heterogeneous preferences for quality) also directly specifies the nature of the market for the lower standard product and specifies the substitution relationship between the higher quality and the lower quality products.

In this article, we pursue in detail the question of setting an MQS for non-GM food, as attempted by the GM labeling regulations discussed in the foregoing. Our analysis relies on an explicit market equilibrium model that captures the stylized attributes of GM innovation. Specifically, we develop a model that has the following basic elements: (i) heterogeneous consumers with preferences over the differentiated goods (GM and non-GM products); (ii) producers (farmers) for whom GM product provides an efficiency gain; (iii) middlemen, who purchase from farmers, grade and label goods, and resell them to consumers; and (iv) a government, which identifies the optimal grading system (i.e., the GM tolerance level). In the framework of analysis that we develop, uncertainty plays a critical role, and the need for IP activities to keep GM and non-GM products sufficiently segregated in the production and marketing system is explicitly addressed.

#### The Model

We consider three market stages: (1) the farm level, where agricultural output of either GM or non-GM type is produced; (2) the marketing level, which uses agricultural products as inputs in a chain that involves assembly, transportation, processing, and distribution, yielding food products that can be sold to consumers; and (3) the consumer level, where final users have the choice (in general) of GM and non-GM products. In this setting, therefore, there are two output products at the farm level, and two output products at the marketing level, so that we need to distinguish four prices. The superscripts 0 and 1 will denote the farm and consumer levels, respectively, and the subscripts g and n will denote GM and non-GM products, respectively. Thus,  $p_n^0$  is the farm-gate price of a non-GM product;  $p_g^0$  is the farm-gate price of the GM product;  $p_n^1$  is the consumer price of the good certified as non-GM; and,  $p_g^1$  is the consumer price of the GM good.

The model that we develop envisions a competitive farm sector with a standard upwardsloping supply curve. The marketing level is also modeled as competitive and operating under constant returns to scale and, in addition to the standard marketing services (e.g., storage, transportation, processing, ...), here it also provides the IP activities necessary for non-GM product. The final consumption level displays differentiated demand for GM and non-GM products, which is modeled as arising from preference heterogeneity. The consumer level displays the property that the GM product is a weakly inferior substitute for the non-GM products, as in Lapan and Moschini (2004).

#### Farm Level

We consider a sector in which many competitive farmers produce both GM and non-GM products. The GM product is appealing to farmers because it decreases production costs. This is a property of so-called first-generation GM traits, as illustrated by herbicide-resistant crops (Falck-Zepeda, Traxler, and Nelson 2000; Moschini, Lapan, and Sobolevsky 2000). To represent this process in the most efficient way, we postulate that the GM product offers a constant unit cost savings equal to  $\delta > 0$ . Thus, if  $Q_g$  and  $Q_n$  denote the aggregate production of GM and non-GM products, respectively, the aggregate cost function of the farm sector is written as  $C(Q_g + Q_n) + \delta Q_n$ , where  $C(\cdot)$  is a convex function (i.e., the marginal cost  $C'(\cdot)$ is increasing). Let  $S(\cdot)$  denote the inverse of the marginal cost function, that is, the function satisfying  $S^{-1}(\cdot) = C'(\cdot)$ . Then the aggregate supplies of the two farm-level products, arising from competitive profit maximization at the farm level, can be written as

(1) 
$$\begin{cases} Q_g = 0 \\ Q_n = S(p_n^0 - \delta) \end{cases}$$

(2) 
$$\begin{cases} Q_g = S(p_g^0) \\ Q_n = 0 \end{cases}$$

(3) 
$$\begin{cases} Q_n + Q_g = S(p_g^0) \\ Q_n \in [0, S(p_g^0)] \text{ and } \\ Q_g \in [0, S(p_g^0)] \end{cases}$$

where equations (1) apply if  $(p_n^0 - p_g^0) > \delta$ , equations (2) apply if  $(p_n^0 - p_g^0) < \delta$ , and equations (3) apply if  $(p_n^0 - p_g^0) = \delta$ .

The cost savings  $\delta$  is taken as exogenously given. Thus, in any equilibrium where both GM and non-GM are produced and consumed, it will be the case that  $p_n^0 = p_g^0 + \delta$  (i.e., the farm-level premium for the non-GM product simply compensates for a production cost difference). Also, note that, in such an equilibrium, the supply of either product is infinitely elastic, although clearly total supply is upward sloping.

## Marketing Sector

We consider a generic middleman, referred to as processor, who performs all the relevant marketing functions between the farm level and the consumer level. The processor buys product of a declared type from the farmer, moves it through a distribution chain, and sells it to consumers. Because farmers can produce GM and/or non-GM products, any one processor may be buying either product from any one farmer.

A fundamental part of the problem at hand is the possibility of the unintended commingling of GM and non-GM products, which necessitates the use of IP activities that can control such contamination. As the good moves through the production and marketing sectors, there is a positive probability of contamination. This contamination can occur during production, storage, transportation, or elsewhere along the chain. It may occur because of cross-pollination during primary production, because employees are careless during the postharvest handling process, because containers are not perfectly cleaned, and so forth. Our model is agnostic as to where contamination takes place. We simply presume that some IP activities need to be carried out before a non-GM product can be sold as such to the consumer, and for simplicity we model IP as part of the marketing level.

Specifically, we assume that any lot of non-GM farm product that the processor purchases will, during the processing and distribution process, become contaminated with some (perhaps only trace amounts of) GM product, and that this impurity level has a given distribution function. Thus, for each non-GM lot that the processor purchased and then processed, we define as  $s_i \in [0, 1]$  the impurity level of lot

i (i.e., the fraction of GM material in the final output). The density and distribution functions of  $s_i$ , which are assumed to be independently and identically distributed (i.i.d.), are written as f(s) and F(s), respectively. Thus F(s) represents the probability that a given lot has an impurity level not higher than s, and given a large number (continuum) of i.i.d. lots, it also represents the proportion of non-GM output that has an impurity level not higher than s when it reaches the marketing stage.

We conceive of marketing activities as supplied by a competitive sector displaying constant returns to scale at the aggregate level. This condition is defensible if there are no major barriers to entry in the supply of marketing and processing services. Also, with this assumption the results on the effects of an MSO for GM labeling can be related directly to the primitives of interest (e.g., heterogeneous consumer preferences, stochastic commingling, and costly IP). With that, we represent the compensation of the activities incurred at the marketing level (except for IP) in terms of a constant unit cost  $\eta > 0$  that is incurred for any unit of farm output that is handled (regardless of its type). Furthermore, for any unit of farm-level non-GM output that is handled, processors also need to supply segregation and IP, and thus also incur a constant unit IP cost  $\sigma > 0.4$ 

Modeling segregation and IP costs as constant (per unit of output) may be seen as a simplification because some of these costs, such as storage costs or traceability requirements, might entail marketing firms investing in some fixed input. It is apparent, however, that greater non-GM output moving through the marketing system requires more storage capacity and more production lots whose origins can be traced. Moreover, if these fixed costs are on a per firm basis, and if each marketing firm has U-shaped average costs, then with free entry the standard competitive analvsis (with constant unit costs at the industry level) would apply. If fixed costs lead to declining average cost for a firm, on the other hand, then the competitive market structure would have to be abandoned. Our model focuses on comparing producer and consumer attitudes

<sup>&</sup>lt;sup>4</sup> In this model, therefore, it is the labeling of the (superior) non-GM product that incurs the additional IP cost. As noted earlier, the EU labeling regulations require labeling of GM products. But clearly, to escape the need for such a GM label, purveyors of non-GM products would need to undertake the (costly) activities that ensure that commingling does not take place.

toward standards in a typical competitive setting.

#### Consumer Demand

Underlying the need for costly IP, and for government regulation, there must be willingness to pay for non-GM product on the part of some consumers. As discussed earlier, the premise is that, whereas consumers never prefer the GM product when the equivalent non-GM good is available at the same price, some consumers are willing to pay something to avoid the GM product. Thus, as in previous studies (e.g., Giannakas and Fulton 2002; Lapan and Moschini 2004), we model GM and non-GM products as vertically differentiated products. A demand specification that has proven useful in this context is the unit demand model of Mussa and Rosen (1978), where consumers' differing valuation of quality is captured by an individual taste parameter. To adapt this demand framework to our MQS setting, where the purity of the superior product is the essence of the problem, we proceed as follows.

An individual consumer is assumed to buy, at most, one unit of the product, which comes in two varieties, the GM product and the non-GM product. We posit that either variety provides the same basic level of utility u, but the GM product provides a disutility that differs across consumers. Furthermore, because of the presumption that 100% purity is not feasible, the non-GM product at the consumption level has an impurity level  $\bar{s}$ , and this impurity also causes a disutility that differs across consumers. That is, the consumer gets utility levels  $U_n$ ,  $U_g$ , or  $U_0$  when, respectively, a unit of non-GM is bought, a unit of GM is bought, or neither variety of this product is bought. Specifically,

$$(4) U_n = u - a\beta \bar{s} - p_n^1$$

$$(5) U_g = u - a\beta - p_g^1$$

(6) 
$$U_0 = 0$$

where  $\beta \in [0, 1]$  indexes the type of the consumer.

The parameter  $\beta$  captures the heterogeneity of consumers, vis- $\hat{a}$ -vis their preferences for the non-GM attribute, and the parameter a > 0 captures the intensity of consumers' aversion to GM ingredients (due, for example, to the subjective perception of the harm that may

derive from consuming GM products).<sup>5</sup> Note that if 100% purity were feasible, so that  $\bar{s} = 0$ , the preference structure that we have assumed reduces to that used by Giannakas and Fulton (2002).<sup>6</sup> The heterogeneity of consumer preferences is represented by assuming that the individual preference parameter β is distributed in the market according to the absolutely continuous distribution function  $H(\beta)$ . As noted earlier, it is common in this setting to further assume that the distribution of types is uniform, which clearly restricts the resulting demand model. Thus, we derive most of our results for a general distribution of types (although we do resort to the uniform distribution assumption to derive unambiguous comparative statics analysis).

Given this preference specification, the consumer of type  $\beta$  will not consume the GM product if  $p_n^1(\beta) < p_g^1(\beta)$ ; he will not buy the non-GM product if  $p_n^1(\beta) > p_g^1(\beta)$ ; and he will be indifferent between the two products if  $p_n^1(\beta) = p_g^1(\beta)$ , where

(7) 
$$p_n^1(\beta) \equiv p_n^1 + a\beta \bar{s}$$

(8) 
$$p_{\varrho}^{1}(\beta) \equiv p_{\varrho}^{1} + a\beta$$

can be interpreted as the "personalized prices" of the non-GM and GM products, respectively. It may be useful to observe that Tirole (1988, pp. 96–97) shows that the standard setup of Mussa and Rosen (1978), in which quality produces a different utility level for each individual, can be reformulated as the case in which quality produces the same surplus from the good but individuals face a personalized price which, in that setting, reflects the impact of income distribution (i.e., the preference parameter is isomorphic to the reciprocal of the marginal utility of income). Similarly, in our setting the consumer's aversion to the GM content is conveniently reflected as augmenting the effective price of the two products, with the augmenting factor being proportional to

 $<sup>^5</sup>$  Thus, the highest preference for the non-GM product is expressed by the consumer with  $\beta=1,$  whereas for consumers with  $\beta=0,$  GM and non-GM goods are perfect substitutes.

<sup>&</sup>lt;sup>6</sup> Giannakas and Fulton (2002) also consider the case of "mislabeling," wherein the non-GM unit purchased by the consumers is either a pure non-GM with some probability or GM otherwise. The preference structure that they use for that case is precisely what we are maintaining, with the purity level  $\bar{s}$  replacing their probability of mislabeling.

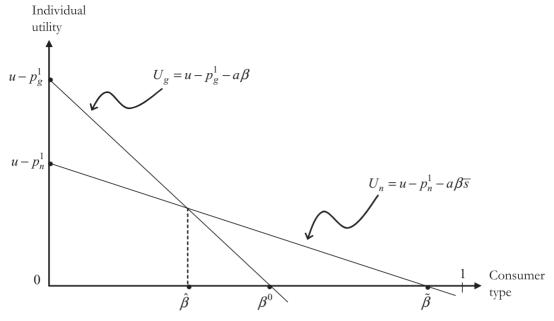


Figure 1. Heterogeneous preferences for quality and unit demand

the individual consumer preference parameter B.<sup>7</sup>

Based on the foregoing, it follows that, for given consumer prices  $p_n^1$  and  $p_g^1$ , there exists a consumer type  $\hat{\beta}$  such that consumers of type  $\beta < \hat{\beta}$  will not purchase the non-GM product, whereas consumers of type  $\beta \geq \hat{\beta}$  will not purchase the GM product, where

(9) 
$$\hat{\beta} \equiv \frac{\left(p_n^1 - p_g^1\right)}{a(1 - \bar{s})}.$$

Thus,  $\hat{\beta}$  denotes the type of consumer who is indifferent (at given prices) between consuming the GM and the non-GM product. Similarly, let  $\hat{\beta}$  denote the type of consumer who would be indifferent (at given prices) between consuming the non-GM product or nothing, and let  $\beta^0$  denote the type of consumer who would be indifferent between purchasing the GM product or nothing:

$$(10) \quad \tilde{\beta} \equiv \frac{u - p_n^1}{a\bar{s}}$$

$$(11) \quad \beta^0 \equiv \frac{u - p_g^1}{a}.$$

Assuming  $p_n^1 > p_g^1$ , the critical types  $\{\tilde{\beta}, \beta^0, \hat{\beta}\}$  must be ordered either as  $\tilde{\beta} < \beta^0 < \hat{\beta}$  or as  $\tilde{\beta} \geq \beta^0 \geq \hat{\beta}$ . In the former case, no non-GM product will be sold and the marginal consumer who buys the GM good is given by  $\text{Min}\{\beta^0, 1\}$ . In the latter case, if  $\hat{\beta} \geq 1$ , then the market will be covered, and again no non-GM product will be sold, whereas finally if  $\hat{\beta} < 1$ , then some non-GM good will be demanded, and the marginal consumer will be  $\text{Min}\{\tilde{\beta}, 1\}$ . Figure 1 illustrates the case of  $\tilde{\beta} < 1$ . Then, the aggregate demand functions  $D_n(p_n^1, p_g^1)$  and  $D_g(p_n^1, p_g^1)$  for non-GM and GM products for the case pictured in the figure are

(12) 
$$D_g(p_n^1, p_g^1) = \int_0^{\hat{\beta}} h(\beta) d\beta = H(\hat{\beta})$$

(13)

$$D_n(p_n^1, p_g^1) = \int_{\hat{\beta}}^{\tilde{\beta}} h(\beta) d\beta = H(\tilde{\beta}) - H(\hat{\beta})$$

where  $H(\beta)$  is the distribution function of consumer types,  $h(\beta) \equiv H'(\beta)$  is the

 $<sup>^{7}</sup>$  One advantage of the formulation that we propose is that the personalized prices are linear in the taste parameter  $\beta$ , whereas in Tirole's (1988) reformulation of the standard unit demand model of VPD the personalized price is nonlinear in the taste parameter.

<sup>&</sup>lt;sup>8</sup> Note that the consumer will make a purchase only if  $u \ge \min\{p_n^1(\beta), p_g^1(\beta)\}$ . Thus, for  $\beta < \hat{\beta}$  the consumer will buy the GM product if  $u > p_g^1(\beta)$ , whereas for  $\beta \ge \hat{\beta}$  he will buy the non-GM product if  $u \ge p_n^1(\beta)$ . We assume that  $u > p_g^1(0) = p_g^1$ , guaranteeing that the market exists.

corresponding density function, and (without loss of generality) the mass of consumers in the market is normalized to one.

#### Regulation

Government regulation in this setting takes the particular simple form of a scalar R, which denotes the maximum impurity (threshold) level below which a good can be sold to consumers as non-GM. Thus, for example, the 0.9% EU standard discussed earlier would be equivalent to R=0.009 in our model, whereas the 5% Japan standard would be equivalent to R=0.05. Throughout we assume that this regulation can be enforced costlessly. Still, a given standard R affects the expected impurity  $\bar{s}$  of marketed non-GM product, given the purification technology discussed earlier. Specifically,  $\bar{s}$  is the mean of s truncated at R, that is

(14) 
$$\bar{s} = \frac{\int_0^R y f(y) dy}{F(R)} \equiv \bar{s}(R).$$

#### **Pooling and Separating Equilibria**

Before considering the effects of regulation it is important to articulate the conditions that, in our model, govern whether a "pooling" or a "separating" equilibrium emerges.

#### Pooling Equilibrium

Consider first the equilibrium in which no labeling of products occurs. In this case, because sellers of the non-GM product have no way of differentiating their superior (but more expensive) product from that of the GM product, in the resulting pooling equilibrium only the GM product is sold. Because only the GM product is sold, the marketing sector's profits are

(15) 
$$\pi_{\sigma}^{M} = (p_{\sigma}^{1} - p_{\sigma}^{0} - \eta)Q_{\sigma}$$

Assuming free entry in the marketing sector, this implies

(16) 
$$p_g^1 = p_g^0 + \eta$$
.

Using the supply and demand functions for the GM good developed earlier, the market clearing condition that equates excess supply  $Z(p_g^0) \equiv S(p_g^0) - D(p_g^0 + \eta)$  to zero requires

(17) 
$$S(p_g^0) - \int_0^{\min\{\beta^0, 1\}} h(\beta) d\beta = 0.$$

The willingness to pay for the highest  $\beta$  type is  $\hat{p}_g^1 = (u - a) \rightarrow \hat{p}_g^0 = (u - a - \eta)$ ; if supply at that price is at least equal to this maximum demand, then the market will be "covered." Using (17), if  $S(u - a - \eta) \ge \int_0^1 h(\beta) d\beta$ , then the market is covered. Because maximum market size is normalized to 1, and supply is the inverse marginal cost curve, this means the market is covered if  $(u - a - \eta - C'(1)) \ge 0$ .

If the market is covered for this case, it must also be covered if the non-GM product is also made available, in which case total sales—and the farm price—will be independent of government policy. Because one of our (and society's) concerns is how regulation affects producers, we assume that, absent non-GM sales, the market is *not* covered. Specifically:

ASSUMPTION 1. 
$$C'(1) > (u - \eta - a)$$
.

Given this assumption, from (17) the equilibrium price  $p_g^{0,e}$  solves

(18) 
$$S(p_g^{0,e}) - \int_0^{\beta^{0,e}} h(\beta) d\beta = 0$$

and the marginal buyer  $\beta^{0,e}$  satisfies

(19) 
$$\beta^{0,e} = \frac{u - \eta - p_g^{0,e}}{a} < 1.$$

Separating Equilibrium

We now analyze the case in which a labeling regime makes it possible for the processing sector to consider selling the higher quality non-GM good. For any lot handled at this marketing stage, the prices that are relevant to the processor's decisions are the input prices  $p_n^0$  (the farm-gate price of a non-GM product) and  $p_g^0$  (the farm-gate price of the GM product), and the output prices  $p_n^1$  (the consumer price of the non-GM good) and  $p_g^1$  (the consumer price of the GM good). These prices are endogenous to the system but are taken as given by an individual processor.

Suppose that the marketing sector handles quantities  $Q_n$  and  $Q_g$  of farm-level output of

<sup>&</sup>lt;sup>9</sup> We note that the stochastic production of the high-quality good in our setting is similar to the setup analyzed by Stivers (2003). He considers a standard monopoly quality setting within the VPD model. Production of quality is stochastic, so that a distribution of quality is harvested (he provides the examples of timber production and diamond mining).

non-GM and GM products, respectively. As discussed earlier, farmers will supply non-GM product only if  $p_n^0 > p_g^0$ , specifically,

(20) 
$$p_n^0 = p_g^0 + \delta$$
.

Consequently, (expected) profit-maximizing middlemen will handle  $Q_n$  only with the intention of selling it as (certified) non-GM to consumers, provided  $p_n^1 > p_g^1$ . But owing to the government-set standard R, only a fraction F(R) of non-GM farm product is expected to be sold as non-GM product to the consumer, and the remaining fraction [1 - F(R)] that exceeds the threshold level R must be sold at the lower consumer GM product price. Hence, the marketing sector's profits  $\pi_g^M$  and  $\pi_n^M$  for handling GM and non-GM products, respectively, are

(21) 
$$\pi_g^M = (p_g^1 - p_g^0 - \eta)Q_g$$

(22) 
$$\pi_n^M = (p_n^1 F(R) + p_g^1 [1 - F(R)] - p_n^0 - \eta - \sigma) Q_n.$$

In a competitive equilibrium, the marketing sector's expected profit vanishes. Thus, if  $\pi_g^M = \pi_n^M = 0$ , in an equilibrium with both products produced in strictly positive amounts, it must be that

(23) 
$$p_g^1 = p_g^0 + \eta$$

(24) 
$$p_n^1 F(R) + p_g^1 [1 - F(R)] - p_n^0 - \eta - \sigma = 0.$$

By using (20) and (23), the equilibrium condition in (24) can be rewritten as

(25) 
$$p_n^1 = p_g^1 + \frac{\delta + \sigma}{F(R)}$$
.

Hence, in an equilibrium with positive production of both GM and non-GM products, the four prices of our model are linked by three arbitrage relations. Equation (20) specifies that the farm-level price premium for non-GM product must exactly equal the cost-efficiency gain  $\delta$  provided by the new GM crop. Equation (23) specifies that, for GM product, the difference between the consumer price and the farm price must exactly equal the unit marketing cost  $\eta$ . And, equation (25) links the

retail price premium  $(p_n^1 - p_g^1)$  to the effective unit efficiency handicap  $(\delta + \sigma)$  (which includes the IP cost  $\sigma$ ) via the standard-dictated amount F(R), which is the fraction of farmlevel non-GM product that can actually be sold as such to consumers.

Given the three price arbitrage relations just discussed, and for a given level of the regulation standard R, the equilibrium value of the remaining price,  $p_g^{0*}$ , solves the market equilibrium condition that is obtained by equating total supply with total demand. Several possible situations may arise. In particular, as is standard in models of this type with a finite number of heterogeneous consumers, it is necessary to distinguish the case in which all consumers buy some variety of the good (the market is "covered") from the case in which some consumers do not buy either variety (the market is said to be "uncovered"). Furthermore, here we need to distinguish the case in which both varieties (GM and non-GM) are provided from that in which only one variety is provided.<sup>10</sup>

Both GM and non-GM products are produced and consumed when, for the given R, the equilibrium price is such that  $0 < \hat{\beta} < \text{Min}\{\hat{\beta},1\}$ . This situation can, of course, take the form of either an uncovered market (i.e., in equilibrium  $\tilde{\beta} < 1$ ) or of a covered market (i.e., in equilibrium  $\tilde{\beta} \ge 1$ ). The most interesting equilibrium situation, for our purposes, is when both goods are produced and the market is uncovered, in which case the equilibrium price  $p_g^{0*}$  solves

(26)

$$S(p_g^{0*}) = H\left(\frac{1}{a\bar{s}(R)} \left[ u - p_g^{0*} - \eta - \frac{(\delta + \sigma)}{F(R)} \right] \right).$$

For the covered market case, the equilibrium price simply solves  $S(p_g^{0*})=1.^{11}$  The other possible equilibria in this model include the cases  $Q_g=0$  (i.e., no GM product is produced) and  $Q_n=0$  (i.e., no non-GM product is produced). Because farmers have a *ceteris paribus* incentive to produce the (more efficient) GM product, and because consumers with low enough  $\beta$  will always want to consume this product when  $p_n^1>p_g^1$ , it is clear that the possibility of  $Q_g=0$  in equilibrium can safely be ignored

<sup>&</sup>lt;sup>10</sup> Assumption 1 rules out the case of a covered market if regulations are such that only GM goods are sold.

<sup>&</sup>lt;sup>11</sup> Since each consumer buys, at most, one unit, when all consumers participate, total demand is equal to the mass of consumers, which we have normalized to equal one.

(given standard regularity conditions on the distribution of consumer types). We similarly can ignore the possibility that, in equilibrium, neither of the two goods is produced. The equilibrium with  $Q_n = 0$ , on the other hand, in our model is a real possibility, and we analyze that next.

# Regulatory Standard and Equilibrium Outcomes

We have already analyzed the case in which non-GM goods were not supplied to the market because there was no labeling standard that allowed consumers to differentiate them from the (weakly) inferior GM good. However, the presence of a labeling standard is not sufficient to guarantee that the non-GM good will be supplied *in equilibrium*. In fact, a regulatory standard that is too stringent is just as bad, for the purpose of bringing diversity to the marketplace, as a nonexistent system.

PROPOSITION 1. There exists a standard level  $\underline{R} \in (0,1]$  such that, in equilibrium, for  $R < \underline{R}$  the non-GM product is not supplied to the market, whereas for  $R > \underline{R}$  both goods are marketed in equilibrium.

A detailed proof of this result is provided in the Appendix. A critical element of the proof is that F(0) = 0, i.e., perfect purity is not attainable ex ante. This condition reflects the often-made argument, by agricultural and food industry operators who deal with the emerging GM regulation, that zero tolerance is not possible. Proposition 1 thus provides the important policy conclusion that GM labeling standards may go too far. Setting a standard that is too strict (i.e., a threshold level R that is too low) may not help the consumer at all if the equilibrium outcome is that no non-GM product is supplied. The root of this result, of course, is that providing increased levels of purity is increasingly costly in this setting.

Effect of the Purity Standard on Farmers' Returns

In the rest of this article we consider the scenario in which it is feasible to set the regulatory standard such that both goods will be marketed and the regulator chooses to do so:

Assumption 2. 
$$\hat{\beta}(1) \equiv \frac{\delta + \sigma}{a[1 - \bar{s}(1)]}$$
  
 $< \beta^{0,e} \text{ and } R > \underline{R}.$ 

Even though we have previously assumed that without labeling the market was uncovered, it is possible that with labeling there may be a regulatory standard that would increase demand sufficiently so that the market would be covered. To illustrate, consider the personalized price for the non-GM good of the highest type ( $\beta = 1$ ):

(27) 
$$p_n^1(1) = p_n^1 + a\bar{s}(R) \equiv p_g^0 + \eta + V(R)$$

where

(28) 
$$V(R) \equiv \frac{\delta + \sigma}{F(R)} + a\bar{s}(R).$$

Given  $R > \underline{R}$ , it follows that we know  $p_n^1(1) < p_g^1(1)$ . It is also readily shown that there is a unique interior value of R that minimizes V(R). Hence, define:

(29) 
$$\widehat{R} \equiv \underset{R \in [0,1]}{\operatorname{arg \, min}} V(R).$$

Thus,  $\hat{R}$  represents the best standard for the most GM-averse consumer.

PROPOSITION 2. If  $u - V(\hat{R}) > C'(1) + \eta > u - a$ , then there exist values of R such that the market is covered when labeling occurs but is uncovered otherwise.

To derive this result, recall that C'(1) is the supply (farm-gate) price needed to produce enough output to cover the market, and  $\eta$  is the processor's handling cost for the GM product. By Assumption 1, the second inequality holds. The personalized supply price for type  $\beta=1$ , when the market is covered and the regulatory standard R is used, is  $(C'(1)+\eta+V(R))$ . If this price is less than consumers' willingness to pay (u), then all agents of type  $\beta \leq 1$  face a personalized price less than their willingness to pay, and in equilibrium, the market will be covered. If  $[u-V(\bar{R})] < [C'(1)+\eta]$ , then there is no R that can lead to a covered market.

In what follows we focus on the more interesting case in which the market is uncovered (so that aggregate demand is downward sloping). We therefore make the following assumption:

Assumption 3.  $C'(1) + \eta + V(\hat{R}) > u$ .

Thus, for any  $R \in (\underline{R}, 1]$  consumers in the interval  $[0, \hat{\beta}(R)]$  will buy the GM good, consumers

in the interval  $[\hat{\beta}(R), \tilde{\beta}(R, p_g^0)]$  will buy the non-GM good, and those in  $[\tilde{\beta}(R, p_g^0), 1]$  will purchase neither good.

From the earlier specification of farm-level production, aggregate supply  $S(p_g^0)$  is an increasing function of  $p_g^0$ , and so producer surplus is also an increasing function of  $p_g^0$ . Relaxing the purity standard (i.e., increasing R) lowers the equilibrium market price premium for the non-GM product, which, because of (25), satisfies  $p_n^1 - p_g^1 = (\delta + \sigma)/F(R)$ . This effect will have offsetting impacts on total demand and hence on the equilibrium farm price  $p_g^{0*}$ . An increase in R has an ambiguous impact on demand: by lowering the premium, it increases demand, but by lowering the purity level, it decreases demand if it raises the personalized price for the marginal (high β type) buyer. The overall impact will depend on the individual weights put on purity and on the standard R. Thus, the equilibrium farm price should be a nonmonotonic function of R. In fact, we have the following result.

PROPOSITION 3. In the uncovered market case, there exists a critical standard level  $R^{ps}$  such that below this level farmers gain from relaxing the standard while above this level farmers lose.

To derive this result we note that, given Assumptions 1–3, the market will be uncovered, but positive non-GM sales will occur for  $R > \underline{R}$ . Furthermore, since producer surplus is increasing in  $p_g^0$ , it is clear that producers want to maximize  $p_g^0$ , which entails choosing the standard that maximizes sales. The equilibrium price  $p_g^{0*}(R)$  is determined from

(30) 
$$Z(p_g^{0*}, R) \equiv S(p_g^{0*}) - H(\tilde{\beta}(R, p_g^{0*})) = 0$$

where

$$\tilde{\beta}(R, p_g^0) \equiv \frac{(u - p_g^0 - \eta) - \frac{\delta + \sigma}{F(R)}}{a\bar{s}(R)}.$$

As noted,  $S(p_g^0) = \Pi'(p_g^0)$ , where  $\Pi(p_g^0)$  is total farmers' profits. Further,

(31) 
$$\frac{dp_g^{0*}}{dR} = \frac{-\partial Z/\partial R}{\partial Z/\partial p_g^{0*}}$$

where  $\partial Z/\partial p_g^{0*} > 0$  (supply and demand have their conventional slopes). Also:

(32) 
$$\frac{\partial Z}{\partial R} = -h(\tilde{\beta}(R, p_g^{0*})) \frac{\partial \tilde{\beta}}{\partial R}$$

where

$$\frac{\partial \tilde{\beta}}{\partial R} \equiv \frac{f(R)}{F(R)\bar{s}(R)} [\hat{\beta}(R)(1 - \bar{s}(R)) - \tilde{\beta}(R, p_g^0)(R - \bar{s}(R))].$$

At  $(\underline{R}, p_g^{0,e})$ ,  $\hat{\beta}(\underline{R}) = \tilde{\beta}(\underline{R}, p_g^{0,e}) = \beta^0(\underline{R}, p_g^{0,e})$ , so that  $(\partial \tilde{\beta}/\partial R)|_{\underline{R}} > 0 \Rightarrow (\partial p_g^{0,*}/\partial R)|_{\underline{R}} > 0$ .

Thus, demand and equilibrium price are increasing in R at  $\underline{R}$ . However, at R = 1,

(33) 
$$\frac{\partial \tilde{\beta}}{\partial R}\Big|_{R=1} \equiv \frac{f(1)}{\bar{s}(1)} \left[ \hat{\beta}(1)(1-\bar{s}(1)) - \tilde{\beta}(1, p_{\sigma}^{0})(1-\bar{s}(1)) \right] < 0.$$

Hence, the regulatory standard  $R^{PS}$  that maximizes producer surplus must satisfy  $R^{PS} \in (\underline{R}, 1)$ . Indeed, the foregoing analysis establishes that  $R^{PS}$  solves

(34) 
$$\hat{\beta}(R^{PS})(1 - \bar{s}(R^{PS})) - \tilde{\beta}(R^{PS})(R^{PS} - \bar{s}(R^{PS})) = 0.$$

Thus, Proposition 3 establishes the interesting conclusion that some regulation, in the form of a MQS defining what can be identified as non-GM, may be desirable from the producers' perspective, even though in any equilibrium with positive production of both goods, farmers are actually indifferent as to which good to produce. The quality standard here helps to exploit optimally consumers' preference for product differentiation. A corollary to this result is that the absence of a standard (or, equivalently, R = 1) is generally *not* in the interest of agricultural producers.

## Welfare Effect of the Purity Standard

In the model that we have developed there is no profit at the marketing level, because marketing services are provided at constant unit costs (i.e., by a constant returns-to-scale industry), but the purity standard has the potential to affect the welfare of farmers and of final consumers. Having discussed the qualitative impact on producer surplus in the preceding section, let us now turn to aggregate welfare. Summing producer and aggregate consumer surplus, for a given pair  $(p_g^0, R)$  the welfare function is

(35)
$$W(p_g^0, R) = \Pi(p_g^0) + \int_0^{\hat{\beta}} U_g(p_g^0, R) h(\beta) d\beta$$

$$+ \int_{\hat{\beta}}^{\tilde{\beta}} U_n(p_g^0, R) h(\beta) d\beta$$

where  $\Pi(p_g^0)$  is producer surplus; that is,

(36) 
$$\Pi(p_g^0) \equiv \int_0^{p_g^0} S(p) dp$$

and the individual utility functions that enter aggregate consumer surplus are

(37) 
$$U_g(p_a^0, R) = u - p_a^0 - \eta - a\beta$$

(38) 
$$U_n(p_g^0, R) = u - p_g^0 - \eta$$
$$-\frac{\delta + \sigma}{F(R)} - a\beta \bar{s}(R)$$

where we have used the arbitrage equilibrium relations  $p_n^0 = p_g^0 + \delta$ ,  $p_g^1 = p_g^0 + \eta$ , and  $p_n^1 = p_g^1 + (\delta + \sigma)/F(R)$ . Let  $R^*$  denote the standard that maximizes the welfare function in (35). Then  $R^*$  exists by virtue of Weierstrass's theorem,  $R^*$  and for an interior solution it satisfies  $\partial W(p_g^{0*}, R^*)/\partial R = 0$ , where  $P_g^{0*}$  is the equilibrium price, which therefore must satisfy  $\partial W(p_g^{0*}, R^*)/\partial p_g^0 = 0.13$ 

Differentiating the welfare function in equation (35), we obtain

(39)
$$\frac{\partial W}{\partial p_g^0} \bigg|_{p_g^{0*}, R^*} = \Pi'(p_g^{0*}) - H\left(\frac{1}{a\bar{s}(R^*)} \left[u - p_g^{0*}\right] - \eta - \frac{(\delta + \sigma)}{F(R^*)}\right] = 0$$

$$\frac{\partial W}{\partial R}\Big|_{p_g^{0*},R^*} = \frac{f(R^*)}{F(R^*)} \int_{\hat{\beta}^*}^{\tilde{\beta}^*} \left(\frac{\delta + \sigma}{F(R^*)}\right) -a\beta(R^* - \bar{s}(R^*)) h(\beta) d\beta = 0$$

where the limits of integration satisfy  $\hat{\beta}^* = \hat{\beta}(R^*)$  and  $\tilde{\beta}^* = \tilde{\beta}(R^*)$ . Note that the condition in (39) is equivalent to the equilibrium condition in (26) because Hotelling's lemma implies  $\Pi'(p_p^0) = S(p_p^0)$ .

It is possible to characterize this welfare-maximizing standard relative to the standard  $R^{PS}$  that is optimal from the producers' perspective. In particular, we find the following.

PROPOSITION 4. The welfare-maximizing regulatory level is such that  $R^* > R^{PS}$ . That is, consumers prefer a more lax regulatory standard than do producers.

To derive this result, note that the condition for the welfare-maximizing optimal standard  $R^*$  in equation (40) can be rewritten as

(41) 
$$J(R^*) \equiv \int_{\hat{\beta}^*}^{\tilde{\beta}^*} (\hat{\beta}(R^*)(1 - \bar{s}(R^*)) - \beta(R^* - \bar{s}(R^*)))h(\beta) d\beta = 0.$$

Evaluating this function at the standard  $R^{PS}$  that maximizes producer surplus, which solves equation (34), we obtain

(42) 
$$J(R^{PS}) \equiv \int_{\hat{\beta}}^{\tilde{\beta}} (\tilde{\beta}(R^{PS}) - \beta) \times (R^{PS} - \bar{s}(R^{PS}))h(\beta) d\beta > 0$$

where the limits of integration here are  $\hat{\beta} = \hat{\beta}(R^{PS})$  and  $\tilde{\beta} = \tilde{\beta}(R^{PS})$ . This result, together with the fact that the sufficient conditions for welfare maximization require  $J'(R^*) < 0$ , establishes that  $R^* > R^{PS}$ .

The fact that producers prefer a stricter standard than do consumers may be a bit surprising, especially in light of the fact that the regulation of GM labeling is commonly understood as a response to consumers' concerns. To a certain extent this result reflects the special features of the unit demand assumption that underlies the Mussa-Rosen model of demand for quality (but note that our result has been derived without any restriction on the distribution of consumer types). <sup>14</sup> Still, especially when considered along with our Proposition 1, the result in Proposition 4 does

<sup>&</sup>lt;sup>12</sup> The problem involves the maximization of a continuous function defined over a compact set (the unit interval).

 $<sup>^{13}</sup>$  Note that, for any given R, the competitive equilibrium price *minimizes* the sum of producer and consumer surplus, for reasons similar to those articulated in Smith (1963).

<sup>&</sup>lt;sup>14</sup> Insofar as that is the case, the result is a reminder that the Mussa-Rosen model of differentiated demand remains a particular specification (albeit a very useful one) of a general class of preferences (Neven 1986).

provide a further check on the simplistic approach that seems to underpin much of the discussion concerning GM labeling policies in the EU and elsewhere, whereby the observation that (some) consumers are averse to the presence of GM content in food is invoked to justify very strict regulations. But any reasonable analysis of this situation must grant the premise that consumers are really heterogeneous in their aversion to GM content, as reflected in the model that we have developed here. Hence, the notion of consumers' welfare in this setting is really about some average consumer (see, e.g., Spence 1975). In particular, in moving from  $R^{PS}$  to  $R^*$ , not all consumers benefit from such a relaxation of the purity standards, although aggregate consumer surplus does increase.

The reason producers prefer a tighter standard than do consumers (on average) may be understood as follows. As previously discussed, an increase in R has two offsetting effects. It increases the number of lots accepted, as raising R lowers (by the same amount for everybody) the actual market price of the non-GM good. At the same time, this loosening of standards raises the expected GM content of approved goods, which hurts high β types the most. Since each person buys, at most, one unit, the producer wants to choose R to make the highest possible β type participate; thus, at  $R^{PS}$  the standard is chosen so that, for this highest participating type  $\tilde{\beta}$ , the two effects offset and therefore the personalized price for type  $\beta$  is minimized. But this implies that every consumer of type  $\beta \in (\hat{\beta}, \tilde{\beta})$  would benefit by an infinitesimal weakening of the standard; hence,  $R^* > R^{PS}$ . At the consumer optimum, a marginal increase in R would benefit some consumers and hurt others, so that average consumer surplus would be unchanged. At the welfare optimum, of course, aggregate consumer surplus is still increasing in R, while producer surplus is decreasing in R.

It is also useful to note that the result in Proposition 4 is distinct from a seemingly similar finding of the MQS literature, where it also emerges that a standard collectively set by producers may be too strict. That result actually reflects the exercise of monopoly power, whereby returns to producers may increase with reduced marketed quantities, and in such models one of the effects of a stricter standard is in fact that of reducing the quantity supplied by producers (e.g., Leland 1979). Here, by contrast, competitive conditions are maintained and producers supply both goods to the market.

## Comparative Statics of Equilibrium

Having characterized the optimality conditions for the optimal purity standard, we wish to investigate how this level is affected by some of the model's critical parameters. To get unambiguous results, however, here we have to restrict the analysis by assuming that the distribution of consumer types  $H(\beta)$  is uniform, which means that  $h(\beta) = 1$ ,  $\forall \beta \in [0, 1]$ .<sup>15</sup>

PROPOSITION 5. Assuming uniform distribution of types, the welfare-maximizing purity standard  $R^*$  and equilibrium price  $p_g^{0*}$  satisfy the following comparative statics properties:

- $\partial R^*/\partial \sigma > 0$  and  $\partial p_g^{0*}/\partial \sigma < 0$ ;
- (ii)
- $\begin{array}{l} \partial R^*/\partial \delta > 0 \text{ and } \partial p_g^{g}/\partial \delta < 0; \\ \partial R^*/\partial a < 0 \text{ and } \partial p_g^{0*}/\partial \delta < 0; \\ \partial R^*/\partial u < 0 \text{ and } \partial p_g^{0*}/\partial u < 0; \\ \partial R^*/\partial u < 0 \text{ and } \partial p_g^{0*}/\partial u > 0; \text{ and } \\ \partial R^*/\partial \eta > 0 \text{ and } \partial p_g^{0*}/\partial \eta < 0. \end{array}$ (iv)

Details of the proof are given in Lapan and Moschini (2006). Thus, the optimal purity level  $R^*$  should be sensitive to the costliness of the required segregation activities (even if, as in our formulation, the unit segregation cost σ is itself independent of the required purity level set by the government). Specifically, as segregation becomes costlier ( $\sigma$  increases) the optimal impurity level  $R^*$  increases (and the equilibrium farm price declines). Exactly the same qualitative effects apply to an increase in the size of the efficiency gains due to the GM innovation (an increase in  $\delta$ ). On the other hand, as the population of consumers becomes more averse to GM content (as measured by an increase in the parameter a), the optimal standard  $R^*$  should be tightened (and the equilibrium farm price is reduced because of the negative demand effect).

An increase in the base willingness to pay for the two goods (the parameter u) obviously increases the equilibrium farm price and should also result in a tightening of the optimal standard  $R^*$ . This comparative statics effect is amenable to an interesting interpretation if we note that, in this context, the parameter u is inversely related to the (absolute) value of the elasticity of total demand. Hence, this result suggests that tighter purity standards (i.e., lower  $R^*$ ) should be associated with foods that have a more inelastic demand. Finally, the comparative statics effect of the parameter  $\eta$  (the

<sup>&</sup>lt;sup>15</sup> Whereas the assumption of uniform distribution of types is somewhat restrictive, it is routinely made in papers that study quality with the Mussa-Rosen setup (e.g., Stivers 2003; Fulton and Giannakas 2004).

unit costs of marketing services) illustrates the intuitive conclusion that an increase in the cost of marketing depresses the equilibrium farm price and should also result in a laxer optimal standard  $R^*$ .

## **Concluding Remarks**

In this article, we developed a framework of analysis for a critical economic issue that arises in the pursuit of a credible system of IP and labeling for GM and non-GM products, namely, the setting of a standard for non-GM products. The model represents three stages in the supply chain: farm production, marketing handlers, and final users. The possibility of accidental commingling of non-GM products is modeled at the marketing stage. Regulation takes the form of a threshold level of purity for non-GM products. Uncertainty is modeled explicitly, and the equilibrium solution relies on a demand specification of (vertically) differentiated GM and non-GM products.

Despite its simplicity, the rigorous characterization of the model required a fair amount of formal analysis. The results that we obtained are quite interesting, however, and show that even in a competitive setting where agents have no scope for strategic behavior, government regulation of the labeling of GM products still presents a meaningful problem. We showed that there exists a welfare-maximizing standard for products that claim a non-GM status, and this welfare standard has intuitive comparative statics properties. In particular, the lack of any standard leads to a pooling equilibrium whereby only the GM product is produced, which is typically suboptimal from a welfare perspective. Similarly, a standard that is too strict (i.e., high purity of the non-GM product) may also lead to a collapse of the market for the non-GM product. In addition, we showed that the labeling standard that is optimal from society's viewpoint typically differs from the standard that would be preferred by farmers. Somewhat surprisingly, the standard that farmers would prefer is actually stricter than what society would find optimal. At a minimum, this result suggests that the opposition to GM labeling displayed by some producers' organizations may be misplaced; it certainly suggests that support for such a position ought to be sought outside the factors considered in the market analysis of this article.

Having characterized the qualitative properties of the GM labeling problem of this article, there remain several interesting open issues. For instance, the issue of calculating the "optimal" R in an actual empirical setting was outside the scope of this article, but of course has immediate interest from a policy perspective. Whether or not the EU standard of R = 0.009 is preferable to Japan's standard of R = 0.05, for example, remains an unsettled issue. The analysis presented in this article hopefully will provide opportunities for empirical applications and extensions.

A major hurdle in the empirical implementation of the analysis of this article is likely to concern the quantification of consumers' actual preferences vis-à-vis GM products. Marketing surveys and experimental methods look promising in this setting (see Lusk et al. [2005] for an interpretative review and summary of existing results). Noussair, Robin, and Ruffieux (2004) elicit consumers' willingness to pay for food products that only differ in their amount of GM content. Their results are broadly supportive of the assumption of modeling context pursued here. Consumers do turn out to have heterogeneous preferences with respect to GM content: about one-quarter of them are substantially indifferent, and the remainder displays demand that is decreasing in the GM content.<sup>16</sup> Conversely, on the supply side it is abundantly clear (consistent with the structure of our model) that supplying non-GM products entail segregation and IP costs throughout the production and handling system that are directly related to the stringency of the purity level (Bullock and Desquilbet 2002; Huygen, Veeman, and Lerohl 2003). Translating such qualitative and quantitative elements in a coherent system-wide assessment of the welfare impacts of alternative GM purity standards will also require the specification and calibration of a number of other relations in an explicit differentiated production and marketing system (e.g., Moschini, Bulut, and Cembalo 2005). Such extensions and applications of our analysis are left for future work.

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<sup>&</sup>lt;sup>16</sup> Rousu et al. (2004) also found that consumers' mean bid differentials are higher with 1% GM products than 5% GM products, although not statistically different (this lack of statistical significance is likely due to their small sample size).

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#### **Appendix**

## Proof of Proposition 1

Let  $\beta^{0,e}$  denote, as earlier, the marginal buyer when there is no labeling. For a given R, let  $\hat{\beta}(R)$  denote the consumer who is indifferent between the GM and non-GM good (i.e.,  $p_n^1(\hat{\beta}) = p_g^1(\hat{\beta})$ ). If  $\hat{\beta}(R) <$  $\beta^{0,e}$ , then introducing labeling, with this standard, will result in an equilibrium with both goods marketed and with a higher farm price. The latter conclusion follows because  $\hat{\beta}(R) < \beta^{0,e} \Rightarrow \tilde{\beta} > \beta^{0,e}$  so that, at the original farm price level, not only will some non-GM good be sold, but more types will want to buy the product. Hence, the introduction of labeling leads to excess demand at  $p_g^{0,e}$ , and price must rise to clear the market. However, if  $\hat{\beta}(R) > \beta^{0,e}$ , then allowing labeling (with the standard R) will not affect the equilibrium outcome since the introduction of the labeled good will alter neither quantity demanded nor quantity supplied at that price. The equilibrium is unique, since supply is positively sloped and demand is negatively (or not positively) sloped. Given the personalized price definitions in equations (7) and (8), and the market arbitrage relations in (20), (23), and (25), it is readily verified that

(A.1) 
$$\hat{\beta}(R) = \frac{\delta + \sigma}{aF(R)[1 - \bar{s}(R)]}$$
.

It is also clear that  $\hat{\beta}(R)$  is a decreasing function of R because

$$(A.2) \quad \hat{\beta}'(R) = -\frac{f(R)}{F(R)}\hat{\beta}(R)\left(\frac{1-R}{1-\bar{s}(R)}\right) < 0$$

where we have used

(A.3) 
$$\bar{s}'(R) = \frac{f(R)}{F(R)} [R - \bar{s}(R)] > 0.$$

Now, if  $\hat{\beta}(1) \geq \beta^{0,e}$ , then no consumer exists that would buy the non-GM product. Otherwise, because we have shown that  $\hat{\beta}(R)$  is a decreasing function of R, and because  $\lim_{R\to 0} \hat{\beta}(R) \to \infty$  (as is apparent from equation (A.1)), there exists a  $R \in (0,1)$  such that  $\hat{\beta}(R) = \beta^{0,e}$ . Hence, if  $R \in [0,R]$ ,  $\hat{\beta}(R) < \beta^{0,e}$ , introducing the labeled good with a standard in this interval will result in the same equilibrium as when no labeling occurs.